



MEETING HELD ON MONDAY 11 SEPTEMBER 2017

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CITY OF JOONDALUP

MINUTES OF THE MAJOR PROJECTS COMMITTEE MEETING HELD IN CONFERENCE ROOM 1, JOONDALUP CIVIC CENTRE, BOAS AVENUE, JOONDALUP ON **MONDAY 11 SEPTEMBER 2017.**

ATTENDANCE

Committee Members

Cr Kerry Hollywood Deputy Presiding Member Cr Philippa Taylor Deputising for Cr Jones Cr Liam Gobbert

Cr Christine Hamilton-Prime Deputising for Cr Norman

Cr John Chester Cr Russ Fishwick, JP

Observers

Cr Tom McLean, JP Cr Russell Poliwka

until 5.55pm

Officers

Chief Executive Officer Mr Garry Hunt

Director Planning and Community Development Ms Dale Page

Mr Scott Collins Acting Manager City Projects Absent from 5.55pm to 5.56pm

Absent from 6.03pm to 6.04pm Absent from 6.37pm to 6.40pm

Mr Brad Sillence Manager Governance

Guests

Mr Simon Moen Technical Advisor, Partner - Jackson McDonald Lawyers

from 5.56pm

CEO, Devwest Group Pty Ltd Mr Tony Hatt from 6.04pm to 6.37pm Mr Russell Bricknell Chief Executive Officer, Baptistcare from 6.04pm to 6.37pm Mr John Frame Chief Financial Officer, Baptistcare from 6.04pm to 6.37pm Ms Sophie Fielder

General Manager of Capital Works

and Maintenance, Baptistcare from 6.04pm to 6.37pm

DECLARATION OF OPENING

The Deputy Presiding Member declared the meeting open at 5.45pm.

DECLARATIONS OF INTEREST

Disclosures of Financial / Proximity Interest

A declaration under this section requires that the nature of the interest must be disclosed. Consequently a member who has made a declaration must not preside, participate in, or be present during any discussion or decision-making procedure relating to the matter the subject of the declaration. An employee is required to disclose their financial interest and if required to do so by the Council must disclose the extent of the interest. Employees are required to disclose their financial interests where they are required to present verbal or written reports to the Council. Employees are able to continue to provide advice to the Council in the decision making process if they have disclosed their interest.

Name/Position	Cr Russell Poliwka
Item No./Subject	Item 2 - Confidential - Joondalup City Centre Development -
	Development Proposal.
Nature of interest	Proximity Interest
Extent of Interest	Owns via super fund small interest in building across the road
	from one of the lots in question.

Disclosures of interest affecting impartiality

Elected Members (in accordance with Regulation 11 of the *Local Government [Rules of Conduct] Regulations 2007*) and employees (in accordance with the Code of Conduct) are required to declare any interest that may affect their impartiality in considering a matter. This declaration does not restrict any right to participate in or be present during the decision-making process. The Elected Member/employee is also encouraged to disclose the nature of the interest.

Name/Position	Mr Scott Collins, Acting Manager City Projects.		
Item No./Subject	Item 2 - Confidential - Joondalup City Centre Development -		
	Development Proposal.		
Nature of interest	Interest that may affect impartiality.		
Extent of Interest	A proponent Director is married to a relative of the Acting		
	Manager City Projects.		

APOLOGIES/LEAVE OF ABSENCE

Apologies

Mayor Troy Pickard. Cr Nige Jones.

Leave of Absence Previously Approved:

Cr John Logan 10 September to 17 September inclusive; Cr Mike Norman 10 September to 22 September inclusive;

Cr Liam Gobbert 12 September 2017;

Cr Sophie Dwyer 23 September to 8 October 2017 inclusive; Cr Nige Jones 25 September to 11 October 2017 inclusive.

CONFIRMATION OF MINUTES

MINUTES OF THE MAJOR PROJECTS COMMITTEE HELD ON 17 JULY 2017

MOVED Cr Gobbert SECONDED Cr Chester that the minutes of the meeting of the Major Projects Committee held on 17 July 2017 be confirmed as a true and correct record.

The Motion was Put and

CARRIED (6/0)

In favour of the Motion: Crs Hollywood, Chester, Fishwick, Gobbert, Hamilton-Prime and Taylor.

ANNOUNCEMENTS BY THE PRESIDING MEMBER WITHOUT DISCUSSION

Nil.

IDENTIFICATION OF MATTERS FOR WHICH THE MEETING MAY BE CLOSED TO THE PUBLIC

In accordance with Clause 5.2 of the City's *Meeting Procedures Local Law 2013*, this meeting was not open to the public.

PETITIONS AND DEPUTATIONS

Nil.

REPORTS

ITEM 1 OCEAN REEF MARINA - PROJECT STATUS

WARD North Central

RESPONSIBLE Mr Garry Hunt

DIRECTOR Chief Executive Officer

FILE NUMBER 04171

ATTACHMENTS Attachment 1 Ocean Reef Marina Indicative Timeline as

at June 2017

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For the Major Projects Committee to note the progress on the Ocean Reef Marina project.

EXECUTIVE SUMMARY

On Sunday 3 September 2017, Premier Mark McGowan together with Hon. Rita Saffioti, Minister for Planning, Lands and Transport, announced a funding commitment of \$120 million to fund the Ocean Reef Marina project.

LandCorp, working with the City, will lead the development and it is anticipated that construction will commence in 2020. The 2017-18 State Budget includes an amount of \$35 million which will fund the detailed design, procurement and other planning requirements.

Commonwealth Government funding will also be sought for the project and additional State Government funding will be allocated as part of subsequent budgets.

During his announcement, the Premier stated that the funding would allow for forward works to start and future private sector investment is expected to be in the vicinity of \$500 million.

The City has been advised that the funding commitment of \$500,000 in the State Government 2016-17 Budget will be provided to the City to enable funding of the approvals process to continue and to offset the City's 2016-17 project budget deficit.

Negotiations with LandCorp and the State Government on the City's involvement in the project as well as other matters will take place as soon as possible. It is anticipated that further details will be provided to Council, through the Major Projects Committee, in due course.

To progress the approval of the Ocean Reef Marina project, the following activities and tasks were undertaken since the previous project status report was considered by the Major Projects Committee at its meeting held on 17 July 2017:

- 1 Engagement with the State Government, through LandCorp.
- Continued preparation of responses to submissions received by the Department of Planning, Lands and Heritage (DPLH) on Metropolitan Region Scheme (MRS) Amendment 1270/41 – Ocean Reef Marina Redevelopment.
- Publishing of the responses to comments received on the draft Negotiated Planning Outcome for Bush Forever (NPO).
- 4 Finalisation of draft responses to submissions received by the Office of the Environmental Protection Authority (OEPA) on the Public Environmental Review (PER) document and appendices.
- Publishing of the responses to comments received on the draft preliminary *Ocean Reef Marina Structure Plan* (Ocean Reef Marina SP).

Details of the above are provided in this Report.

As far as possible the project is progressing in accordance with the Ocean Reef Marina Indicative Approvals Timeline as at June 2017 (Attachment 1 refers).

It is therefore recommended that the Major Projects Committee NOTES:

- 1 the Ocean Reef Marina Project Status report;
- that further details on the outcome of negotiations with LandCorp and the State Government on the City's ongoing involvement in the project and other management and operational matters will be provided to Council through the Major Projects Committee.

BACKGROUND

1 State Government Proponency

Following the election of a Mark McGowan led State Labor Government on 11 March 2017, LandCorp advised the City that briefings had been provided to the new Minister for Planning, Hon. Rita Saffioti, MLA. The Minister requested a Cabinet submission, based on the LandCorp prepared Business Case for the development which was provided to the State Government for consideration.

LandCorp also briefed the local member for Joondalup, Emily Hamilton MLA, on a variety of LandCorp projects with emphasis on the Ocean Reef Marina project.

The City has worked closely with LandCorp officers during the course of the Business Case as well as the preparation of responses to submissions on the PER, MRS Amendment, NPO and Ocean Reef Marina SP.

2 Metropolitan Region Scheme Amendment 1270/41

The City lodged the Ocean Reef Marina MRS Amendment request with the Western Australian Planning Commission (WAPC) in April 2014 and the MRS Amendment 1270/41 was initiated by the WAPC in June 2014.

The MRS Amendment Report, prepared by the then Department of Planning was advertised for public comment from 22 November 2016 to 24 February 2017 (as approved by the Minister for Planning). A total of 94 submissions were received:

Support 39Objection 33Comment 22

The City's preliminary responses to submissions received were provided to the Major Projects Committee at its meeting held on 17 July 2017 (Item 1 refers).

3 Draft Negotiated Planning Outcome for Bush Forever

To manage the potential impacts of the MRS Amendment on Bush Forever Site 325 the Western Australian Planning Commission (WAPC) requires finalisation and agreement of the NPO prior to final approval of the MRS Amendment.

Prepared by the City in collaboration with the DPLH, Department of Biodiversity, Conservation and Attractions – Parks and Wildlife Service (Parks and Wildlife) and the OEPA, these agencies provided in-principle support for the draft NPO and it was agreed that the document be made available to the public at the same time as the PER and MRS Amendment.

It should be noted that funding for the land acquisition and rehabilitation portions of the NPO will be the responsibility of the ultimate proponent for the project.

In collaboration with consultants Taylor Burrell Barnett and Strategen responses to the seven submissions received were prepared and forwarded to the above agencies for review / input. Further, given that the ultimate proponent for the project is likely to be LandCorp, the responses were also provided for input / approval to publish.

4 Public Environmental Review

Occurring in parallel with the MRS Amendment, the marine based components of the Ocean Reef Marina project are being assessed by the Environmental Protection Authority (EPA) under the *Environmental Protection Act 1986* via a PER – the highest level of assessment.

Following completion of the required investigations / studies and various amendments to the documents, the PER document and appendices were approved for release for public review in October 2016. The PER documents were advertised for public comment from 22 November 2016 to 24 February 2017, concurrently with MRS Amendment 1270/41.

At its meeting held on 13 March 2017 (Item 3 refers), the Major Projects Committee noted the intention of the Chief Executive Officer to respond to the 59 submissions on the Public Environmental Review as requested by the OEPA.

5 Ocean Reef Marina Structure Plan

It was considered desirable that the draft preliminary Ocean Reef Marina SP be released for the public to view and provide informal comments concurrently with the PER, MRS Amendment 1270/41 and the draft NPO.

A total of 21 comments were received and as requested by Council at its meeting held on 16 May 2017 (CJ079-05/17 refers) responses were prepared in consultation with consultants Taylor Burrell Barnett and Strategen.

Once finalised and formally submitted to Council for consideration, the Ocean Reef Marina SP will be formally advertised for public comment as required under *Planning and Development (Local Planning Schemes) Regulations 2015 – Structure Plan Framework.* However this can only occur following finalisation of the MRS Amendment process as noted by the Major Projects Committee at its meeting held on 28 November 2016 (Item 2 refers).

DETAILS

1 State Government

The Premier Mark McGowan, together with Hon. Rita Saffioti MLA, Minister for Planning, Lands and Transport, announced the State Government's commitment to fund the implementation of the Ocean Reef Marina.

The announcement held at the Ocean Reef Boat Harbour (the site of the Ocean Reef Marina development) on Sunday 3 September 2017, included funding of \$120 million to "kick start" the development. It is understood that \$35 million has been allocated to the project in the 2017-18 State Government Budget and further funding will be allocated in subsequent State Budgets.

The City continued to provide assistance and information to LandCorp particularly in relation to the City's procurement of the Ocean Reef Marina Project Team and other historical details.

The City has also sought to commence negotiations with the State Government and LandCorp in relation to the City's on-going role in the delivery of the project and the future management and operational options for the Ocean Reef Marina.

These negotiations will include such matters as follows:

- Regular project updates for the City's Elected Members.
- The City's involvement in the LandCorp Project Team.
- Ocean Reef Marina Business Plan.
- The City's land contribution to the project.
- Acknowledgement and recognition of the City's financial contribution to the project thus far.
- Management of the community's expectations.
- Marina management post-construction.
- Management of the public spaces and car parking.

The outcome of engagement on the above matters will be provided to Council, through the Major Projects Committee, as soon as possible.

2 Metropolitan Region Scheme Amendment 1270/41

In collaboration with consultants Taylor Burrell Barnett, Strategen and M P Rogers & Associates, responses to the summary of the submissions (provided by the DPLH) were prepared and are currently being reviewed by LandCorp.

The DPLH has advised the City that neither the public hearings nor the decision on MRS Amendment 1270/41 will take place until the marine environmental assessment process has been significantly progressed. This ensures that any minor boundary changes arising from approval conditions and the approval conditions themselves can be taken into consideration prior to a final decision on the amendment.

3 Negotiated Planning Outcome for Bush Forever

Following a review of the draft NPO responses by DPLH, Parks and Wildlife, OEPA and LandCorp, the responses were finalised and published on the City's website. Where submitters provided contact details they were notified of the availability of responses. The responses were also provided to Elected Members via the Elected Members' Portal.

In collaboration with LandCorp, the draft NPO, together with a legal agreement between the State of Western Australia and the City of Joondalup, can now be finalised for approval by the relevant authorities. The inclusion of suggestions / comments made by the community during the public advertising will be considered during the finalisation of the NPO.

4 Public Environmental Review

The City has met with the OEPA and the Department of Transport (DoT) to review the draft response to the issues raised by DoT. Engagement with Parks and Wildlife, Department of Primary Industry and Regional Development - Fisheries and other agencies will be undertaken. The purpose of this engagement is to ensure the responses prepared adequately address the issues raised by the agencies in their submissions in the PER.

Refinement of some of the PER supporting documents will also take place following discussion with the OEPA.

It is anticipated that the PER submission responses will be formally submitted to the OEPA in November 2017 and the formal assessment process of the marine components of the Ocean Reef Marina can commence.

5 Draft preliminary Ocean Reef Marina Structure Plan

The draft responses prepared for comments received on the draft preliminary Ocean Reef SP were reviewed by LandCorp.

The responses were subsequently finalised and published on the City's website. Where submitters provided contact details they were notified of the availability of responses. The responses were also provided to Elected Members via the Elected Members' Portal.

Following finalisation of the MRS Amendment process, the draft preliminary Ocean Reef Marina SP will be finalised and formally submitted to Council for consideration.

Issues and options considered

Not applicable.

Legislation / Strategic Community Plan / policy implications

Legislation

The City is governed by the requirements of the *Local Government Act 1995* in relation to dealings involving commercial undertakings and land development.

Other applicable legislation includes:

- Planning and Development Act 2005.
- Environmental Protection Act 1986.
- Environmental Protection, Biodiversity and Conservation Act 1999 (Cwlth).

Strategic Community Plan

Key theme

Economic Prosperity, Vibrancy and Growth.

Objective

Destination City.

Strategic initiative

- Facilitate the establishment of major tourism infrastructure.
- Encourage diverse accommodation options.

Policy

The approvals for the development are influenced by State Planning and Development Control policies:

- 2.6: State Coastal Planning Policy.
- 2.8: Bushland Policy for the Perth Metropolitan Region.
- 3.7: Planning in Bushfire Prone Areas.
- 1.8: Canal Estates and Artificial Water Developments.

Risk management considerations

The City has amassed a substantial amount of information on all aspects of the project over a number of years. This information together with that compiled for both the planning and environmental assessment documentation ensured that the City was well positioned to respond to the requirements of the relevant approvals processes, including providing adequate responses to submissions on the PER and MRS Amendment 1270/41.

Throughout the planning and environmental assessment phase the City is continuing to engage with the relevant decision-making agencies regarding the investigations undertaken, the outcomes and the agency requirements with regard to the contents of the assessment documentation and responses to submissions.

Early engagement with the State Government / LandCorp on the City's on-going role and responsibilities as the project progresses through to construction will enable the identification and mitigation of financial and other risks ensuring that the City's substantial resource investment in the project to date is acknowledged and protected.

Financial / budget implications

2017-18 financial year impact

Account no.	C1001
Account no.	01001

Budget Item Ocean Reef Marina.

Budget amount \$ 163,785 \$ 61,896 Amount spent to date Balance \$ 101,889

Total Project Expenditure (as at 29 August 2017)

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2007-08	\$ 133,241
2008-09	\$ 968,284
2009-10	\$ 266,604
2010-11	\$ 325,046
2011-12	\$ 388,552
2012-13	\$ 376,393
2013-14	\$ 838,371
2014-15	\$1,314,917
2015-16	\$1,163,151
2016-17	\$ 611,917
2017-18	\$ 61,896
LESS Grants Received	\$ (785,500)

Total City Expenditure \$5,600,976

Note: The State Budget for 2016-17 included an amount of \$500,000 for the Ocean Reef Marina Project which is yet to be received by the City.

Annual operating cost The relevant business case/s, as far as possible, will include

anticipated on-going operating costs.

Estimated annual income The relevant business case/s, as far as possible, will include

estimated annual income.

Capital replacement Detailed analysis will be required at the appropriate stage of

the project.

20 Year Strategic

The City's 20 Year Strategic Financial Plan 2015-16 to Financial Plan impact 2034-35 includes \$2,070,000 which represents capital

expenditure for the 2015-16, 2016-17 and 2017-18 financial years. Further analysis of the impact on the 20 Year Strategic Financial Plan will be undertaken at the appropriate stage of

the project.

Impact year Not applicable.

All amounts quoted in this report are exclusive of GST.

Regional significance

The Ocean Reef Marina development will become a significant tourist / visitor destination and a key focal point within the northern Perth corridor.

Sustainability implications

Progression of the Ocean Reef Marina planning process required a number of studies / reports addressing key issues pertaining to sustainability (such as social and economic impact and environmental sustainability). Various management plans were required to be prepared as part of the MRS amendment, NPO, PER and structure plan processes and it is highly likely that further management plans will be required as conditions of any environmental and planning

Consultation

Extensive on-going consultation with key stakeholders, State Government departments and agencies has been undertaken to ensure the relevant approvals processes proceed in accordance with expectations and agreed timelines.

This consultation has extended to the preparation of responses to submissions received for the PER to ensure the issues raised are adequately addressed.

COMMENT

Not applicable.

VOTING REQUIREMENTS

Simple Majority.

MOVED Cr Gobbert, SECONDED Cr Fishwick that the Major Projects Committee NOTES:

- 1 the Ocean Reef Marina Project Status report;
- that further details on the outcome of negotiations with LandCorp and the State Government on the City's ongoing involvement in the project and other management and operational matters will be provided to Council through the Major Projects Committee.

The Motion was Put and

CARRIED (6/0)

In favour of the Motion: Crs Hollywood, Chester, Fishwick, Gobbert, Hamilton-Prime and Taylor.

Appendix 1 refers

To access this attachment on electronic document, click here: Attach1agnMPC170911.pdf

Disclosure of Proximity Interest

Name/Position	Cr Russell Poliwka.
Item No./Subject	Item 2 - Confidential - Joondalup City Centre Development -
	Development Proposal.
Nature of interest	Proximity Interest.
Extent of Interest	Owns via super fund small interest in building across the road
	from one of the lots in question.

Disclosure of interest affecting impartiality

Name/Position	Mr Scott Collins, Acting Manager City Projects.	
Item No./Subject	Item 2 - Confidential – Joondalup City Centre Development –	
	Development Proposal.	
Nature of interest	Interest that may affect impartiality.	
Extent of Interest	A proponent Director is married to a relative of the Acting	
	Manager City Projects.	

Cr Poliwka left the room at 5.55pm.

The Acting Manager City Projects left the room at 5.55pm and returned at 5.56pm.

Mr Moen entered the room at 5.56pm.

The Acting Manager City Projects left the room at 6.03pm and returned at 6.04pm.

Messrs Hatt, Bricknell and Frame and Ms Fielder entered the room at 6.04pm.

ITEM 2 CONFIDENTIAL - JOONDALUP CITY CENTRE DEVELOPMENT - DEVELOPMENT PROPOSAL

WARD North

RESPONSIBLE Mr Garry Hunt

DIRECTOR Chief Executive Officer

FILE NUMBER 103036

ATTACHMENTS Attachment 1 Proposal for the Joondalup City Centre

Development - Boas Place received from

Devwest Group Pty Ltd.

Attachment 2 Boas Place Concept Plan (Option 4B)

(Please Note: The Report and Attachments are confidential

and will appear in the official Minute Book only).

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

This report is confidential in accordance with section 5.23(2)(c) of the *Local Government Act* 1995, which also permits the meeting to be closed to the public for business relating to the following:

A contract entered into, or which may be entered into, by the local government and which relates to a matter to be discussed at the meeting.

A full report was provided to Elected Members under separate cover. The report is not for publication.

The Acting Manager City Projects left the room at 6.37pm.

Messrs Hatt, Bricknell and Frame and Ms Fielder left the room at 6.37pm.

The Acting Manager City Projects entered the room at 6.40pm.

OFFICER'S RECOMMENDATION

That Council:

- NOTES that the Memorandum of Understanding between the City and Devwest Group Pty Ltd expired on 10 September 2017;
- 2 NOTES the submission received from Devwest Group Pty Ltd on 5 September 2017 and that the submission does not specifically include any offer or any value on the proposal;
- 3 REQUESTS the Chief Executive Officer to:
 - 3.1 negotiate and clarify with Devwest Group Pty Ltd in relation to the sites in the proposal referred to as "C" and "F" on:
 - 3.1.1 the exact dimensions of the land area required for these sites;
 - 3.1.2 what the proposed offer is for the purchase of these sites;
 - 3.1.3 the program for the acquisition of these sites if the purchase offer is, in principle, agreeable to the City;
 - advise Devwest Group Pty Ltd that a contribution to the cost of the public realm will be required to a value to be determined;
 - 3.3 advise Devwest Group Pty Ltd that the City is not prepared to exclusively engage further with Devwest Group Pty Ltd on sites referred to as "D" and "E" in the proposal received from Devwest Group Pty Ltd on 5 September 2017;
 - 3.4 advise Devwest Group Pty Ltd that the City reserves the right to consider other bidders, development options and/or development partners for sites "D" and "E";

4 AUTHORISES the Chief Executive Officer to prepare a program to invite submissions on the remaining components of Boas Place, referred to as Lot A, Lot B, Lot D, Lot E and Lot G of the endorsed concept plan (Option 4B – Attachment 2 refers).

MOVED Cr Chester, SECONDED Cr Fishwick that the Major Projects Committee:

- 1 NOTES that the Memorandum of Understanding between the City and Devwest Group Pty Ltd expired on 10 September 2017;
- 2 NOTES the submission received from Devwest Group Pty Ltd on 5 September 2017 and that the submission does not specifically include any offer or any value on the proposal;
- 3 REQUESTS the Chief Executive Officer to:
 - 3.1 negotiate and clarify with Devwest Group Pty Ltd in relation to the sites in the proposal referred to as "C" on:
 - 3.1.1 the exact dimensions of the land area required for these sites;
 - 3.1.2 what the proposed offer is for the purchase of these sites;
 - 3.1.3 the program for the acquisition of these sites if the purchase offer is, in principle, agreeable to the City,

with the information to be provided to the City by 29 September 2017;

- 3.2 advise Devwest Group Pty Ltd that a contribution to the cost of the public realm will be required to a value to be determined;
- 3.3 advise Devwest Group Pty Ltd that the City is not prepared to exclusively engage further with Devwest Group Pty Ltd on sites referred to as "D" and "E" in the proposal received from Devwest Group Pty Ltd on 5 September 2017;
- 3.4 advise Devwest Group Pty Ltd that the City reserves the right to consider other bidders, development options and/or development partners for sites "D" and "E";
- 3.5 prepare a report to the Major Projects Committee on Devwest Group Pty Ltd's proposal for site referred to as "F" to be discussed at a future meeting of the Major Projects Committee at a date to be determined by the Presiding Member.

The Motion was Put and

CARRIED (6/0)

In favour of the Motion: Crs Hollywood, Chester, Fishwick, Gobbert, Hamilton-Prime and Taylor.

URGENT BUSINESS

Nil.

MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN

Nil.

REQUESTS FOR REPORTS FOR FUTURE CONSIDERATION

Nil.

CLOSURE

There being no further business, the Deputy Presiding Member declared the meeting closed at 7.10pm; the following Committee Members being present at that time:

Cr Kerry Hollywood Cr Philippa Taylor Cr Liam Gobbert Cr Christine Hamilton-Prime Cr John Chester Cr Russ Fishwick, JP