

# agenda

## Special Meeting of Council

NOTICE IS HEREBY GIVEN THAT A  
SPECIAL MEETING OF THE COUNCIL  
OF THE CITY OF JOONDALUP WILL BE HELD IN  
THE COUNCIL CHAMBER, JOONDALUP CIVIC CENTRE,  
BOAS AVENUE, JOONDALUP

**ON TUESDAY 1 SEPTEMBER 2009**

**COMMENCING AT 6.30 pm**

### **PURPOSE OF MEETING**

The purpose of the meeting is to consider the Proposed Sporting Facility, Seacrest Park and the results of the Community Consultation for the project.

**GARRY HUNT**  
Chief Executive Officer  
26 August 2009

[www.joondalup.wa.gov.au](http://www.joondalup.wa.gov.au)

**PUBLIC QUESTION TIME**

Members of the public are requested to lodge questions in writing by 9.00am on Monday 31 August 2009

Answers to those questions received within that timeframe will, where practicable, be provided in hard copy form at the Special Council Meeting.

Please Note: Section 7(4) (b) of the Local Government (Administration) Regulations 1996 states that a Council at a special meeting is not required to answer a question that does not relate to the purpose of the meeting. It is requested that only questions that relate to items on the agenda be asked.

**QUESTIONS TO**

[council.questions@joondalup.wa.gov.au](mailto:council.questions@joondalup.wa.gov.au)  
PO Box 21 Joondalup WA 6919

[www.joondalup.wa.gov.au](http://www.joondalup.wa.gov.au)

## PROCEDURES FOR PUBLIC QUESTION TIME

The following procedures for the conduct of Public Question Time were adopted at the Council meeting held on 17 March 2009:

### Questions asked verbally

- 1 Members of the public are invited to ask questions at Council Meetings.
- 2 Questions asked at an ordinary Council meeting can relate to matters that affect the operations of the City of Joondalup. Questions asked at a Special Meeting of the Council must relate to the purpose for which the meeting has been called.
- 3 A register will be provided for those persons wanting to ask questions to enter their name. Persons will be requested to come forward in the order in which they are registered, and to give their name and address.
- 4 Public question time will be limited to two minutes per member of the public, with a limit of two questions per member of the public.
- 5 Statements are not to precede the asking of a question during public question time. Statements should be made during public statement time.
- 6 Members of the public are encouraged to keep their questions brief to enable everyone who desires to ask a question to have the opportunity to do so.
- 7 Public question time will be limited to the legislative minimum of fifteen minutes and may be extended in intervals of up to ten minutes by resolution of the Council, but the total time allocated for public questions to be asked and responses to be given is not to exceed thirty five (35) minutes in total. Public question time is declared closed following the expiration of the allocated time period, or earlier than such time where there are no further questions.
- 8 Questions are to be directed to the Presiding Member and should be asked politely in good faith and are not to be framed in such a way as to reflect adversely or be defamatory on a particular Elected Member or City employee. The Presiding Member shall decide to:
  - Accept or reject any question and his/her decision is final;
  - Nominate a member of the Council and/or City employee to respond to the question;
  - Take a question on notice. In this case a written response will be provided as soon as possible, and included in the agenda of the next Council meeting.
- 9 Where an elected member is of the opinion that a member of the public is:
  - asking a question at a Council meeting, that is not relevant to the operations of the City of Joondalup;
  - making a statement during public question time;they may bring it to the attention of the meeting.

- 10 Questions and any response will be summarised and included in the minutes of the Council meeting.
- 11 It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the Local Government Act 1995 or the Freedom of Information (FOI) Act 1992. Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act 1992.

### **Questions in Writing - Residents and /or Ratepayers of the City of Joondalup Only**

- 1 Only City of Joondalup residents and/or ratepayers may submit questions to the City in writing.
- 2 Questions submitted to an ordinary Council meeting can relate to matters that affect the operations of the City of Joondalup. Questions submitted to a Special Meeting of the Council must relate to the purpose for which the meeting has been called.
- 3 The City will accept a maximum of 5 written questions per City of Joondalup resident/ratepayer. To ensure equality and consistency, each part of a multi-part question will be treated as a question in its own right.
- 4 Questions lodged by 9.00 am on the day immediately prior to the scheduled Council meeting will be responded to, where possible, at the Council meeting. These questions, and their responses, will be distributed to Elected Members and made available to the public in written form at the meeting.
- 5 The Presiding Member shall decide to accept or reject any written question and his/her decision is final. Where there is any concern about a question being offensive, defamatory or the like, the Mayor will make a determination in relation to the question. Questions determined as offensive, defamatory or the like will not be published. Where the Presiding Member rules questions to be out of order, an announcement to this effect will be made at the meeting, including the reason(s) for the decision.
- 6 The Presiding Member may rule questions out of order where they are substantially the same as questions previously submitted and responded to.
- 7 Written questions unable to be responded to at the Council meeting will be taken on notice. In this case, a written response will be provided as soon as possible and included on the agenda of the next Council meeting.
- 8 A person who submits written questions may also ask questions at a Council meeting and questions asked verbally may be different to those submitted in writing.
- 9 Questions and any response will be summarised and included in the minutes of the Council meeting.

- 10 It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the Local Government Act 1995 or the Freedom of Information (FOI) Act 1992. Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act 1992.

#### **DISCLAIMER**

Responses to questions not submitted in writing are provided in good faith and as such, should not be relied upon as being either complete or comprehensive.

### **PROCEDURES FOR PUBLIC STATEMENT TIME**

The following procedures for the conduct of Public Statement Time were adopted at the Council meeting held on 18 December 2007:

- 1 Members of the public are invited to make statements, either verbally or in writing, at Council meetings.
- 2 Statements made at an ordinary Council meeting must relate to matters that affect the operations of the City of Joondalup. Statements made at a Special Meeting of the Council must relate to the purpose for which the meeting has been called.
- 3 A register will be provided for those persons wanting to make a statement to enter their name. Persons will be requested to come forward in the order in which they are registered, and to give their name and address.
- 4 Public statement time will be limited to two minutes per member of the public.
- 5 Members of the public are encouraged to keep their statements brief to enable everyone who desires to make a statement to have the opportunity to do so.
- 6 Public statement time will be limited to a maximum of 15 minutes. Public statement time is declared closed following the 15 minute allocated time period, or earlier than such time where there are no further statements.
- 7 Statements are to be directed to the Presiding Member and are to be made politely in good faith and are not to be framed in such a way as to reflect adversely or be defamatory on a particular Elected Member or City employee.
- 8 Where an Elected Member is of the opinion that a member of the public is making a statement at a Council meeting, that is not relevant to the operations of the City of Joondalup, they may bring it to the attention of the Presiding Member who will make a ruling.
- 9 A member of the public attending a Council meeting may present a written statement rather than making the Statement verbally if he or she so wishes.
- 10 Statements will be summarised and included in the minutes of the Council meeting.

## CODE OF CONDUCT

The Code recognises these ethical values and professional behaviours that support the principles of:

Respect for persons - this principle requires that we treat other people as individuals with rights that should be honoured and defended, and should empower them to claim their rights if they are unable to do so for themselves. It is our respect for the rights of others that qualifies us as members of a community, not simply as individuals with rights, but also with duties and responsibilities to other persons.

Justice - this principle requires that we treat people fairly, without discrimination, and with rules that apply equally to all. Justice ensures that opportunities and social benefits are shared equally among individuals, and with equitable outcomes for disadvantaged groups.

Beneficence - this principle requires that we should do good, and not harm, to others. It also requires that the strong have a duty of care to the weak, dependent and vulnerable. Beneficence expresses the requirement that we should do for others what we would like to do for ourselves.

*\* Any queries on the agenda, please contact Council Support Services on 9400 4369.*

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## CITY OF JOONDALUP

Notice is hereby given that a Special Meeting of the Council will be held in the Council Chamber, Joondalup Civic Centre, Boas Avenue, Joondalup on **TUESDAY 1 SEPTEMBER 2009** commencing at **6.30 pm**.

GARRY HUNT  
Chief Executive Officer  
26 August 2009

Joondalup  
Western Australia

## AGENDA

### 1 DECLARATION OF OPENING AND ANNOUNCEMENT OF VISITORS

### 2 PUBLIC QUESTION TIME

(Please Note: Section 7(4)(b) of the Local Government (Administration) Regulations 1996 states that a Council at a special meeting is not required to answer a question that does not relate to the purpose of the meeting. It is requested that only questions that relate to items on the agenda be asked.)

### 3 PUBLIC STATEMENT TIME

Statements made at a Special Meeting of the Council must relate to the purpose for which the meeting has been called.

### 4 APOLOGIES AND LEAVE OF ABSENCE

### 5 DECLARATIONS OF INTEREST

### 6 IDENTIFICATION OF MATTERS FOR WHICH THE MEETING MAY SIT BEHIND CLOSED DOORS

### 7 ITEM OF BUSINESS

JSC12-09/09      PROPOSED COMMUNITY SPORTING FACILITY,  
SEACREST PARK – AND THE RESULTS OF THE  
COMMUNITY CONSULTATION FOR THE PROJECT

## **JSC12-09/09      PROPOSED COMMUNITY SPORTING FACILITY, SEACREST PARK – AND THE RESULTS OF THE COMMUNITY CONSULTATION FOR THE PROJECT.**

**WARD:** All

**RESPONSIBLE  
DIRECTOR:** Garry Hunt  
Office of the CEO

**FILE NUMBER:** 02146

**ATTACHMENTS:** Attachment 1 – Site map without proposed facility  
Attachment 2 – CJ049-03/09 Council resolution  
Attachment 3 - Traffic count survey  
Attachment 4 – Winter season proposed usage schedule  
Attachment 5 – Site map with proposed facility  
Attachment 6 – Project option timelines

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### **PURPOSE**

To report to Council on:

1. The results of the community consultation undertaken for the proposed Community Sporting Facility at Seacrest Park, Sorrento.
2. The options available for consideration as a result of the community consultation process.

### **EXECUTIVE SUMMARY**

This report considers the development of facilities at Seacrest Park that would cater for a range of junior and senior team sports. The City received support for this project through a Federal Government stimulus funding program and as part of the planning for the project undertook community consultation on the proposal.

The community consultation process highlighted that those living closest to the site strongly opposed the development of facilities, to the size and scale proposed. Respondents who were a member of a sporting team or lived outside of Sorrento indicated support for the proposed facilities.

The key issues highlighted in the consultation process related to the licensed function room, proximity of the facility to residents, increase in local traffic, lack of parking provision and potential increase in anti-social behaviour.

In addition to the consultation process, the City also received two petitions strongly opposing the proposed facilities, a Community Impact Assessment and over 200 letters and emails which were considered when developing the options for Council consideration.

A Special Electors Meeting was held regarding the proposal to develop facilities at Seacrest Park, where three motions (one in favour and two opposing the development) were debated, which are summarised in this report.

Three facility development options have been identified for Seacrest Park which considers the options of continuing with the project as proposed, not proceeding with the project or developing a new proposal with alternative facility development options.

*It is recommended that Council:*

- 1 *NOTES the findings of the community consultation process undertaken for the proposed Seacrest Park Community Sporting Facility project;*
- 2 *NOTES the motions carried at the Special Meeting of Electors on 20 July 2009;*
- 3 *CONSIDERS which of the three options outlined in this report should be adopted.*

## **BACKGROUND**

Seacrest Park is a 9.1 hectare site located on the corner of Seacrest and St Helier Drives, Sorrento. Seacrest Park is Crown land with the City of Joondalup having a Management Order over the park for the purpose of Parks and Recreation (Refer Attachment 1).

### *Current Usage*

Currently Seacrest Park consists of two sporting grounds, three floodlight towers, cricket wicket, cricket nets, 111 bay car park, playground equipment and toilet facilities. The park is currently utilised for training and game requirements of the following sporting clubs:

- Sorrento Duncraig Junior Football Club
- Wanneroo Joondalup Tee-Ball Club
- Sorrento Duncraig Junior Cricket Club
- Sorrento Duncraig Senior Cricket Club

The oval is currently utilised 22% of available booking time during winter and 25% during summer. The average utilisation for the park throughout the year is 23.5% which is 1.5 % lower than the average utilisation across all City active parks.

Seacrest Park is an active sporting reserve that was developed to a size capable of hosting two Australian Football League (AFL) ovals. Whilst a large provision of car parking exists at the park, the development of clubroom/change room facilities was never undertaken.

### *Sporting Facility Requirements*

In 2007, the City undertook discussions with the sporting clubs currently utilising Seacrest Park and identified the need for change room and clubroom facilities. The City also held discussions with the Whitford Amateur Football Club located at MacDonald Reserve, Padbury regarding their continued growth. The Whitford Amateur Football Club identified their need for a location that could accommodate two (2) AFL ovals and provide increased clubrooms and change room facilities.

MacDonald Reserve currently comprises one AFL ground and hockey fields, which are used as cricket ovals during summer. MacDonald Reserve is currently utilised by the following sporting clubs:

- Whitford Cricket Club
- Whitford Hockey Club
- Whitford Amateur Football Club.

Two AFL ovals could not be accommodated at MacDonald Reserve as the additional oval currently used by hockey in winter, is designed so that damage to the turf cricket wicket pitch does not occur. Establishing the hockey oval into an AFL oval would damage the turf cricket wicket and affect summer users of the oval.

In 2008, Seacrest Park, amongst other active sporting reserves, was identified as a potential site for consideration. The Whitford Amateur Football Club and the Sorrento Duncraig Cricket Club worked together to scope a facility design at Seacrest Park. The cost estimates for the facility at Seacrest Park was considered prohibitive by the Clubs and as the City had no funds planned for a facility at Seacrest Park no further investigations occurred.

The size and scope of the Clubs proposed facilities at Seacrest Park was not considered a master planning project as no funds had been allocated to the project, and the project was based on developing a facility rather than redesigning the entire park.

#### *Grant Funding and Council Approval*

In November 2008, the Federal Government released \$300 million through its Regional and Local Community Infrastructure Program. In December 2008, Council endorsed the submission of a grant application for the West Coast Drive Coastal Pathway Enhancement Project.

In February 2009, the Federal Government released an additional \$550 million to the Regional and Local Community Infrastructure Program. Applications including concept design and preliminary cost estimates were required to be lodged by March 2009. The Seacrest Community Sporting Facility was identified as a potential project that could meet the funding guidelines.

In March 2009, the City made an application to the Federal Government's Regional and Local Community Infrastructure (RLCIP) Strategic Projects scheme for the Seacrest Community Sporting Facility which was endorsed by Council at its meeting on 17 March 2009 (CJ049-03/09 refers). At this time, Council formally revoked its decision from December 2008 and withdrew its application for the West Coast Drive Coastal Pathway Enhancement Project in favour of the Seacrest Community Sporting facility (see attachment 2).

Council noted at that time that the City would undertake community consultation with local Sorrento residents and sporting clubs on the proposed project, once it had received feedback on the success of the application.

In May 2009, the City was informed of the successful grant application for the proposed Community Sporting Facility at Seacrest Park. The financial contributions for the project included \$2.6 million from the Federal Government, \$2.2 million from the City and \$400,000 from Whitford Amateur Football Club.

#### *Community Consultation*

In accordance with Council's decision of March 2009, the City undertook community consultation for the proposed Community Sporting Facility in June 2009. Public comment on the proposed development could be made during the consultation period between 9 June and 6 July 2009. Residents living within 500 metres of the site and sporting clubs/groups received a frequently asked questions and answers sheet, proposed concept plan and a survey. In addition, other members of the public could complete the online survey located on the City's website during the consultation period.

At its June 2009 meeting, Council received a 1,100 signature petition and a separate 118 signature petition strongly opposing the proposed facility at Seacrest Park.

A 195 signature petition (of which 186 signatures were verified as being Electors) was received on the 17 June requesting a Special Meeting of Electors to discuss the proposed Seacrest Park Development.

### *Special Meeting of Electors*

At the Special Meeting of Electors held on 20 July 2009 there were 464 persons in attendance, 442 of whom were electors registered to vote during the meeting. There were two (2) motions that were put and carried:

- This meeting of Electors urged the City of Joondalup to recognise Seacrest Park as a local park for the use of residents and local sporting clubs and visiting teams.
- In relation to the proposed development at Seacrest Park, this meeting of Electors urges the City of Joondalup to address the issues concerning Sorrento ratepayers with regard to planning, alcohol-related antisocial behaviour, noise, traffic and parking by developing an alternative proposal that addresses the quality of life concerns of the residents and meets the needs of local sporting groups. The alternative we propose is to provide a single storey change room facility incorporating kitchen, storage and meeting rooms at the park.

One (1) motion was put and lost:

- That the City of Joondalup continues with the development of the proposed Community Sporting Facility at Seacrest Park, Sorrento giving due diligence to City Policy 7-3 Community Facilities-Built; The City undertakes traffic management, parking and lighting studies as part of the development; The City and users of the facility enter into a Management Agreement for the Facility.

This report summarises the findings from the community consultation process and considers options for the development of facilities at Seacrest Park.

## **DETAILS**

### **Community consultation results**

The City received 1,463 submissions during the public comment period for the proposed Community Sporting Facility at Seacrest Park. In addition, 322 surveys were received after the closing of the public comment period. Results of the feedback received after the public comment period are summarised later in the report.

From the feedback received during the public comment period, 999 or 68.3% of respondents identified that they were from the suburb of Sorrento, 328 or 22.4% were residents that resided in other City of Joondalup suburbs and 118 or 8.1% were from outside the City. 18 or 1.2% of respondents did not state their place of residence.

1,198 people or 81.9% of submissions were from people identifying themselves as representing their own household. There were 316 or 21.6% of people identifying themselves as representatives or members of recreation or sporting groups.

Of the 1,198 responses from people representing their own household, 789 or 65.9% reject, or strongly reject the concept plan. Of the 316 responses received from people identifying themselves as members of recreation or sporting groups 95.6% supported, or strongly supported the concept plan for the proposed facility.

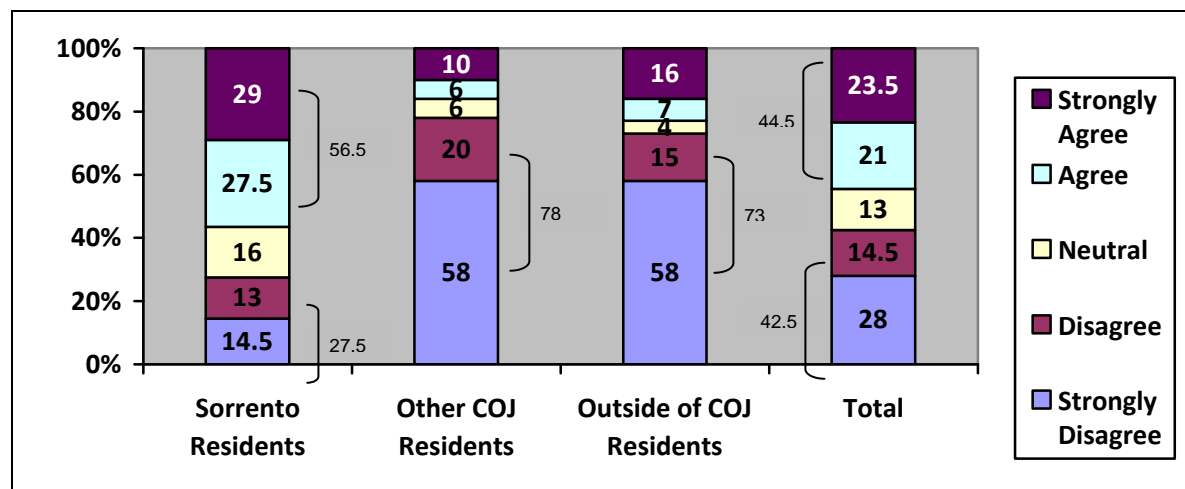
97% of people identifying themselves as Sorrento residents indicated that they currently use Seacrest Park for passive activities such as walking, fitness, family and play. 58.5% of residents from other City of Joondalup suburbs indicated that they currently use the park for passive recreation activities, whilst 62% of people living outside the City of Joondalup use the park for organised sports games and/or training.

A summary of the responses to the survey questions has been provided which details the feedback from the different respondents of the survey.

#### ADEQUACY OF EXISTING SPORTING FACILITIES OF SEACREST PARK

Question one (1) of the survey asked respondents to answer the following question:

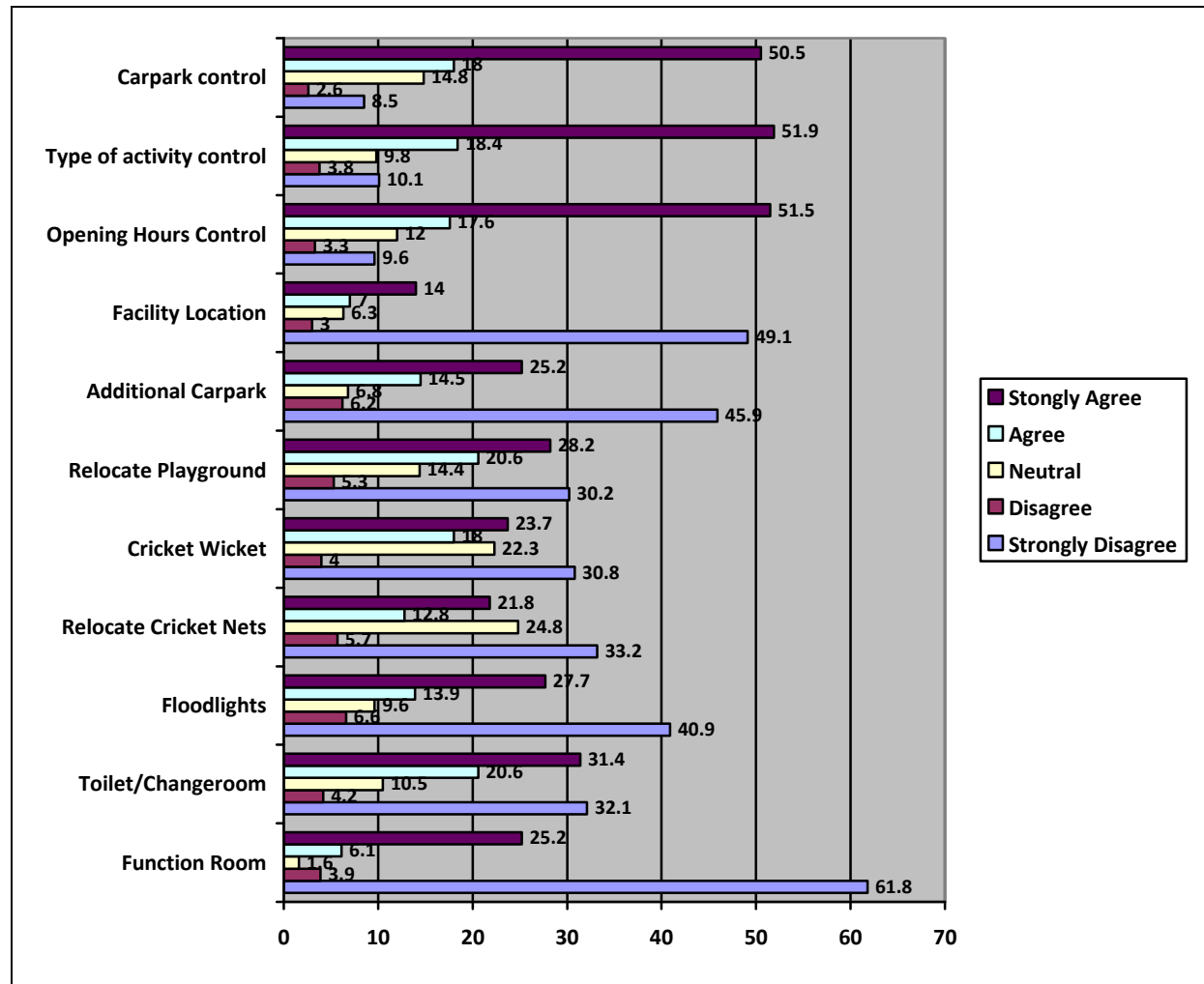
***“Do you believe the existing sporting facilities (toilet block, AFL ovals, cricket wicket and nets) adequately meet the needs of the sporting clubs?”***



- 44.5% of all respondents indicated that the existing sporting facilities adequately meet the needs of the sporting clubs
- 42.5% of all respondents indicated that the existing sporting facilities do not meet the needs of the sporting clubs.
- 13% of all respondents were undecided.
- 56.5% of Sorrento residents indicated that the existing sporting facilities are adequate to meet the needs of the sporting clubs.
- 78% of respondents from other City of Joondalup suburbs indicated that the existing facilities do not meet the sporting clubs needs. 26.5% of these respondents indicated that they represented a sporting/recreation group
- 73% of people living outside the City also indicated that the existing facilities do not meet the sporting clubs needs. 54% of these residents indicated that they represented a sporting/recreation group.

### PROPOSED DEVELOPMENT FEATURES

Question two (2) of the survey asked ***“Please indicate your level of support for the features of the proposed facilities.”*** The table below shows the overall responses received for this question.



- 65.7% of respondents either disagree or strongly disagree with the function room as a facility option.
- 52.1% of respondents either disagree or strongly disagree with the location of the facility on the park and additional car parking.
- 51.3% of respondents strongly agreed that management controls should be implemented for any developed facility at the park.
- 52% of respondents either agreed or strongly agreed that the toilets and change room require upgrading.
- 48% respondents either agreed or strongly agreed that the upgrade and relocation of the playground is required.

The feedback on the facility features varied dependent on geographic proximity to the site. The following summarises the responses of Sorrento residents and other City of Joondalup residents.

### Sorrento residents

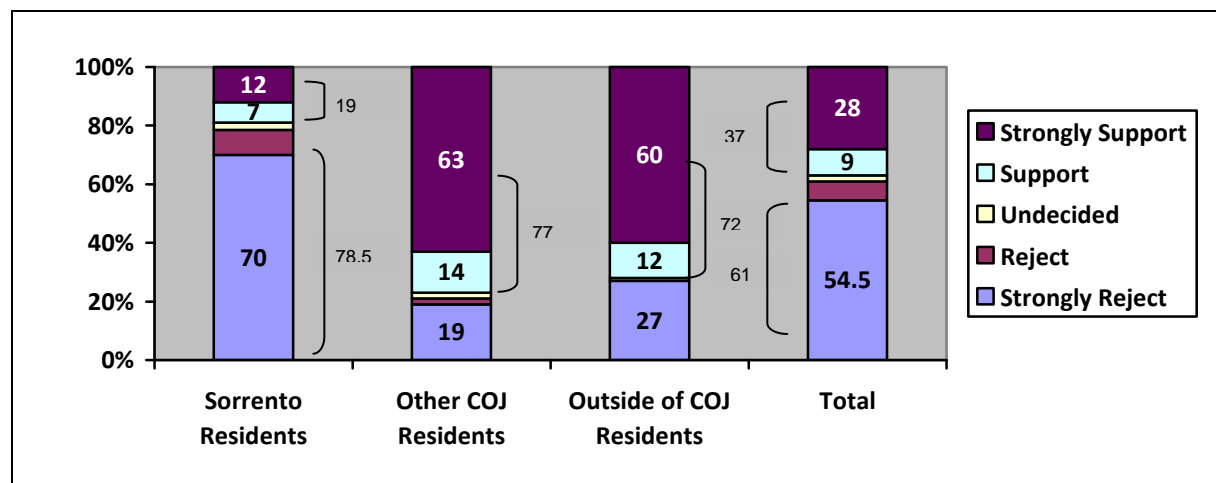
The trend in feedback received from Sorrento residents replicated the overall responses. The function room (84.7%), additional car park (67.2%) and location of the facility on the park (66.4%) received the most opposition from Sorrento residents. The provision of toilet/change room facilities received a reasonable level of support (40.3%) as did the upgrade and relocation of the playground (37.5%). Sorrento residents strongly supported controlling the opening hours (75.2%), type of activities (75.4%) and car park access (76.6%).

### Other City of Joondalup residents

People who live in the City of Joondalup but outside of Sorrento supported the proposed facility features. The most supported elements of the concept plan included the toilet / change rooms (81.4%), additional car parking (79.6%), sports floodlighting (78.6%), cricket match wicket (78.3%), function room (76.9%) and the upgrade/relocation of the playground (76.5%). Support for controls on opening hours, types of activities and car park access was also supported (51%).

### OVERALL VIEW OF THE PROPOSED CONCEPT PLAN

**Question three (3) of the survey asked respondents to answer the following question:**  
***“Having reviewed the proposed concept plan in more detail, please let us know what you think about it overall”***



A total of 61% of respondents rejected or strongly rejected the proposed concept plan with 37% supporting or strongly supporting the plan.

- 78.5% of Sorrento residents either rejected or strongly rejected the concept plan.
- 77% of other City of Joondalup residents supported or strongly supported the concept plan.



Below is a demographic breakdown on the respondents who either strongly supported or strongly rejected the plan.

Of the 780 people who strongly rejected the concept plan:

- 86.9% lived in Sorrento
- 62.3% were aged between 42 and 65
- 90.6% were representing their own households
- 83.6% presently use Seacrest Park for walking, fitness, family activities and play
- 2.6% use the Park for organised sports games and/or training

Of the 397 people who strongly supported the concept plan:

- 29.5% lived in Sorrento
- 52.1% lived in other City of Joondalup suburbs
- 57.7% were aged between 18 and 41
- 65% were representing their own households
- 33% presently use Seacrest Park for walking, fitness, family activities and play
- 21.7% use the Park for organised sports games and/or training

#### *FURTHER COMMENTS ON THE PROPOSED CONCEPT PLAN*

Question four of the survey asked respondents to answer the following question:

***“Are there other comments you would like to make regarding the design or management of the proposed community sporting facility?”***

199 comments were received against the proposed development out of the total 1,463 responses. The comments have been categorised under four main headings including Traffic, Parking, Noise and Alcohol.

#### Traffic

Respondents identified that the new facility would increase road traffic in the area. The feedback centred on Seacrest Drive and St Helier Drive being local roads with the development expected to increase the amount of traffic in the area beyond the capacity of these roads, which would impact on the safety of the local roads.

#### Parking

Respondents identified parking provisions at Seacrest Park as an issue. The feedback stated that there would be a lack of car parking space to meet the needs of the Whitford Amateur Football Club, with the result being an increase in street and verge parking around the park.

#### Noise

Respondents identified noise as a concern whether it occurred as a result of having a function room at the Park or as a result of the increase in traffic to and from the venue. The noise issue was also linked to a belief that there would be an increase in anti-social behaviour arising from the consumption of alcohol at the facility. It is believed that these incidents would increase with the introduction of licensed premises in a residential area, thereby changing the suburbs amenity and value for local people.

### Alcohol / Liquor License

Respondents identified that a licensed premise as part of the function room was not supported at Seacrest Park. The comments highlighted that residents believe that a licensed function facility will directly increase the amount of public drinking, expose children to alcohol and increase anti-social behaviour, particularly when the facility's bar closes.

### Facility Support

The City received 34 written comments supporting the development out of the total 1,463 responses. In summary, the comments indicated that existing facilities were inadequate to meet the needs of sporting clubs and groups, the proposed development would be of benefit to the whole community and is likely to increase participation in sporting activities played at the park.

### **Other feedback received**

In addition to the feedback received via completed surveys as part of the community consultation process, the City also received the following correspondence:

- 203 letters and emails. The majority of these opposing the proposed facilities.
- 1 x 1,100 signature petition strongly opposing the proposed facilities.
- 1 x 19 signature petition strongly opposing the proposed facilities.
- 1 x Community Impact Assessment submitted by the Save Seacrest Park Committee.

The Community Impact Assessment provided to the City outlined a range of considerations for the proposed development. The City has reviewed the information provided in the Community Impact Assessment and has considered the views expressed regarding traffic volumes, location of the facility, antisocial behaviour, noise levels and car parking in its options for Council consideration.

### **Consultation results – received after close of public comment period**

The City received 322 submissions after the public comment period closed. A summary of the results is as follows:

- 251 or 78% of the respondents were from Sorrento, 13% or 43 from other City of Joondalup residents and 6.5% or 21 from outside the City.
- 254 or 79% of submissions were from people representing their household.
- 143 or 57% of Sorrento residents and 25 or 58% of other City of Joondalup residents believe that the existing sporting facilities adequately meet the needs of the sporting clubs.
- From the listed facility features, Sorrento residents did not support any with the function room (232 or 92.4%), location of the facility (205 or 81.7%) and additional car park (190 or 75.7%) receiving least level of support. Feedback received from residents living in other City of Joondalup suburbs, replicated the feelings of Sorrento residents.
- 210 or 88% of Sorrento residents and 41 or 95% of other City of Joondalup residents did not support the proposed concept plan.

## **Traffic and Parking**

The City has undertaken a review of Seacrest Park to assess if the existing road network and the proposed car parking provisions are capable of meeting the increase use of the Park.

The review included undertaking (see attachment 3):

- Two separate traffic surveys from July 4, 2009 for seven days and from 29 July, 2009 for seven days on Seacrest Drive adjacent to Seacrest Park.
- A traffic survey on St Helier Drive from July 4, 2009 for seven days.
- A car park entrance survey at Seacrest Park and MacDonald Reserve from July 4, 2009 and from 29 July, 2009 for a period of seven days.

### Road classification and capacity

The roads adjacent to Seacrest Park, including Seacrest Drive and St Helier Drive are classified as Local Distributor Roads designed to carry 6,000 vehicles per day. During the traffic survey, St Helier Drive, west of Seacrest Drive averaged 3,593 vehicles per day (60% capacity) and Seacrest Drive north of Helier Drive averaged 3,750 vehicles per day (62% capacity).

The research indicates that traffic volumes and crash numbers for Seacrest Drive are consistent with other Local Distributor Roads within the City.

The City had received feedback through the consultation process that the design of Seacrest Drive and St Helier Drive was a local access road designed to carry 3,000 vehicles per day. The City has confirmed with Main Roads that Seacrest and St Helier Drive are Local Distributor Roads.

If the proposed facilities were developed and Whitford Amateur Football Club relocated to Seacrest Park the increase in car movements is estimated at approximately 160 vehicles per day. When Whitford Amateur Football Club play their home games every second Saturday at Seacrest Park, it will result in approximately 584 additional vehicle movements. This increase would not exceed Seacrest Drive or St Helier Drive's design capacity.

### Parking

The existing car park at Seacrest Park consists of 111 vehicle bays. The proposed development at the park would see an additional 30 bays provided. Results from the traffic survey (see attachment 3) indicated that Seacrest park car park averages 120 inbound vehicle movements per day.

The City undertook an internal review of the car parking requirements at Seacrest Park if the new facility was developed by considering:

- the number of games and training sessions expected each week.
- times where two training sessions or games would coincide.  
the number of players, coaches and spectators and associated cars that would attend each session.
- The current car parking usage at MacDonald Reserve.

It is anticipated that the relocation of the Whitford Amateur Football Club to the new facility would result in, on average, 217 weekly inbound vehicle movements per day. Inbound traffic movements at Seacrest Park every second Saturday is estimated at 452. As a comparison 469 inbound traffic movements on the 9 August was the highest recording at MacDonald Reserve.

The proposed parking meets the requirements of the City's District Planning Scheme. The review of the car parking requirements for Seacrest Park, on the basis of usage, highlighted that the proposed 142 car parking bays would be adequate to meet the requirements of the function room yet would be inadequate to meet the requirements of the sporting clubs on two timeslots throughout the week during winter (Refer Attachment 4). The estimated times where car parking shortfalls would occur include:

- The transition between junior and senior training on Tuesday evenings from 6.30pm – 7pm. During this period it is expected that a shortfall of 19 bays would occur.
- When two games are played consecutively on Saturday afternoons from 2pm – 5pm, it is estimated that a car parking shortfall of 55 bays would occur.

### **Issues and options considered:**

Three options have been identified regarding the proposed Community Sporting Facility at Seacrest Park, Sorrento. The three options include:

1. Proceed with the proposed development.
2. Withdraw the project.
3. Develop a new proposal and re-apply for Federal Government funds.

#### Option One: Proceed with the proposed development.

In this option, the City would proceed with the development of the Community Sporting Facility, as currently proposed at Seacrest Park and would implement management strategies to control the types of activities that occur within the facility. In this option the facility would be developed to a similar size and at the same location as highlighted in the plan distributed as part of the community consultation process (Refer Attachment 5).

Whilst 61% of respondents rejected or strongly rejected the proposed concept plan, 42.5% of respondents believed the existing sporting facilities are inadequate.

The majority of concerns regarding the proposed development from residents have related to potential parking/traffic issues and the possible increase in noise/antisocial behaviour associated with the function/bar facilities.

The key advantages and disadvantages of proceeding with the proposed development include:

Pros	Cons
<ul style="list-style-type: none"> <li>• The proposed facility provides features valuable to sporting clubs and groups such as change rooms, storage, clubrooms floodlights and upgrade to cricket facilities.</li> <li>• Community consultation results showed 37% of respondents support the proposed facility.</li> <li>• The proposed facility would meet the existing sporting teams needs.</li> <li>• Maximises the use of an active sport reserve.</li> <li>• The relocation of cricket practice nets and playground would alleviate the residents' current concern over their location.</li> </ul>	<ul style="list-style-type: none"> <li>• Community consultation results showed 61% of respondents did not support the proposed facility.</li> <li>• The local community would strongly resist the development.</li> <li>• Further delays with the project could affect the City's ability to meet funding guidelines.</li> <li>• The City cannot guarantee that there will not be any noise or antisocial behaviour problems associated with the proposed facility.</li> <li>• Based on expected usage, a car parking shortfall of 55 bays would be expected at some of the AFL games.</li> </ul>

<ul style="list-style-type: none"> <li>• The function and meeting areas would provide sporting groups and community groups with space to hold meetings, socialise and run programs.</li> <li>• The bar facilities controlled through a restricted liquor license would financially assist the Sporting clubs operations.</li> <li>• The City has received significant funding for the proposed facility.</li> <li>• Seacrest Park has road networks with the capacity to be able to accommodate the increased demand expected at the site.</li> </ul>	
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The proposed facility would be controlled by management strategies that are agreed by the City and the user groups.

#### Option Two: Withdraw the project

In this option the City would withdraw the application to the Regional and Local Community Infrastructure Program for the Seacrest Park development and return \$1,304,550 in funds received.

The key advantages and disadvantages of not proceeding with the development include:

Pros	Cons
<ul style="list-style-type: none"> <li>• Existing usage levels at the park would remain.</li> <li>• No additional car parking facilities required.</li> <li>• Sorrento residents concern over parking, traffic, anti-social behaviour issues would be resolved.</li> <li>• The landscape of the park would remain unchanged.</li> </ul>	<ul style="list-style-type: none"> <li>• The current facilities at the park would remain inadequate for existing sporting clubs/groups.</li> <li>• The current location of the cricket practice nets and playground would remain a concern for residents.</li> <li>• The full potential of Seacrest Park as an active sporting reserve not realised.</li> <li>• The Western Australian Football Commission would have limited ability to grow in their current location.</li> <li>• The current facilities at Seacrest Park do not provide the sporting groups and community groups with space to hold meetings and run programs.</li> <li>• The City would lose the significant funding received from the Federal Government for the project (\$2.6Million).</li> <li>• The City could compromise its ability to obtain future Federal Government Funding.</li> <li>• Sporting groups and the community could seek specific facilities to meet their needs of which the City may have to fully fund.</li> </ul>

The withdrawal of the project would require the City to return all funds received by the Federal Government.

This option does not provide the City with the ability to consider alternative designs options that could satisfactorily meet the needs of local residents and local sporting clubs at Seacrest Park, Sorrento.

Option Three: Develop a new proposal and re-apply for Federal Government funds.

In this option, the City would not proceed with the Community Sporting Facility at Seacrest Park as proposed. The City would seek to make a new submission for the development of alternative facilities. This option would require the City to notify the Federal Government that the proposed sporting facility at Seacrest Park will not proceed in its current format but an alternative proposal will be lodged for consideration.

In this option the City would consider a revised facility design at Seacrest Park, which has regard to both local sporting club and community needs and concerns. The City could also consider developments at MacDonald Reserve to improve the existing clubroom, storage and change room facilities.

The key risk with this option is that any new proposal may not be accepted by the Federal Government.

The key advantages and disadvantages of developing a new proposal and re-applying for Federal Government funding includes:

Pros	Cons
<ul style="list-style-type: none"> <li>• The community consultation results and the supported motions from the Special Meeting of Electors could be used to scope suitable development options.</li> <li>• The Federal Government has indicated that it will consider an alternative proposal by the City, although it will be treated as a new proposal and will require approval from the Minister.</li> <li>• If a new proposal is accepted, the City could retain \$2.6million in Federal Government funds for alternative facility developments.</li> <li>• An alternative development could include change rooms, storage, floodlights, meeting room, kitchen/kiosk and upgrade to cricket facilities.</li> <li>• An alternative development could include the relocation of cricket practice nets and playground to alleviate the Sorrento residents concerns.</li> <li>• The City could consider other projects as part of a new application such as upgrades at MacDonald Reserve for the Whitford Amateur Football Club.</li> <li>• The City may have more time (depending on Federal Government funding guidelines) to consult with key stakeholders on alternative development options.</li> </ul>	<ul style="list-style-type: none"> <li>• The needs of local sporting clubs and the Whitford Amateur Football Club would not be met in the short term.</li> <li>• Some Sorrento residents strongly oppose any facility developments at Seacrest Park, and therefore would not support a new proposal.</li> <li>• The City is not guaranteed that the Federal Government will commit to any alternative proposals; therefore the City may lose \$2.6 million in funding.</li> <li>• The full potential of Seacrest Park as an active reserve would not be met.</li> <li>• The development of new proposals for consideration by the Federal Government would require significant City resources. If approved, the City would need to assess its ability to deliver the capital project already specified in the 2009/2010 budget. The current funding is conditional upon the City commencing works on the site by 22 December 2009.</li> </ul>

**Legislation/Strategic Plan/Policy Implications**

**Legislation** N/A

**Strategic Plan**

The consultation process has been conducted in alignment with the Key Focus Area of Leadership and Governance and the following objectives and outcomes.

1.2 Objective: To engage proactively with the community.

Outcome: The City acts with a clear understanding of the wishes of the community.

**Policy** N/A

**Risk Management considerations:**

If the proposed facilities are developed in their current format there is a risk that the City will not have the resources to manage the community engagement of such a decision. It would be expected that those members of the community who did not support the project would engage with the City to seek alternative ways to stop the facility from being developed. This engagement with the City would require significant resources to manage and may impact on the delivery of City projects or services.

If the City does not proceed with any submission to the Federal Government, there is a real loss in revenue for the City, in establishing recreation assets. As a need for improved facilities has been identified it is likely that in the future the City would be required to meet this need by funding the development of facilities. Without Federal Government funding the cost of any future projects will be significantly higher.

**Financial/Budget Implications:**

The funding for the project is proposed as follows:

- Federal Government RLCIP Grant: \$2,609,100
- Whitford Amateur Football Club: \$400,000
- City of Joondalup: \$2,214,100
- Total Project Expenditure: \$5,223,200

**Regional Significance:**

Seacrest Park is an active sporting reserve with two AFL ovals. The size and facilities at Seacrest Park cater for both local residents and more broadly sporting teams that live both within and beyond the City of Joondalup. Seacrest Park is considered a regionally significant park.

**Sustainability implications:**

Any developments at Seacrest Park will consider sustainable design features to ensure the construction process and ongoing operations of the facilities minimise environmental impact.

**COMMENT****Community Consultation**

The overall results of the community consultation indicate that 61% of respondents do not support the proposed facility, particularly those residing in Sorrento where 78.5% of

respondents do not support the proposed facility. The City has also received significant correspondence and petitions from people opposing the proposed development.

There was a clear difference in opinion about the existing sport facilities at Seacrest Park. Whilst Sorrento residents believe the existing sporting facilities are adequate they also represent a very small portion of people who participate in sport activities at the Park. Those respondents who participate in organised sport at Seacrest Park and typically live outside of Sorrento indicated that the existing facilities did not meet sporting club needs.

The results highlighted that those living closest to Seacrest Park do not support some of the key design elements of the proposed facility including its location, the function room and the additional car parking.

The concept of providing a bar and function facilities in a community sporting complex is considered standard across many sporting facilities within the City. Through effective liquor control practice, booking and lease condition management, the City has had no major incident from any of these facilities over the last three years.

The concern that this facility would operate as a 'pub' is inaccurate. The operation of the bar facility would be controlled by a Club Restricted Liquor License which only permits members or invites guests to purchase drinks and consume alcohol on site. The conditions of the Restricted Liquor License would be controlled by the Department of Racing, Gaming and Liquor who would also act on any complaints received from the public regarding the operations of the licensed facilities.

From the respondents not living in Sorrento, the facilities receiving the most support included the toilet and change rooms, additional car parking and lighting. Importantly the results showed that 40.3% of Sorrento residents supported the development of toilet and change rooms.

The key results of the consultation process indicate that the effective management of any facility development is essential and whilst the function room received the least support, the development of toilets and change rooms received the highest level of support from all respondents.

### **Traffic and Parking**

The review has highlighted that the road networks to and from Seacrest Park were designed for and have the capacity to meet the increased traffic volumes expected from the increased usage at the Park. The City has confirmed that the Seacrest and St Helier Drives are Local Distributor Roads designed to accommodate 6,000 cars per day.

The car parking provision proposed for the new facility, which increases bays from 111 to 141 would not be able to accommodate for the change over between training sessions on a Tuesday evening when two games of AFL occur simultaneously on a Saturday. The transition of training between juniors and seniors would require 160 car parking bays for a period of approximately 30 minutes. Two games of AFL under current fixtures occurs once per fortnight and at these times would require 169 car parking bays.

There are two options available to meet the parking demand for the proposed facilities within the Seacrest Park site. The first is the development of 55 additional car parking bays. An increase in car parking bays would require 1,650 square metres on the site and would be an estimated additional cost of \$330,000 to the project. This represents a significant investment to cater for parking shortfalls occurrences that are only expected during the winter sports season.



It should be noted that 67.2% of Sorrento residents opposed the 30 additional car parking bays and therefore would strongly oppose increasing car parking further.

The preferred option to developing additional car parking bays would be the option of cars parking on the surrounds of the oval. Cars parking on dedicated areas on the surrounds of the oval could be considered for over flow car parking to alleviate the car parking bays shortfalls. This option in conjunction with signage that restricts car parking on verges offers an alternative to developing an additional 55 car parking bays.

### **Facility Development Options**

Whilst option one, being the development of the proposed facility at Seacrest Park provides significant benefit to sporting clubs, the consultation process has clearly indicated that local residents do not support the proposal. The proximity of the facility to nearby residents, the increased traffic on roads and the potential for car parking over flow to occur on neighbouring residents' verges are considered real impacts of the project. If option one was endorsed the timeframes for implementing the project has been summarised on attachment 6.

The Special Meeting of Electors in July, supported the results of the consultation process with the motion to proceed with the proposed facility, being lost. The motion that was put and carried at this meeting was the development of a single storey facility that did not include a function facility, to meet the needs of local sporting clubs.

Option two, the withdrawal of the project, would address the Sorrento residents concerns over the potential impact of the proposed facilities; however the needs of the sporting clubs would not be addressed. The needs of both the local sporting clubs and the Whitford Amateur Football Club are considered realistic. The City will need to consider meeting these sporting club needs, yet may not have the guarantee of Federal Government Funding. If option two was endorsed the City would need to notify the Federal Government and return the \$1,304,550 already allocated to the City, as summarised in attachment 6.

Option three would require the City to develop a new proposal for Federal Government funding to address the needs of existing sporting teams at Seacrest Park and the needs of the Whitford Amateur Football Club and potentially other clubs at MacDonald Reserve.

Whilst 61% of respondents did not support the project, the Special Electors Meeting and the results of the community consultation process indicate that facility improvements to meet the needs of existing sporting clubs at Seacrest Park are required, yet not to the size and scale proposed.

On the 22 July 2009, the City received a letter from the Department of Infrastructure, Transport, Regional Development and Local Government indicating that the Federal Government would consider an alternative proposal from the City. Whilst a new proposal would be considered it is likely City would still need to meet the criteria of spending approved funds by December 2010. It is unlikely new proposals could be delivered within these timeframes. As a minimum an extension to the completion of new projects from December 2010 to April 2011 would be requested. If this was not approved by the Federal Government the City would need to seek advice on any future Federal Government stimulus grants that may be offered suitable to the new proposals.

The design of alternative facilities for Seacrest Park would require further community consultation to determine the scope of the project. From the feedback received an alternative facility may include the following features:

- Single storey
- Increased distance from nearby residents
- Toilets

- Change rooms
- Kitchen / kiosk
- Sporting club storage
- Small meeting room
- Sports Floodlighting
- Upgrade to the cricket wicket and practice nets
- Playground refurbishment

The need for a new WAFC home ground facility complete with two (2) AFL size ovals and function room and bar facilities would not be addressed by only developing facilities for local sporting teams at Seacrest Park. The City would need to consider how some of the WAFC needs could be met through improved facilities at MacDonald Reserve. If any development were to occur at MacDonald Reserve the needs of the Whitford Hockey Club and Whitford Cricket Club would also need to be considered. If option three was endorsed the City would need to develop new project proposals, develop designs, undertake consultation and re-apply to the Federal Government as summarised in attachment 6.

## **SUMMARY**

The opportunity to develop sporting facilities through a joint funding agreement with the Federal Government, at a park that currently offers inadequate facilities and is an active sporting reserve where facilities were one day likely to be built, was seen as a opportunity that could provide many benefits. The City's commitment to the project centred on undertaking community consultation to ascertain the views of both local residents and sporting clubs that associated with Seacrest Park.

With only 37% of respondents supporting the proposal, the consultation process has not demonstrated enough support for the project to proceed in its current format and therefore option one is not a favourable option.

Option two provides a short term solution that addresses some of the feedback from residents who do not want to see any developments occur at Seacrest Park, yet fails to provide any long term benefit to the Clubs who currently use the inadequate facilities at Seacrest Park.

An approach by the City to address the needs of local sporting teams at Seacrest Park and MacDonald Reserve through a new development proposal would provide the City with a new project, which could meet the criteria of the Federal Government's Regional and Local Community Infrastructure funding program. Whilst the proposal to develop alternative facilities would be considered in a new application, it is anticipated that the application would be able to demonstrate significant community benefit for the Federal Governments consideration.

A key risk to any new proposal will be the Federal Governments timeframes associated with the spending of funds. The City would need to seek an extension to the existing funding agreement conditions which states the project completion date as 31 December 2010.

If the option to develop a new proposal and re-apply for Federal Government funds is recommended, significant resources would be required of the City, which may include re-evaluating the proposed capital projects currently planned for 2009/2010.

The development of a new proposal for sporting facilities at Seacrest Park and MacDonald Reserve provides the City with an opportunity to acknowledge the outcomes of the community consultation process whilst still addressing the facility needs of sporting clubs. Whilst significant City resources would be required to plan and deliver any new proposals, the potential community benefit of a revised project at Seacrest Park and MacDonald

Reserve would be long term, catering for a broad cross section of City of Joondalup residents.

## **VOTING REQUIREMENTS**

Simple Majority

## **RECOMMENDATION**

### **That Council:**

- 1        NOTES the findings of the community consultation process undertaken for the proposed Seacrest Park Community Sporting Facility project;**
- 2        NOTES the motions carried at the Special Meeting of Electors on 20 July 2009;**
- 3        CONSIDERS which of the three options outlined in this report should be adopted.**

*Appendix 1 refers*

*To access this attachment on electronic document, click here:*      [Attach1agn090901.pdf](#)



## DECLARATION OF FINANCIAL INTEREST/INTEREST THAT MAY AFFECT IMPARTIALITY

To: CHIEF EXECUTIVE OFFICER  
CITY OF JOONDALUP

<b>Name/ Position</b>	
<b>Meeting Date</b>	
<b>Item No/ Subject</b>	
<b>Nature of Interest</b>	Financial Interest * Interest that may affect impartiality* <i>* Delete where not applicable</i>
<b>Extent of Interest</b>	
<b>Signature</b>	
<b>Date</b>	

Section 5.65(1) of the Local Government Act 1995 states that:

*"A member who has an interest in any matter to be discussed at a Council or Committee meeting that will be attended by that member must disclose the nature of the interest:*

- (a) in a written notice given to the CEO before the meeting; or*
- (b) at the meeting immediately before the matter is discussed.*



**QUESTION TO BE ASKED AT  
BRIEFING SESSION/COUNCIL MEETING**

**NAME** .....

**ADDRESS** .....

**QUESTIONS**

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Please submit this form at the meeting or:

- **post** to The Chief Executive Officer, City of Joondalup, P O Box 21, Joondalup WA 6919
- **email** to [council.questions@joondalup.wa.gov.au](mailto:council.questions@joondalup.wa.gov.au)

**Please note that:**

- Questions asked at a **Briefing Session** must relate to matters contained on the draft agenda.
- Questions asked at a **Council meeting** can relate to matters that affect the operations of the City of Joondalup.
- Questions asked at a **Special Meeting of the Council** must relate to the purpose for which the meeting has been called



**STATEMENT TO BE MADE AT  
BRIEFING SESSION/COUNCIL MEETING**

**NAME** .....

**ADDRESS** .....

**STATEMENT**

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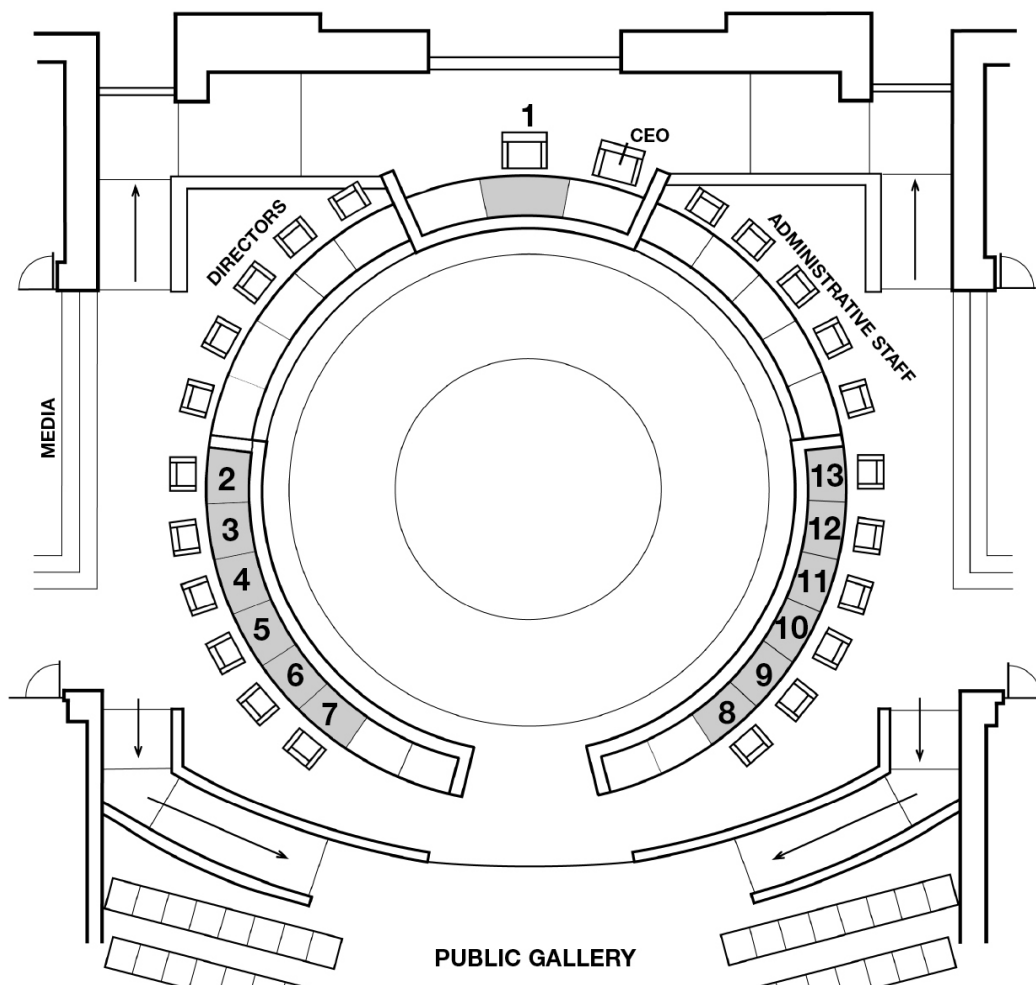
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## Council Chamber – Seating Diagram



### Mayor

- 1 His Worship the Mayor, Troy Pickard (Term expires 10/09)

### North Ward

- 2 Cr Kerry Hollywood (Term expires 10/09)  
3 Cr Tom McLean (Term expires 10/11)

### North-Central Ward

- 4 VACANT  
5 Cr Trona Young (Term expires 10/11)

### Central Ward

- 6 Cr Marie Macdonald (Term expires 10/09)  
7 Cr Geoff Amphlett (Term expires 10/11)

### South-West Ward

- 8 Cr Michele Rosano (Term expires 10/09)  
9 Cr Mike Norman (Term expires 10/11)

### South-East Ward

- 10 Cr Sue Hart (Term expires 10/09)  
11 Cr Brian Corr (Term expires 10/11)

### South Ward

- 12 Cr Russ Fishwick (Term expires 10/09)  
13 Cr Fiona Diaz (Term expires 10/11)