



A BRIEFING SESSION WILL BE HELD IN CONFERENCE ROOM 1, JOONDALUP CIVIC CENTRE, BOAS AVENUE, JOONDALUP

ON

MONDAY, 9 NOVEMBER 2015

COMMENCING AT 6.30pm

GARRY HUNT Chief Executive Officer 6 November 2015

joondalup.wa.gov.au

This document is available in alternate formats upon request



PUBLIC QUESTION TIME

Members of the public are
requested to lodge questions in
writing by close of business on
Monday 9 November 2015

Answers to those questions
received within that timeframe
will, where practicable, be
provided in hard copy form at the
Briefing Session.

QUESTIONS TO

council.questions@joondalup.wa.gov.au
PO Box 21 Joondalup WA 6919

www.joondalup.wa.gov.au

BRIEFING SESSIONS

The following procedures for the conduct of Briefing Sessions were adopted at the Council meeting held on 19 November 2013:

INTRODUCTION

The modern role of Council is to set policy and strategy, and provide goals and targets for the local government (the City). The employees, through the Chief Executive Officer, have the task of implementing the decisions of Council.

A well-structured decision-making process that has established protocols will provide the elected body with the opportunity to:

- have input into the future strategic direction set by Council
- seek points of clarification
- ask questions
- be given adequate time to research issues
- be given maximum time to debate matters before Council,

and ensures that the elected body is fully informed to make the best possible decisions for the City of Joondalup community.

PURPOSE OF BRIEFING SESSIONS

Briefing Sessions will involve Elected Members, employees as determined by the Chief Executive Officer and external advisors (where appropriate) and will be open to the public.

Briefing Sessions will provide the opportunity for Elected Members to be equally informed and seek additional information on matters prior to the presentation of such matters to the next ordinary meeting of Council for formal consideration and decision.

PROCEDURES FOR BRIEFING SESSIONS

The following procedures will apply to Briefing Sessions that are conducted by the City:

- Briefing Sessions will be open to the public except for matters of a confidential nature. The guide in determining those matters of a confidential nature shall be in accordance with the *Local Government Act* 1995.
- 2 Dates and times for Briefing Sessions will be set well in advance where practicable, and appropriate notice given to the public.
- The Chief Executive Officer will ensure timely written notice and an agenda for each Briefing Session will be provided to all Elected Members, members of the public and external advisors (where appropriate).

- The Mayor is to be the Presiding Member at Briefing Sessions. If the Mayor is unable or unwilling to assume the role of Presiding Member, then the Deputy Mayor may preside at the Briefing Session. If the Deputy Mayor is unable or unwilling, those Elected Members present may select one from amongst themselves to preside at the Briefing Session.
- There is to be no debate among Elected Members on any matters raised during the Briefing Session.
- Relevant employees of the City will be available to make a presentation or respond to questions on matters listed on the agenda for the Briefing Session.
- All Elected Members will be given a fair and equal opportunity to participate in the Briefing Session.
- The Presiding Member will ensure that time is made available to allow for all matters of relevance to be covered.
- 9 Elected Members, employees and relevant consultants shall disclose their interests on any matters listed for the Briefing Session. When disclosing an interest the following is suggested:
 - (a) Interests are to be disclosed in accordance with the provisions of the Local Government Act 1995, the Local Government (Rules of Conduct) Regulations 2007 and the City's Code of Conduct.
 - (b) Elected Members disclosing a financial interest will not participate in that part of the session relating to the matter to which their interest applies and shall depart the room.
 - (c) Employees with a financial interest in a matter may also consider it appropriate to depart the room when the matter is being considered, however there is no legislative requirement to do so.
- A record shall be kept of all Briefing Sessions. As no decisions are made at a Briefing Session, the record need only be a general record of the items covered but shall record any disclosure of interests as declared by individuals. A copy of the record is to be forwarded to all Elected Members.
- 11 Elected Members have the opportunity to request the Chief Executive Officer to prepare a report on a matter they feel is appropriate to be raised and which is to be presented at a future Briefing Session.

PROCEDURES FOR PUBLIC QUESTION TIME

The following procedures for the conduct of Public Question Time at Briefing Sessions were adopted at the Council meeting held on 19 November 2013:

Questions asked verbally

- 1 Members of the public are invited to ask questions at Briefing Sessions.
- 2 Questions asked at a Briefing Session must relate to a matter contained on the agenda.
- A register will be provided for those persons wanting to ask questions to enter their name. Persons will be requested to come forward in the order in which they are registered, and to give their name and full address.
- 4 Public question time will be limited to two minutes per member of the public, with a limit of two verbal questions per member of the public.
- Statements are not to precede the asking of a question during public question time. Statements should be made during public statement time.
- Members of the public are encouraged to keep their questions brief to enable everyone who desires to ask a question to have the opportunity to do so.
- Public question time will be allocated a minimum of 15 minutes. Public question time is declared closed following the expiration of the allocated 15 minute time period, or earlier if there are no further questions. The Presiding Member may extend public question time in intervals of 10 minutes, but the total time allocated for public question time is not to exceed 35 minutes in total.
- 8 Questions are to be directed to the Presiding Member and shall be asked politely, in good faith, and are not to be framed in such a way as to reflect adversely or to be defamatory on a particular Elected Member or City employee. The Presiding Member shall decide to:
 - accept or reject any question and his/her decision is final
 - nominate an Elected Member and/or City employee to respond to the question or
 - take a question on notice. In this case a written response will be provided as soon as possible, and included in the agenda of the next Briefing Session.
- 9 Where an Elected Member is of the opinion that a member of the public is:
 - asking a question at a Briefing Session that is not relevant to a matter listed on the agenda
 - making a statement during public question time,

they may bring it to the attention of the Presiding Member who will make a ruling.

- 10 Questions and any responses will be summarised and included in the agenda of the next Briefing Session.
- It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the *Local Government Act 1995* or the *Freedom of Information Act 1992* (FOI Act 1992). Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and may refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act 1992.

Questions in Writing – (Residents and/or ratepayers of the City of Joondalup only).

- Only City of Joondalup residents and/or ratepayers may submit questions to the City in writing.
- 2 Questions must relate to a matter contained on the agenda.
- The City will accept a maximum of five written questions per City of Joondalup resident/ratepayer. To ensure equality and consistency, each part of a multi-part question will be treated as a question in its own right.
- 4 Questions lodged by the close of business on the working day immediately prior to the scheduled Briefing Session will be responded to, where possible, at the Briefing Session. These questions, and their responses, will be distributed to Elected Members and made available to the public in written form at the meeting.
- The Presiding Member shall decide to accept or reject any written question and his/her decision is final. Where there is any concern about a question being offensive, defamatory or the like, the Presiding Member will make a determination in relation to the question. Questions determined as offensive, defamatory or the like will not be published. Where the Presiding Member rules questions to be out of order, an announcement to this effect will be made at the meeting, including the reason(s) for the decision.
- The Presiding Member may rule questions out of order where they are substantially the same as questions previously submitted and responded to.
- Written questions unable to be responded to at the Briefing Session will be taken on notice. In this case, a written response will be provided as soon as possible and included on the agenda of the next Briefing Session.
- A person who submits written questions may also ask questions at a Briefing Session and questions asked verbally may be different to those submitted in writing.
- 9 Questions and any response will be summarised and included in the agenda of the next Briefing Session.

It is not intended that question time should be used as a means to obtain information that would not be made available if it was sought from the City's records under Section 5.94 of the *Local Government Act 1995* or the *Freedom of Information Act 1992* (FOI Act 1992). Where the response to a question(s) would require a substantial commitment of the City's resources, the Chief Executive Officer (CEO) will determine that it is an unreasonable impost upon the City and may refuse to provide it. The CEO will advise the member of the public that the information may be sought in accordance with the FOI Act 1992.

DISCLAIMER

Responses to questions not submitted in writing are provided in good faith and as such, should not be relied upon as being either complete or comprehensive.

PROCEDURES FOR PUBLIC STATEMENT TIME

The following procedures for the conduct of Public Statement Time at Briefing Sessions were adopted at the Council meeting held on 19 November 2013:

- 1 Members of the public are invited to make statements at Briefing Sessions.
- 2 Statements made at a Briefing Session must relate to a matter contained on the agenda.
- A register will be provided for those persons wanting to make a statement to enter their name. Persons will be requested to come forward in the order in which they are registered, and to give their name and full address.
- 4 Public statement time will be limited to two minutes per member of the public.
- Members of the public are encouraged to keep their statements brief to enable everyone who desires to make a statement to have the opportunity to do so.
- Public statement time will be allocated a maximum time of 15 minutes. Public statement time is declared closed following the 15 minute allocated time period, or earlier if there are no further statements.
- The statements are to be directed to the Presiding Member and are to be made politely in good faith and are not to be framed in such a way as to reflect adversely or be defamatory on a particular Elected Member or City employee.
- Where an Elected Member is of the opinion that a member of the public is making a statement at a Briefing Session, that is not relevant to a matter listed on the agenda, they may bring it to the attention of the Presiding Member who will make a ruling.
- A member of the public attending a Briefing Session may present a written statement rather than making the statement verbally if he or she so wishes.
- 10 Statements will be summarised and included in the notes of the Briefing Session.

PROCEDURES FOR DEPUTATIONS

- 1 Prior to the agenda of a Briefing Session being discussed by Elected Members, members of the public will be provided an opportunity to make a deputation at the Briefing Session.
- Members of the public wishing to make a deputation at a Briefing Session may make a written request to the Chief Executive Officer by 4.00pm on the working day immediately prior to the scheduled Briefing Session.
- Deputation requests are to be approved by the Presiding Member and must relate to matters listed on the agenda of the Briefing Session.
- 4 Other requirements for deputations are to be in accordance with clause 5.10 of the City of Joondalup Meeting Procedures Local Law 2013 in respect of deputations to a committee.

RECORDING OF THE PROCEEDINGS OF THE BRIEFING SESSION

Proceedings of the Briefing Session shall be electronically recorded for administrative purposes only, except for matters of a confidential nature. The guide in determining those matters of a confidential nature shall be in accordance with the *Local Government Act 1995*.

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LATE ITEMS / ADDITIONAL INFORMATION

In the event that further documentation becomes available prior to this Briefing Session, the following hyperlink will become active:

Additional Information091115.pdf

CITY OF JOONDALUP - BRIEFING SESSION

To be held in Conference Room 1, Joondalup Civic Centre, Boas Avenue, Joondalup on **Monday, 9 November 2015** commencing at **6.30pm.**

ORDER OF BUSINESS

- 1 OPEN AND WELCOME
- 2 DECLARATIONS OF FINANCIAL INTEREST/INTEREST THAT MAY AFFECT IMPARTIALITY
- 3 DEPUTATIONS
- 4 PUBLIC QUESTION TIME
- 5 PUBLIC STATEMENT TIME
- 6 APOLOGIES AND LEAVE OF ABSENCE

Leave of Absence previously approved

Cr John Chester
Cr Liam Gobbert
Cr John Chester
Cr John Chester
Cr John Chester
Cr Mike Norman
Cr Liam Gobbert
Cr Liam Gobbert
Cr Liam Gobbert
Cr John Chester
Cr Mike Norman
Cr Liam Gobbert

30 October to 8 November 2015 inclusive;
30 November to 8 December 2015 inclusive;
7 December to 11 December 2015 inclusive;
10 December to 15 December 2015 inclusive.

7 REPORTS

ITEM 1 DEVELOPMENT, R-CODE, AND SUBDIVISION

APPLICATIONS – SEPTEMBER 2015

WARD All

RESPONSIBLE Ms Dale Page

DIRECTOR Planning and Community Development

FILE NUMBER 07032, 101515

ATTACHMENTS Attachment 1 Monthly Development Applications

Determined – September 2015

Attachment 2 Monthly Subdivision Applications

Processed – September 2015

Attachment 3 Monthly Building R-Code Applications

Decision - September 2015

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to note the number and nature of applications considered under delegated authority during September 2015.

EXECUTIVE SUMMARY

Prior to the *Planning and Development (Local Planning Schemes) Regulations* 2015 taking effect from 19 October 2015, clause 8.6 of *District Planning Scheme No. 2* (DPS2) allowed Council to delegate all or some of its development control powers to an employee of the City.

The purpose of delegation of certain powers by Council, in addition to other town planning matters, is to facilitate timely processing of development applications, *Residential Design Codes* (R-Code) applications and subdivision applications. The framework for the delegation of those powers is set out in resolutions adopted by Council and is reviewed on a two yearly basis, or as required. All decisions made by staff, acting under delegated authority as permitted under the delegation notice, are reported to Council on a monthly basis.

This report identifies the following applications determined by the administration with delegated authority powers during September 2015 (Attachments 1, 2 and 3 refer):

- Planning applications (applications for planning approval (development applications) and R-Code applications).
- 2 Subdivision applications.
- 3 Building R-Code applications.

BACKGROUND

At its meeting held on 21 October 2014 (CJ180-10/14 refers), Council considered and adopted the Town Planning Delegations via its review of the Register of Delegation of Authority manual.

At its meeting held on 6 October 2015 (CJ167-10/15 refers), Council considered and adopted changes to the delegations necessitated by the *Planning and Development (Local Planning Schemes) Regulations 2015* taking effect from 19 October 2015. These delegations took effect from 19 October 2015.

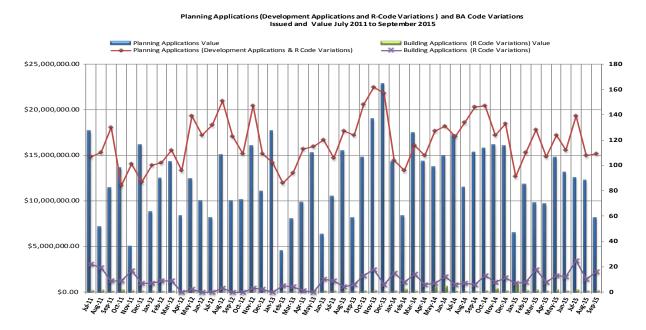
As this report relates to decisions made during September 2015, decisions on these applications were made under the delegations adopted by Council on 21 October 2014.

DETAILS

The number of applications <u>determined</u> under delegated authority during September 2015 is shown in the table below:

Applications determined under delegated authority – September 2015					
Type of Application	Number	Value (\$)			
Planning applications (development applications and R-Codes applications)	109	\$ 8,108,321			
Building applications (R-Codes applications)	16	\$146,495			
TOTAL	125	\$ 8,254,816			

The total number and value of planning and building R-Code applications <u>determined</u> between July 2011 and September 2015 is illustrated in the graph below:



The number of planning applications <u>received</u> during September was 125. This figure does not include any applications that may become the subject of an R-Code application as part of the building permit approval process.

The number of planning applications <u>current</u> at the end of September was 267. Of these, 64 were pending additional information from applicants, and 17 were being advertised for public comment.

In addition to the above, 262 building permits were issued during the month of September with an estimated construction value of \$24,384,816.

The number of subdivision and strata subdivision referrals processed under delegated authority during September 2015 is shown in the table below:

Subdivision referrals processed under delegated authority for September 2015					
Type of referral	Number	Potential additional new lots			
Subdivision applications	0	0			
Strata subdivision applications	4	8			

Issues and options considered

Not applicable.

Legislation / Strategic Community Plan / policy implications

Legislation City of Joondalup District Planning Scheme No. 2.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality built outcomes.

Strategic initiative Buildings and landscaping is suitable for the immediate

environment and reflect community values.

Policy Not applicable. All decisions made under delegated authority

have due regard to any of the City's policies that apply to the

particular development.

Clause 8.6 of DPS2 permitted development control functions to be delegated to persons or committees. All subdivision applications were assessed in accordance with relevant legislation and policies, and a recommendation made on the applications to the Western Australian Planning Commission.

This function of DPS2 has subsequently been superseded by the *Planning and Development* (Local Planning Schemes) Regulations 2015, which came into effect from 19 October 2015.

As the determination of the applications the subject of this report was made prior to 19 October 2015, the delegations in accordance with Clause 8.6 of DPS2 applied to these applications.

Risk management considerations

The delegation process includes detailed practices on reporting, checking and cross checking, supported by peer review in an effort to ensure decisions taken are lawful, proper and consistent.

Financial/budget implications

A total of 125 applications were determined for the month of September with a total amount of \$44,366 received as application fees.

All figures quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Consultation may have been required by the provisions of the R-Codes, any relevant policy and/or DPS2.

Of the 109 planning applications determined during September 2015 consultation was undertaken for 32 of those applications. R-Codes applications for assessment against the applicable Design Principles, which are made as part of building applications, are required to include comments from adjoining landowners. Where these comments are not provided, the application will remain the subject of an R-Codes application, but be dealt with by Planning Services. The four subdivision applications processed during September 2015 were not advertised for public comment.

COMMENT

Large local governments utilise levels of delegated authority as a basic business requirement in relation to town planning functions. The process allows for timeliness and consistency in decision-making for rudimentary development control matters. The process also allows the elected members to focus on strategic business direction for the Council, rather than day-to-day operational and statutory responsibilities.

All proposals determined under delegated authority are assessed, checked, reported on and cross checked in accordance with relevant standards and codes.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the determinations and recommendations made under delegated authority in relation to the:

- 1 Applications for planning approval and R-Codes applications described in Attachment 1 to this Report during September 2015;
- 2 Subdivision applications described in Attachment 2 to this Report during September 2015;
- 3 Building Residential Design Code applications described in Attachment 3 to this Report during September 2015.

To access this attachment on electronic document, click here: Attach1brf091115.pdf

ITEM 2 PROPOSED CAR PARK AND PICK-UP/DROP-OFF

FACILITY AT ST MARK'S ANGLICAN COMMUNITY SCHOOL AT LOT 181 (20) ST MARKS DRIVE,

HILLARYS

WARD South-West

RESPONSIBLE Ms Dale Page

DIRECTOR Director Planning and Community Development

FILE NUMBER 06377, 101515

ATTACHMENT Attachment 1 Location plan

Attachment 2 Development plans

Attachment 3 Development perspectives

AUTHORITY / DISCRETION Administrative - Council administers legislation and applies

the legislative regime to factual situations and circumstances that affect the rights of people. Examples include town planning applications, building licences and other decisions that may be appealable to the State

Administrative Tribunal.

PURPOSE

For Council to determine an application for a car park addition and pick-up/drop-off facility at St Mark's Anglican Community School (St Mark's) at Lot 181 (20) St Marks Drive, Hillarys.

EXECUTIVE SUMMARY

An application for development approval has been received for a 23 bay car park and pick-up/drop-off facility with access off Whitfords Avenue to St Mark's at Lot 181 (20) St Marks Drive, Hillarys.

The City's *District Planning Scheme No. 2* (DPS2) requires a three metre wide landscaping strip where a car parking area abuts a street. However, the application does not propose to have a landscape strip between the proposed car park addition and the Whitfords Avenue road reserve. Further to this, a retaining wall to a maximum height of 1.9 metres is proposed along the northern boundary of the site. As the retaining wall setback does not meet the DPS2 requirement by more than 1.5 metres and no landscaping strip is proposed, the application is required to be determined by Council.

As Whitfords Avenue is designated an Other Regional Road (ORR) under the *Metropolitan Region Scheme* (MRS), the proposal was referred to the Department of Planning (DoP) for comment. While DoP had no objections on technical transport grounds, it raised concerns that the development was not in accordance with the objectives of *Development Control Policy 5.1 Regional Roads (Vehicular Access)* (DCP 5.1), and, as such, the facility would need to be integrated with the future street proposed west of Endeavor Drive in the draft *Whitfords Activity Centre Structure Plan* (WACSP).

In response to the above, the applicant requested that the draft WACSP wording be amended to require an eventual public road connection to be provided by the school between the new roundabout opposite Belrose Entrance and the eastern boundary of St Mark's. At its meeting held on 15 September 2015 (CJ153-09/15 refers) Council adopted the WACSP with this provision included.

The applicant has also provided additional concept plans demonstrating that the proposed facility will not preclude the ability for a future public road connection to be provided, with priority given to this public road from the roundabout (Attachment 3 refers). Based on these plans and the amended wording to the WACSP, the DoP has confirmed that it is satisfied that the future public road in the school area will occur in due course and, as such, the current application is satisfactory.

Further to the above, the lack of a formal landscaping strip and the reduced retaining wall setback are considered to be minor in nature and will not have a detrimental impact on the existing streetscape or locality.

It is therefore recommended that the application be approved subject to conditions.

BACKGROUND

Suburb/Location Lot 181 (20) St Marks Drive, Hillarys.

Applicant Oakley Architecture.

Owner The Anglican Schools Commission Inc.

Zoning DPS Private Clubs/Recreation.

MRS Urban.

Site area 10.719 ha.

Structure plan Draft Whitford Activity Centre Structure Plan.

The subject site is bound by Whitfords Avenue to the north, residential properties to the west and south, and commercial development to the east, with vehicle access from Endeavour Road and St Marks Drive (Attachment 1 refers).

The site is zoned 'Urban' under the *Metropolitan Region Scheme* (MRS) and 'Private Clubs/Recreation' under DPS2.

At its meeting held on 15 September 2015 (CJ153-09/15 refers), Council endorsed the draft *Whitfords Activity Centre Structure Plan* (WACSP) following public consultation. The draft structure plan has been submitted to the Western Australian Planning Commission (WAPC) for adoption and certification. The subject site is located within the proposed Education and Civic District in the WACSP.

Due to increasing traffic flows along Whitfords Avenue, the City is currently in the process of widening Whitfords Avenue to four lanes. As part of these works, the City is looking to construct a new roundabout opposite Belrose Entrance. The proposed car park and pick-up/drop-off facility will have access off a fourth leg of this future roundabout.

Whitfords Avenue is designated an ORR under the MRS. As such, in accordance with the Notice of Delegation published in the *Government Gazette* No. 83 on 10 June 2014, the application was referred to the DoP for comment.

DETAILS

This applicant proposes the creation of a car park and pick-up/drop-off facility for St Mark's with access off a fourth leg of the future roundabout opposite Belrose Entrance.

The Whitfords Avenue verge adjacent to St Mark's was previously being used as an informal pick-up/drop-off zone by parents of students who attended the school. The applicant has stated that the current works to the Whitfords Avenue – Belrose Entrance junction have removed the ability for safe verge parking. As such, the applicant has indicated that a formal pick-up/drop-off facility is required to be constructed to provide appropriate pick-up/drop-off opportunities at the school and, thereby, improve safety for pedestrians and road users.

The proposal consists of the following:

- A single entry and exit lane accessing the site off the proposed new roundabout at Belrose Entrance.
- A long queuing lane for pick-up/drop-off sufficient to accommodate 18 vehicles.
- 22 angled parking spaces, including one ACROD space.

The development proposes a nil landscaping strip width in lieu of the minimum width of three metres required by DPS2 where a car park abuts a street.

A retaining wall to a maximum height of 1.9 metres is also proposed along the northern boundary. This retaining will enable the facility to achieve acceptable grades for vehicles and allow pedestrian access to the facility via the existing raised area adjacent to the existing tennis courts. Under DPS2 retaining walls are considered buildings and therefore are subject to the same building setback requirement of three metres from a street boundary where it is not considered the street frontage. However, the retaining wall has a nil setback to the street boundary.

Issues and options considered

Council is required to consider whether the proposed car park and pick-up/drop-off facility is appropriate.

Council may determine an application for development approval by:

- granting development approval without conditions
- granting development approval with conditions or
- refusing to grant development approval.

Legislation / Strategic Community Plan / policy implications

Legislation City of Joondalup District Planning Scheme No. 2 (DPS2).

Planning and Development (Local Planning Schemes)

Regulations 2015 (the Regulations).

Draft Whitfords Activity Centre Structure Plan.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality built outcomes.

Strategic initiative Building and landscape is suitable for the immediate

environment and reflect community values.

Policy Development Control Policy 5.1 Regional Roads

(Vehicular Access).

City of Joondalup District Planning Scheme No. 2 (DPS2)

Clause 3.9 of DPS2 sets out the objective for development within the 'Private Clubs and Recreation' zone:

3.9 The Private Clubs/ Recreation Zone

The objective of the Private Clubs/Recreation Zone is to accommodate uses such as private golf clubs, private educational, institutional and recreational activities.

Clause 4.5 of DPS2 allows for certain standards and requirements of the scheme to be varied by Council.

4.5 VARIATIONS TO SITE AND DEVELOPMENT STANDARDS AND REQUIREMENTS

- 4.5.1 Except for development in respect of which the Residential Design Codes apply, if a development is the subject of an application for planning approval and does not comply with a standard or requirement prescribed under the Scheme, the Council may, notwithstanding that non-compliance, approve the application unconditionally or subject to such conditions as the Council thinks fit.
- 4.5.2 In considering an application for planning approval under this clause, where, in the opinion of Council, the variation is likely to affect any owners or occupiers in the general locality or adjoining the site which is subject of consideration for the variation, the Council shall:
 - (a) consult the affected parties by following one or more of the provisions for advertising uses pursuant to clause 64 of the deemed provisions and
 - (b) have regard to any expressed views prior to making its decision to grant the variation.
- 4.5.3 The power conferred by this clause may only be exercised if the Council is satisfied that:
 - (a) approval of the proposed development would be appropriate having regard to the criteria set out in Clause 67 of the deemed provisions; and
 - (b) the non-compliance will not have any adverse effect upon the occupiers or users of the development or the inhabitants of the locality or upon the likely future development of the locality.

Planning and Development (Local Planning Schemes) Regulations 2015 (the Regulations).

Clause 67 of Schedule 2 of the Regulations sets out the matters to be considered by Council when determining an application for development approval.

In considering an application for development approval the local government is to have due regard to the following matters to the extent that, in the opinion of the local government, those matters are relevant to the development the subject of the application:

- (a) the aims and provisions of this Scheme and any other local planning scheme operating within the Scheme area;
- (b) the requirements of orderly and proper planning including any proposed local planning scheme or amendment to this Scheme that has been advertised under the Planning and Development (Local Planning Schemes) Regulations 2015 or. any other proposed planning instrument that the local government is seriously considering adopting or approving;
- (c) any approved State planning policy;
- (d) any environmental protection policy approved under the Environmental Protection Act 1986 section 31(d);
- (e) any policy of the Commission;
- (f) any policy of the State;
- (g) any local planning policy for the Scheme area;
- (h) any structure plan, activity centre plan or local development plan that relates to the development;
- (i) any report of the review of the local planning scheme that has been published under the Planning and Development (Local Planning Schemes) Regulations 2015;
- (j) in the case of land reserved under this Scheme, the objectives for the reserve and the additional and permitted uses identified in this Scheme for the reserve;
- (k) the built heritage conservation of any place that is of cultural significance;
- (I) the effect of the proposal on the cultural heritage significance of the area in which the development is located;
- (m) the compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the likely effect of the height, bulk, scale, orientation and appearance of the development;
- (n) the amenity of the locality including the following:
 - (i) environmental impacts of the development;
 - (ii) the character of the locality;
 - (iii) social impacts of the development;
- (o) the likely effect of the development on the natural environment or water resources and any means that are proposed to protect or to mitigate impacts on the natural environment or the water resource;
- (p) whether adequate provision has been made for the landscaping of the land to which the application relates and whether any trees or other vegetation on the land should be preserved;

- (q) the suitability of the land for the development taking into account the possible risk of flooding, tidal inundation, subsidence, landslip, bush fire, soil erosion, land degradation or any other risk;
- (r) the suitability of the land for the development taking into account the possible risk to human health or safety;
- (s) the adequacy of:
 - (i) the proposed means of access to and egress from the site; and
 - (ii) arrangements for the loading, unloading, maneuvering and parking of vehicles;
- (t) the amount of traffic likely to be generated by the development, particularly in relation to the capacity of the road system in the locality and the probable effect on traffic flow and safety;
- (u) the availability and adequacy for the development of the following:
 - (i) public transport services;
 - (ii) public utility services;
 - (iii) storage, management and collection of waste;
 - (iv) access for pedestrians and cyclists (including end of trip storage, toilet and shower facilities);
 - (v) access by older people and people with disability;
- (v) the potential loss of any community service or benefit resulting from the development other than potential loss that may result from economic competition between new and existing businesses;
- (w) the history of the site where the development is to be located;
- (x) the impact of the development on the community as a whole notwithstanding the impact of the development on particular individuals;
- (y) any submissions received on the application;
- (za) the comments or submissions received from any authority consulted under clause 66;
- (zb) any other planning consideration the local government considers appropriate.

Development Control Policy 5.1 Regional Roads (Vehicular Access) (DCP 5.1)

DCP 5.1 is a state operational policy that sets out the principles to be applied when considering proposals for vehicle access to or from developments abutting regional roads. The objectives of the policy are as follows:

- To outline planning principles to be applied in the determination of proposals for vehicle access to regional roads.
- To ensure that vehicle access to regional roads and the type of abutting developments is controlled and conforms with sound town planning principles.
- To improve traffic flow and safety on all regional roads, either new or existing, by minimising the number of junctions or driveways.

Risk management considerations

The proponent has a right of review against the Council decision, or any conditions included therein, in accordance with the *State Administrative Tribunal Act 2004* and the *Planning and Development Act 2005*.

Financial / budget implications

The applicant has paid fees of \$2,422.17 (excluding GST) in accordance with the Schedule of Fees and Charges, to cover all costs associated with assessing the application.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Clause 64 of the deemed provisions of the Regulations states that public consultation is not required to be undertaken where the local government is satisfied that the departure from the requirements of the Scheme is of a minor nature. In this instance, the variations to DPS2 were not considered to impact the surrounding landowners. As such, public comment has not been sought.

The City referred the application to the DoP for comment as the proposal seeks access off Whitfords Avenue, which is designated an ORR under the MRS. The DoP provided transport comments on the proposal which is summarised below:

"The proposal to build this pick up/drop off facility seeks a fourth access point for the school off the highest order road (District Distributor - Whitfords Avenue) which is an ORR for regional traffic. This is not considered to be in accordance with the Commission's Regional Roads (Vehicular Access) Policy D.C. 5.1 which seeks to minimise the number of new access points onto regional roads and rationalise existing access arrangements.

It is noted from the Draft Whitford Activity Centre Structure Plan (dated March 2015), that a new street/road is being proposed within the Endeavour District west of Endeavour Drive within proximity to this proposal.

It is DoP's view that the proposed pick up/drop off facility should be integrated with this future access street if possible. The proposed access street could connect to the proposed roundabout via the school site rather than the facility alone being constructed off the proposed roundabout."

The City has since liaised with the applicant, DoP and the proponents of the WACSP to address the issues raised. As a result of discussions held, it was determined that the draft WACSP wording would be amended to require an eventual public road connection between the new roundabout and the eastern boundary of St Mark's. This road will be provided by St Mark's prior to completion of any development on the oval in the north-eastern portion of the school, excluding minor development, and will eventually connect with the future public road in the Endeavour District of the WACSP.

The applicant also provided an additional plan with a possible conceptual design for the future public road link through St Mark's. A further plan was also provided to show a possible long term solution which removes the current access proposed and replaces it with an east bound road with complete priority given to road users.

Based on these plans, the DoP has confirmed that it is satisfied that, with the amendment to the WACSP, the future public road in the school area will occur in due course and, as such, the current application can proceed.

COMMENT

Landscape strip

DPS2 requires a three metre wide landscape strip to be designed, developed and maintained to the satisfaction of the City where a car parking area abuts a street. However, the proposal does not include a landscaping strip along the northern boundary, where the car park abuts Whitfords Avenue. Rather, it proposes a concrete pedestrian path along the boundary to provide safe pedestrian movement around the facility from Whitfords Avenue to the school. It is noted, however, that large trees are proposed to be planted at intervals of around 12.6 metres within this path to provide shade and shelter to pedestrians and users of the car park. These trees will also soften views of the development from Whitfords Avenue and reduce the visual impact of the car park on the locality. Further to this, the City will be undertaking landscaping works along Whitfords Avenue which will also serve to soften views to the development. As such, the lack of a three metre wide landscaping strip is considered to have a minimal impact on both the overall development and on the existing streetscape.

Retaining wall

Only part of the proposed retaining wall will reach a maximum height of 1.9 metres. As only visually permeable fencing will be placed atop this part of the wall, it will not appear to dominate or present a continuous blank façade to the Whitfords Avenue streetscape. Further to this, the City will be undertaking landscaping works along Whitfords Avenue which will serve to soften views of the retaining wall from the street, as shown in Attachment 3.

Department of Planning comments

DCP 5.1 seeks to minimise the creation of new junctions or driveways on regional roads and rationalise existing access arrangements. As such, the creation of a new access from Whitfords Avenue for a private road does not provide any public benefit. Accordingly, concerns were raised by the City and DoP regarding the compliance of the proposal with DCP 5.1.

In response to this, the applicant has provided concept plans presenting a future scenario whereby a public road connection is provided between St Mark's and the adjoining lot to the east as a means of rationalising access to the regional road.

It is acknowledged that the proposed public street shown in the Endeavor District of the WACSP may not be developed for a number of years. As such, the proposed facility is acceptable as an interim solution, with the modification to the WACSP wording requiring the future public road to be constructed prior to completion of any development on the school's oval. The eventual future road will improve access and permeability for movements between the lots for both public use and the school's traffic. As such, it is considered that the intent of DCP 5.1 will be met. The DoP has now provided comments of support for the proposal.

WACSP

The draft WACSP has been endorsed by Council following public consultation and submitted to the WAPC for adoption and certification. The development will not be prejudicial to future development, including built form or subdivision that may be undertaken in accordance with the draft WACSP.

Conclusion

The development requirements of DPS2 are generally met by the proposal, with the exception of those discretions discussed above. It is considered, however, that the proposal will have no impact on the amenity of Whitfords Avenue and will not hinder the provision of a future public road across the site, as required by the WACSP.

It is therefore recommended that the application be approved, subject to conditions.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- 1 EXERCISES discretion under clause 4.5.1 of the *City of Joondalup District Planning Scheme No. 2* and determines that:
 - 1.1 building (retaining wall) setback from the street boundary of nil in lieu of three metres;
 - 1.2 no landscaping strip where the car parking area abuts Whitfords Avenue;

are appropriate in this instance;

- APPROVES under clause 68(2) of the *Planning and Development* (Local Planning Schemes) Regulations 2015 Schedule 2 the application for development approval, dated 16 February 2015 submitted by Oakley Architects on behalf of the owner, The Anglican Schools Commission Inc, for proposed car park and pick-up/drop-off facility to an existing 'Educational Establishment' at Lot 181 (20) St Marks Drive, Hillarys, subject to the following conditions:
 - 2.1 a Construction Management Plan being submitted to and approved by the City of Joondalup prior to the commencement of development. The management plan shall detail how it is proposed to manage:
 - 2.1.1 all forward works for the site;
 - 2.1.2 the delivery of materials and equipment to the site;
 - 2.1.3 the storage of materials and equipment on the site;
 - 2.1.4 the parking arrangements for the contractors and subcontractors;
 - 2.1.5 the management of sand and dust during the construction
 - 2.1.6 the management of noise during the construction process;
 - 2.1.7 other matters likely to impact on the surrounding properties,

and all works shall be undertaken in accordance with the approved plan;

- 2.2 an on-site stormwater drainage system, with the capacity to contain a 1:100 year storm of 24-hour duration, is to be provided prior to the development first being occupied, and thereafter maintained to the satisfaction of the City. Plans showing the proposed stormwater drainage system are to be submitted to the City for approval prior to the commencement of development. Works shall be undertaken in accordance with the approved plans;
- 2.3 the car parking bays, driveways and access points shown on the approved plans are to be designed, constructed, drained and marked in accordance with the Australian Standard for Off-street Car Parking (AS/NZS2890.1 2004), prior to the occupation of the development. These bays are to be thereafter to the satisfaction of the City;
- 2.4 detailed landscaping plans shall be submitted to the City for approval prior to the commencement of construction. These landscaping plans are to indicate the proposed landscaping treatment(s) of the subject site and the adjoining road verge(s), and shall:
 - 2.4.1 be drawn at an appropriate scale of either 1:100, 1:200 or 1:500;
 - 2.4.2 provide all details relating to paving, treatment of verges and tree planting in the car park;
 - 2.4.3 show spot levels and/or contours of the site:
 - 2.4.4 be based on water sensitive urban design principles to the satisfaction of the City;
 - 2.4.5 be based on Designing out Crime principles to the satisfaction of the City;
 - 2.4.6 show all irrigation design details;
- 2.5 landscaping and reticulation shall be established in accordance with the approved landscaping plans, Australian Standards and best trade practice prior to the car park first being utilised and thereafter maintained to the satisfaction of the City;
- 2.6 car parking shade trees shall be installed within the car park tree wells indicated on the approved plans and shall be installed prior to the car park first being utilised.

To access this attachment on electronic document, click here: Attach2brf091115.pdf

ITEM 3 CHANGE OF USE FROM SHOWROOM TO SHOP AT LOT 5010 (13) HOBSONS GATE, CURRAMBINE

WARD North

RESPONSIBLE Ms Dale Page

DIRECTOR Planning and Community Development

FILE NUMBER 105035, 101515

ATTACHMENT Attachment 1 Location plan

Attachment 2 Development plans Attachment 3 Car parking plan

AUTHORITY / DISCRETION Administrative - Council administers legislation and applies

the legislative regime to factual situations and circumstances that affect the rights of people. Examples include town planning applications, building licences and other decisions that may be appealable to the

State Administrative Tribunal.

PURPOSE

For Council to determine an application for a change of use from 'Showroom' to 'Shop' at Lot 5010 (13) Hobsons Gate, Currambine.

EXECUTIVE SUMMARY

An application for development approval has been received for a change of use from 'Showroom' to 'Shop' at Lot 5010 (13) Hobsons Gate, Currambine.

The site is zoned 'Urban' under the *Metropolitan Region Scheme* and 'Business' under the City's *District Planning Scheme No. 2* (DPS2). In addition, the site is located within the *Currambine District Centre Structure Plan* (CDCSP) area. Land use permissibility under the CDCSP is as per DPS2.

A shop is an "X*" use within the 'Business' zone, where "X*" indicates that a shop is not permitted unless the criteria outlined in clause 3.6.3 of DPS2 are met. In this instance it is considered that the criteria of clause 3.6.3 has been met and that a shop is an appropriate use for the site.

In August 2015, Council approved a change of use application from 'Showroom' to 'Medical Centre' for three units at the subject site. This proposal increased the existing car parking shortfall of three car bays to 23 car bays (28.4%) for the site under the City's Scheme Amendment No. 65 (Amendment No. 65). This application was supported subject to a condition requiring a cash-in-lieu payment of \$130,000 for the construction of the additional 20 bays required in the Chesapeake Way road reserve.

The subject change of use from 'Showroom' to 'Shop' requires an extra four car bays to be provided under Amendment No. 65, thereby increasing the shortfall of the site to 27 car bays (31.7%).

Similar to the previous application, the City has identified that the four additional car bays required can be installed within Chesapeake Way as on-street bays for a total of \$26,000, along with the 20 bays previously approved. The applicant is proposing to pay the City \$26,000 for the installation of these four car bays to enable the car parking requirements under Amendment No. 65 to be met. These bays will be constructed as part of the City's parking improvements and streetscape upgrades to Chesapeake Way, currently scheduled for the 2016-17 financial year.

It is considered that, with the provision of these four on-street bays, sufficient parking will be provided to accommodate the proposed shop and the other land uses approved within the development.

It is therefore recommended that the development application be approved subject to conditions, including a cash-in-lieu payment of \$26,000 for the construction of four bays in the Chesapeake Way road reserve.

BACKGROUND

Suburb/LocationApplicant

Lot 5010 (13) Hobsons Gate, Currambine.

Jobelle Harrington Assured Certificate Services.

Owner Fang Property Pty Ltd.

Zoning DPS Business. MRS Urban.

Site area 3,397m².

Structure plan Currambine District Centre Structure Plan (CDCSP).

The Currambine District Centre is bound by Marmion Avenue to the west, Shenton Avenue to the south and Delamere Avenue to the north and east. The subject site itself is bound by Hobsons Gate to the south, Chesapeake Way to the west and residential developments to the north and east (Attachment 1 refers).

The site is subject to the 'Business' zone provisions of DPS2 and the CDCSP.

At its meeting held on 22 November 2011 (CJ213-11/11 refers), Council resolved to approve an application for a two storey showroom and office development at the site, with the provision of 56 car bays, this being a five car bay (8%) shortfall under DPS2 standards.

A change of use from 'Showroom' to 'Medical Centre' for a physiotherapy practice at Unit 4 was approved by Council at its meeting held on 8 October 2013 (CJ192-10/13 refers). This application increased the overall car parking shortfall at the site from five bays to 25 bays (30%) in accordance with the car parking standards contained within DPS2. This shortfall was deemed appropriate as there was considered to be sufficient reciprocity between the three land uses along with differing peak periods. Furthermore, application of Amendment No. 65 only resulted in a parking shortfall of three car bays (5.3%).

At its meeting held on 21 October 2014 (CJ175-10/14 refers), Council refused a further change of use application at the site as it would have seen the shortfall for the site under DPS2 increase to 46 car bays (45%) and it was considered that the on-site car parking was not sufficient to cater for the demand of the existing and proposed development.

In October 2014, the City approved modifications to the previously approved development. As part of this application, the number of car bays provided on-site increased from 56 to 58 car bays, decreasing the overall car parking shortfall for the site under DPS2 to 23 bays (28.3%).

In June 2015, the City approved a change of use from 'Showroom' to 'Beauty Parlour'. As part of this application, the number of car bays required increased to 82 bays, resulting in a car parking shortfall of 25 car bays (30%). As this car parking shortfall is the same as what was previously approved by Council and the proposed use would operate with different peak periods to the existing uses, this shortfall was deemed appropriate. Furthermore, application of Amendment No. 65 resulted in a car parking shortfall of two car bays (3.3%).

At its meeting held on 17 August 2015 (CJ130-08/15 refers), Council approved a change of use from 'Showroom' to 'Medical Centre' for three of the units at the subject site. This proposal required the provision of an extra 14 car bays under DPS2, thereby increasing the shortfall to 39 car bays (40.2%). Application of Amendment No. 65 resulted in an extra 20 car bays being required, increasing the shortfall on the site to 23 car bays (28.4%). This application was supported subject to a condition requiring the applicant to pay the City \$130,000 for the installation of the 20 car bays required under Amendment No. 65 along Chesapeake Way as on-street bays.

Scheme Amendment No. 65

Amendment No. 65 proposes to make changes to DPS2. These changes are intended to improve the operation of DPS2 by correcting minor deficiencies and anomalies and introduce provisions which would provide clarity and certainty for applicants and decision makers. In relation to this development, it is noted that the car parking standard for 'Showroom' and 'Office' is proposed to be modified from one bay per 30m² net lettable area (NLA) to one bay per 50m² NLA. Similarly, the car parking standard for the use class 'Shopping Centre under 10,000m² is proposed to be modified to read 'Shop/Shopping Centre under 30,000m²', with the car parking standard also modified from seven car bays for 100m² of NLA to five car bays per 100m² NLA. As the amendment was adopted by Council at its meeting held on 25 June 2013 (CJ088-06/13 refers) and forwarded to the Department of Planning, it has been considered as a 'seriously entertained proposal' in the assessment of this application.

DETAILS

The applicant seeks approval for a change of use from 'Showroom' to 'Shop' at unit 1, Lot 5010 (13) Hobsons Gate, Currambine. The proposal is required to enable a pharmacy to operate from this unit.

Upon applying the current car parking standards contained within DPS2 and the proposed car parking standards contained within Amendment No. 65, the following car parking requirements would result:

	Car parking required under DPS2	Car parking required under Amendment No. 65
Showroom/Office	1 bay per 30m² NLA	1 bay per 50m² NLA
(968.42m ² NLA)	= 32.28 bays	= 19.37 bays
Shop	7 per 100m²	5 per 100m²
(156m²)	= 10.92 bays	= 7.8 bays
Beauty Parlour (Unit 2)	7 per 100m²	5 per 100m ²
(56m²)	= 3.9 bays	= 2.8 bays
Medical Centre (Unit 4)	5 bays per practitioner	5 bays per practitioner
(5 practitioners)	= 25 bays	= 25 bays
Medical Centre (Units 5, 6 & 15)	5 bays per practitioner	5 bays per practitioner
(2 practitioners each – 6 total)	= 30 bays	= 30 bays
Total car parking required	102.1 (103)	84.97 (85)
Total car parking provided	58*	58*
Shortfall	45 (43.7%)	27 (31.7%)

*This figure does not include the 20 on-street bays that will be constructed along Chesapeake Way in the future.

In accordance with DPS2, a shortfall of 39 car bays (40.2%) currently exists across the site. This proposal requires an extra six car bays to be provided, thereby increasing the shortfall for the site to 45 car bays (43.7%).

Under the City's Scheme Amendment No. 65 the car parking standards for land uses 'Showroom' and 'Shop' are proposed to be reduced and so a shortfall of 23 car bays (28.4%) currently exists across the site. This proposed change of use to 'Shop' will increase the shortfall by four car bays under Amendment No. 65.

The City has identified where four on-street car bays could be located on Chesapeake Way, in addition to the 20 on-street car bays already approved for construction, with an estimated on-street parking bay cost of \$6,500 per bay (Attachment 3 refers). The applicant is proposing to pay the City \$26,000 for the installation of these four on-street car bays to ensure that the car parking requirements under Amendment No. 65 for the proposed change of use are met.

In accordance with the City's Schedule of Fees and Charges, a cash-in-lieu payment of \$25,929 per bay is normally required. This figure includes the estimated cost of construction of the car bay and includes the value of that area of land which would have had to be provided to meet the car parking requirement specified by DPS2. In this instance, as the City is not required to purchase additional land for the construction of the four on-street parking bays, the applicant is only required to pay the construction cost of each bay.

Issues and options considered

Council is required to consider whether the amount of on-site car parking is appropriate.

Council may determine an application for development approval by:

- granting development approval without conditions
- granting development approval with conditions or
- refusing to grant development approval.

Legislation / Strategic Community Plan / policy implications

Legislation City of Joondalup District Planning Scheme No. 2.

Planning and Development (Local Planning Schemes)

Regulations 2015 (the Regulations).

Currambine District Centre Structure Plan.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality built outcomes.

Strategic initiative Buildings and landscaping is suitable for the immediate

environment and reflect community values.

Policy Not applicable.

City of Joondalup District Planning Scheme No. 2 (DPS2)

3.6 THE BUSINESS ZONE

3.6.1 The Business Zone is intended to accommodate wholesaling, retail warehouses, showrooms and trade and professional services and small scale complementary and incidental retailing uses, as well as providing for retail and commercial businesses which require large areas such as bulky goods and category/theme based retail outlets that provide for the needs of the community but which due to their nature are generally not appropriate to or cannot be accommodated in a commercial area.

The objectives of the Business Zone are to:

- (a) provide for retail and commercial businesses which require large areas such as bulky goods and category/theme based retail outlets as well as complementary business services;
- (b) ensure that development within this zone creates an attractive façade to the street for the visual amenity of surrounding areas.

Clause 4.5 of DPS2 allows for certain standards and requirements of the scheme to be varied by Council.

4.5 VARIATIONS TO SITE AND DEVELOPMENT STANDARDS AND REQUIREMENTS

- 4.5.1 Except for development in respect of which the Residential Design Codes apply, if a development is the subject of an application for planning approval and does not comply with a standard or requirement prescribed under the Scheme, the Council may, notwithstanding that non-compliance, approve the application unconditionally or subject to such conditions as the Council thinks fit.
- 4.5.2 In considering an application for planning approval under this clause, where, in the opinion of Council, the variation is likely to affect any owners or occupiers in the general locality or adjoining the site which is subject of consideration for the variation, the Council shall:
 - (a) consult the affected parties by following one or more of the provisions for advertising uses pursuant to clause 64 of the deemed provisions and
 - (b) have regard to any expressed views prior to making its decision to grant the variation.
- 4.5.3 The power conferred by this clause may only be exercised if the Council is satisfied that:
 - (a) approval of the proposed development would be appropriate having regard to the criteria set out in Clause 67 of the deemed provisions; and
 - (b) the non-compliance will not have any adverse effect upon the occupiers or users of the development or the inhabitants of the locality or upon the likely future development of the locality.

Clause 4.8 of DPS2 sets out the requirements for the provision of car parking.

4.8 CAR PARKING STANDARDS

- 4.8.1 The design of off-street parking areas including parking for disabled shall be in accordance with Australian Standards AS 2890.1 or AS 2890.2 as amended from time to time. Car parking areas shall be constructed and maintained to the satisfaction of the Council.
- 4.8.2 The number of on-site car parking bays to be provided for specified development shall be in accordance with Table 2. Where development is not specified in Table 2 the Council shall determine the parking standard. The Council may also determine that a general car parking standard shall apply irrespective of the development proposed in cases where it considers this to be appropriate.

Planning and Development (Local Planning Schemes) Regulations 2015 (the Regulations)

Clause 67 of Schedule 2 of the Regulations sets out the matters to be considered by Council when determining an application for development approval.

In considering an application for development approval the local government is to have due regard to the following matters to the extent that, in the opinion of the local government, those matters are relevant to the development the subject of the application:

- (a) the aims and provisions of this Scheme and any other local planning scheme operating within the Scheme area;
- (b) the requirements of orderly and proper planning including any proposed local planning scheme or amendment to this Scheme that has been advertised under the Planning and Development (Local Planning Schemes) Regulations 2015 or. any other proposed planning instrument that the local government is seriously considering adopting or approving;
- (c) any approved State planning policy;
- (d) any environmental protection policy approved under the Environmental Protection Act 1986 section 31(d);
- (e) any policy of the Commission;
- (f) any policy of the State;
- (g) any local planning policy for the Scheme area;
- (h) any structure plan, activity centre plan or local development plan that relates to the development;
- (i) any report of the review of the local planning scheme that has been published under the Planning and Development (Local Planning Schemes) Regulations 2015;
- (j) in the case of land reserved under this Scheme, the objectives for the reserve and the additional and permitted uses identified in this Scheme for the reserve;
- (k) the built heritage conservation of any place that is of cultural significance;

- (I) the effect of the proposal on the cultural heritage significance of the area in which the development is located;
- (m) the compatibility of the development with its setting including the relationship of the development to development on adjoining land or on other land in the locality including, but not limited to, the likely effect of the height, bulk, scale, orientation and appearance of the development;
- (n) the amenity of the locality including the following:
 - (i) environmental impacts of the development;
 - (ii) the character of the locality;
 - (iii) social impacts of the development;
- (o) the likely effect of the development on the natural environment or water resources and any means that are proposed to protect or to mitigate impacts on the natural environment or the water resource;
- (p) whether adequate provision has been made for the landscaping of the land to which the application relates and whether any trees or other vegetation on the land should be preserved;
- (q) the suitability of the land for the development taking into account the possible risk of flooding, tidal inundation, subsidence, landslip, bush fire, soil erosion, land degradation or any other risk;
- (r) the suitability of the land for the development taking into account the possible risk to human health or safety;
- (s) the adequacy of:
 - (i) the proposed means of access to and egress from the site; and
 - (ii) arrangements for the loading, unloading, maneuvering and parking of vehicles;
- (t) the amount of traffic likely to be generated by the development, particularly in relation to the capacity of the road system in the locality and the probable effect on traffic flow and safety;
- (u) the availability and adequacy for the development of the following:
 - (i) public transport services;
 - (ii) public utility services;
 - (iii) storage, management and collection of waste;
 - (iv) access for pedestrians and cyclists (including end of trip storage, toilet and shower facilities);
 - (v) access by older people and people with disability;
- (v) the potential loss of any community service or benefit resulting from the development other than potential loss that may result from economic competition between new and existing businesses;
- (w) the history of the site where the development is to be located;
- (x) the impact of the development on the community as a whole notwithstanding the impact of the development on particular individuals;

- (y) any submissions received on the application;
- (za) the comments or submissions received from any authority consulted under clause 66;
- (zb) any other planning consideration the local government considers appropriate.

<u>Currambine District Centre Structure Plan</u>

The structure plan provides for provisions, standards and requirements and has the same force and effect as if it were a provision, standard or requirement of DPS2.

The objectives for the 'Business' zone are:

- i To create an active focus for the community with a diversity of non-residential mainstreet uses that generate day and evening activity;
- ii To allow appropriate business to locate and develop in close proximity to residential areas for the convenience of the community;
- iii Encourage high standards of 'Main Street' built form and an active edge to create an attractive façade to vehicle and pedestrian routes providing visual amenity and interaction:
- iv Provide efficient vehicle access and circulation with pedestrian priority; and
- v Encourage a high level of passive surveillance of public and private spaces.

Risk management considerations

The proponent has a right of review against Council's decision, or any conditions included therein, in accordance with the *State Administrative Tribunal Act 2004* and the *Planning and Development Act 2005*.

Financial / budget implications

The applicant has paid fees of \$295 (excluding GST) in accordance with the City's Schedule of Fees and Charges for the assessment of the application.

It is also recommended that the applicant be required to pay the City \$26,000 in cash-in-lieu for car parking for the installation of four on-street car bays. It is likely that these funds will be received this financial year but will not be spent on the installation of these bays until a later financial year. The cash-in-lieu payment funds received will therefore be placed in a Reserve fund until required to be spent. It should be noted that any funds received by the City as cash-in-lieu for car parking must be spent on the provision and management of future car parking facilities within the locality.

Regional significance

Not applicable.

Sustainability implications

As the application is for a change of use only, there are not considered to be any sustainability implications.

Consultation

Clause 64 of the deemed provisions for local planning schemes of the Regulations states that public consultation is not required to be undertaken where the local government is satisfied that the departure from the requirements of the Scheme is of a minor nature. In this instance, it is considered that the proposal is consistent with the objectives of the 'Business' zone and will not impact the amenity of the surrounding properties. As such, public comment has not been sought.

COMMENT

Land Use

A shop is an 'X*' use within the 'Business' zone. 'X*' indicates that a shop is not permitted unless the following conditions of clause 3.6.3 have been met:

- (a) Shopping floor space does not exceed 200m² NLA;
- (b) The parcel of land is on a separate green title lot of not less than 1000m²;
- (c) The aggregate shopping NLA on any group of adjoining or adjacent lots in the Business and Mixed Use Zones must not exceed 1000m²; and
- (d) The direct street frontage of any lot containing a shop must be at least 20 metres in width.

The proposed shop land use has a NLA of 156m². The aggregate shopping NLA of adjoining and adjacent lots in the 'Business' and 'Mixed Use' zones does not exceed 1,000m² and the direct street frontage of the overall lot is greater than 20 metres. The subject site (parent lot) is a green title lot, greater than 1,000m² in area, however, the site has been strata titled. The intent of subclause (b) above is considered to be to limit the number of 'shops' to one per parent lot, rather than prevent it completely where a lot has been strata titled. As such, it is considered that the abovementioned requirements are met by the development.

The objective of the 'Business' zone is to allow appropriate businesses to locate in close proximity to the surrounding residential area. It is considered that a pharmacy is an appropriate business for the site that complements the existing medical centre and provides important services for the community.

Car Parking

The applicant proposes to increase the existing car parking demand for the site by four bays under Amendment No. 65 but does not propose any increase to the number of bays on-site, which is currently 58. Council is required to determine whether the 58 car bays provided on the site are sufficient to service the proposed development.

DPS2 allows Council to accept a cash payment in lieu of the provision of car parking subject to being satisfied that there is adequate provision, or a reasonable expectation in the immediate future that there will be adequate provision, of car parking in close proximity of the proposed development.

Chesapeake Way is currently listed for parking improvements and streetscape upgrades in the City's *Capital Works Program* for the year 2016-17. The City is already looking at installing 20 additional car parking bays along Chesapeake Way as part of this project, using the cash-in-lieu payment funds received from the previous change of use application for the site.

It is noted that a cash-in-lieu payment was not required for the 39 car bay shortfall that was approved for the previous application. As such, should the subject application be approved and require a cash-in-lieu payment, it is not considered appropriate to base this on the total shortfall of 45 car bays for the entire site. As with the previous application, the applicant is instead proposing to pay cash-in-lieu for the construction of the additional four bays required to be provided under Amendment No. 65 for this particular change of use.

It is considered that the construction of a total of 24 on-street car parking bays will provide public parking options that are considered sufficient to accommodate any parking overflow from the subject site. While it is acknowledged that these extra bays will be available for use by all visitors to the area, the Parking Review Report submitted with the previous application has identified that parking within the area is currently under-utilised, with an average occupancy of 36%. As there is a current under-utilisation of car parking within 350 metres of the site, adequate parking will be provided in the area if the 24 on-street parking bays are provided.

It should be noted that the schedule for the improvements and upgrades to Chesapeake Way is yet to be determined and it is not known what quarter of the 2016-17 financial year these bays will be constructed. In the interim, parking for the site is not considered to be an issue. As many of the units on the site are still required to be sold, it is unlikely that the site will operate at full capacity for some time.

As such, it is considered that, with the construction of 24 on-street car parking bays in Chesapeake Way in the 2016-17 financial year, sufficient car parking will be provided to accommodate the proposed shop and the other land uses approved within the development.

In line with the previous application, it is considered appropriate to request payment for the construction costs of these bays only as the City is not required to purchase land for their construction. The City has calculated that the estimated on-street parking bay cost will be \$6,500 per bay.

Therefore, it is recommended that the application be approved subject to a cash-in-lieu payment of \$26,000 being made to the City for the installation of an additional four on-street car parking bays, as shown in Attachment 3.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

EXERCISES discretion under Clauses 4.5.1 and 4.8.2 of the *City of Joondalup District Planning Scheme No. 2* and determines that the car parking provision of 58 in lieu of 103 bays is appropriate in this instance, subject to a cash-in-lieu payment of \$26,000 being paid for the additional shortfall of four car parking bays generated by this approval under Amendment No. 65, prior to the use of the subject unit as a 'Shop';

- 2 APPROVES under clause 68(2) of the *Planning and Development* (Local Planning Schemes) Regulations 2015 Schedule 2 the application for development approval dated 31 July 2015 submitted by Jobelle Harrington Assured Certificate Services, for a change of use from 'Showroom' to 'Shop' at Lot 1 (13) Hobsons Gate, Currambine, subject to the following condition:
 - 2.1 A cash-in-lieu payment of \$26,000 shall be paid for the additional shortfall of four car parking bays generated by this approval under Amendment No. 65, prior to the use of the subject unit as a 'Shop'.

ITEM 4 PROPOSED EXCISION OF A PORTION OF

RESERVE 46280 (6L) MIAMI BEACH PROMENADE,

ILUKA

WARD North

RESPONSIBLE Ms Dale Page

DIRECTOR Planning and Community Development

FILE NUMBER 02046, 101515

ATTACHMENT Attachment 1 Location plan

Attachment 2 Proposed clubroom expansion building

plans

Attachment 3 Proposed excision area plan

AUTHORITY / DISCRETION Administrative - Council administers legislation and applies

the legislative regime to factual situations and circumstances that affect the rights of people. Examples include town planning applications, building licences and other decisions that may be appealable to the

State Administrative Tribunal.

PURPOSE

For Council to consider a proposal to excise a 233.2m² portion of land from Reserve 46280 (6L) Miami Beach Promenade, Iluka, to facilitate extensions to the existing clubrooms currently used by the Joondalup Sports Association.

EXECUTIVE SUMMARY

Iluka District Open Space is a Crown reserve for 'Public Recreation' and includes playing fields and clubrooms. The Joondalup Sports Association currently leases the clubroom and bowling greens, with the City of Joondalup managing the rest of the reserve.

A 1,590m² portion of Reserve 46280 has previously been excised and contains the existing clubrooms. Another 9,498m² portion of the reserve has also been previously excised and contains the bowling greens (Attachment 1 refers).

At its meeting held on 17 February 2014 (CJ024-02/14 refers), Council approved refurbishment works at the Iluka Sports Complex (Attachment 2 refers). In order to facilitate this project, a new land excision totalling 233.2m² is required which mirrors the approved extensions to the existing building (Attachment 3 refers).

If the land excision is supported by Council, the excised area will be amalgamated into the existing Reserve 48422 with the remainder of the clubroom which will allow the City to lease the building additions to the Joondalup Sports Association. The existing management order over Reserve 48422 provides the City of Joondalup with the power to lease and as such the existing lease agreement with Joondalup Sports Association will need to be amended to incorporate the future additions.

The proposal was advertised for public comment for 30 days and no submissions were received.

The proposed excision of an additional 233.2m² of Reserve 46280 will facilitate the extension of the existing clubrooms. It is considered that the proposal will not have any adverse impact on public access to the reserve and it is therefore recommended that Council support the land excision of 233.2m² from Reserve 46280.

BACKGROUND

Suburb/Location Iluka District Open Space – 6L Miami Beach Promenade, Iluka.

Applicant City of Joondalup.

Owner Crown Land with a Management Order to the City of Joondalup.

Zoning DPS Local Reserve – Parks and Recreation.

MRS Urban.

Site area 72,972m².
Structure plan Not applicable.

Reserve 46280 is a Crown reserve created under Section 20A of the former *Town Planning* and *Development Act 1928* on 5 October 1999 as a reserve for 'Public Recreation'. The reserve is approximately 7.2 hectares in area and supports active sporting fields, passive park areas, cricket nets, car parking area and clubroom facilities.

At its meeting held on 18 May 2004 (CJ106-05/04 refers), Council approved the excision of a portion of Reserve 46280 to accommodate the existing clubroom (now Reserve 48422) and bowling greens (now Reserve 48423). On 7 February 2006, the management order was amended to enable the newly created reserves to accommodate the existing clubroom and bowling greens (Attachment 1 refers). The Joondalup Sports Association currently leases the clubroom and bowling greens, with the City of Joondalup managing the rest of the reserve.

At is meeting held on 17 February 2014 (CJ024-02/14 refers), Council approved refurbishment works and extensions to the Iluka Sports Complex (Attachment 2 refers).

DETAILS

In order to facilitate extensions to the existing clubroom and the associated lease, an additional 233.2m² of land is required to be excised from existing Reserve 46280 (Attachment 3 refers).

Issues and options considered

The options available to Council are:

- support the land excision, and forward the proposal to the Department of Lands or
- not support the land excision.

Legislation / Strategic Community Plan / policy implications

Legislation Land Administration Act 1997.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality open spaces.

Key theme Community Wellbeing.

Objective Quality facilities.

Policy Not applicable.

Land Administration Act 1997

The Department of Lands through its publication 'Crown Land Administrative and Registration Practice Manual' sets out the necessary procedures in respect to the land excision process for Reserves created under Section 152 of the Planning and Development Act 2005 (this includes Reserves formerly created under Section 20A of the Town Planning and Development Act 1928).

As part of the process, any excision of a Section 152 Reserve is required to be referred to the Western Australian Planning Commission (WAPC) for comment. The proposal is also referred to service authorities to determine whether there is any service infrastructure that may be affected by the proposal.

Once approval is obtained from the WAPC and service authorities have provided comment, the proposal is advertised for public comment. While an exact consultation timeframe is not set in the *Land Administration Act 1997*, previous practice in respect to these proposals is to consult for a period of 30 days.

Upon closure of the advertising period, Council is required to consider submissions received and determine whether or not to support the land excision. Council's decision is then forwarded to Department of Lands for further action.

Risk management considerations

Not applicable.

Financial / budget implications

The City has incurred costs of approximately \$1,380 (including GST) as a result of advertising the proposal. Should the Department of Lands progress the proposal, the City will incur future costs associated with the required survey of the excised area by a licensed land surveyor, which is estimated to be \$4,000 to \$5,000. This cost will be covered within the 2015-16 Iluka Sports Complex Refurbishment project budget.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

The service authorities were consulted prior to public advertising and there were no objections to the proposal.

The proposed land excision was then advertised for public comment for a period of 30 days closing on 29 September 2015, by way of:

- a notice placed in the Joondalup Community newspaper
- a sign on the site
- a notice placed on the City's website.

No submissions were received.

COMMENT

The area of the proposed extensions to the existing clubrooms is proposed to be excised from Reserve 46280 and amalgamated into Reserve 48422. Reserve 48422 has a management order which grants the City power to lease over the site which, after the excision process has been finalised, can be amended to include the clubroom extensions.

The area proposed to be excised is limited to the clubroom extensions which include new store rooms, kitchen extension and a bin wash down area, and the existing shade sails.

The proposal is not considered to have any adverse impact upon public access to the reserve and it is therefore recommended that Council supports the land excision.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- 1 SUPPORTS the proposed excision of portion of Reserve 46280 and amalgamation into Reserve 48422 Miami Beach Promenade, Iluka, in accordance with Attachment 3 to this Report;
- 2 REQUESTS the Department of Lands to:
 - 2.1 proceed with the excision of portion of Reserve 46280 in accordance with Attachment 3 to this Report and its amalgamation into Reserve 48422 Miami Beach Promenade, Iluka;
 - 2.2 in the event that the excision process is finalised, provide the City of Joondalup a management order with power to lease over of the excised land area.

Appendix 4 refers

To access this attachment on electronic document, click here: Attach4brf091115.pdf

ITEM 5 SCHEME AMENDMENT NO. 81 TO DISTRICT

PLANNING SCHEME NO. 2 - CONSIDERATION

FOLLOWING ADVERTISING

WARD All

RESPONSIBLE Ms Dale Page

DIRECTOR Planning and Community Development

FILE NUMBER 104963, 101515

ATTACHMENTS Nil

AUTHORITY / DISCRETION Legislative - includes the adoption of local laws, planning

schemes and policies.

PURPOSE

For Council to consider the proposed amendment to *District Planning Scheme No. 2* (DPS2) to allow Council to be the sole determining authority of activity centre structure plans for neighbourhood and local centres, following public advertising.

EXECUTIVE SUMMARY

The intended purpose of Scheme Amendment No. 81 was to allow Council to be the sole determining body for neighbourhood and local centre activity centre structure plans, rather than dual determination by both Council and the Western Australian Planning Commission (WAPC).

However, with the introduction of the *Planning and Development (Local Planning Schemes)* Regulations 2015 (the Regulations), provisions relating to structure planning are now contained within the deemed provisions of the Regulations. The deemed provisions automatically replace the structure plan provisions of DPS2, and cannot be amended or altered. The deemed provisions stipulate that the WAPC is the sole determining body for all structure plan and activity centre plans.

Therefore, with the commencement of the deemed provisions of the Regulations, the proposed scheme amendment is redundant and can have no effect. It is therefore recommended that Council advises the WAPC that it does not support the continuation of the proposed amendment.

BACKGROUND

DPS2 controls how land may be developed and utilised within the City of Joondalup. Prior to the introduction of the Regulations, Part 9 of DPS2 detailed the process by which structure plans were lodged, advertised and adopted by the City and the WAPC.

Clause 9.7A of DPS2 stated that WAPC approval is not required for a District Centre activity centre structure plan if the shop-retail net lettable area of the centre is 20,000m² or less. Therefore, WAPC approval was required for lower order neighbourhood and local activity centre structure plans, but not for higher order centres. This was considered an anomaly in DPS2 that could be rectified.

At its meeting held on 21 April 2015 (CJ052-04/15 refers), Council resolved to advertise proposed Scheme Amendment No. 81 for a period of 42 days.

Subsequent to the close of the advertising period, the new Regulations came into effect on 19 October 2015.

DETAILS

Scheme Amendment No. 81 proposed to remove the requirement for the WAPC to consider or adopt an activity centre structure plan for neighbourhood and local centres by amending clause 9.7A of DPS2 by adding neighbourhood and local centres as detailed below.

9.7A COMMISSION APPROVAL NOT REQUIRED FOR CERTAIN STRUCTURE PLANS

Notwithstanding the provisions of clause 9.4.1, 9.6.1, 9.6.3, 9.6.6, 9.7 and 9.8.1, the Commission's consideration or adoption of a Structure Plan is not required in the case of an activity centre structure plan for a *Neighbourhood Centre, Local Centre or* District Centre if the floorspace is 20,000m² or less shop-retail net lettable area.

Part 9 of the DPS2, which relates to structure plans, has effectively been replaced by the deemed provisions of the Regulations, and the above clause can now no longer be implemented.

Issues and options considered

The option available to Council in considering the scheme amendment proposal is to advise the WAPC that the City does not support the continuation of the proposed scheme amendment.

Legislation / Strategic Community Plan / policy implications

Legislation Planning and Development Act 2005.

Planning and Development (Local Planning Schemes)

Regulations 2015.

Strategic Community Plan

Key theme Economic, Prosperity, Vibrancy and Growth.

Objective Activity Centre development.

Strategic initiative Not applicable.

Policy Not applicable.

<u>Planning and Development Act 2005 and Planning and Development (Local Planning Schemes)</u> Regulations 2015

Part 5 of the *Planning and Development Act 2005* along with the *Planning and Development (Local Planning Schemes) Regulations 2015* enables a local government to amend a local planning scheme and sets out the process to be followed.

At its meeting held on 21 April 2015, Council resolved to initiate the scheme amendment and adopted it for the purposes of public advertising. The proposed amendment was then referred to the Environmental Protection Authority (EPA) to decide whether or not a formal review was necessary. The EPA did not consider that Amendment No. 81 should be assessed under Part IV Division 3 of the *Environmental Protection Act 1986* and as such the amendment was advertised for public comment.

Upon closure of the advertising period, Council is required to consider all submissions received and to either adopt the amendment, with or without modifications, or refuse to adopt the amendment. The decision is then forwarded to the WAPC, which makes a recommendation to the Minister for Planning. The Minister can either grant final approval to the amendment, with or without modifications, or refuse the amendment.

Risk management considerations

Not applicable.

Financial / budget implications

The City, as the proponent, is required to cover the costs associated with the scheme amendment process. The cost incurred is for the advertising of the scheme amendment in the relevant newspapers. The cost of advertising was \$691.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

The proposed scheme amendment was advertised for public comment for a period of 42 days closing on 30 September 2015, by way of:

- a notice placed in the Joondalup Community newspaper and The West Australian newspaper
 or
- a notice placed on the City's website.

No submissions were received.

COMMENT

The commencement of the *Planning and Development (Local Planning Schemes)* Regulations 2015 effectively means that Scheme Amendment No. 81 cannot proceed as it relates to structure plan provisions that are now covered by the deemed provisions of the Regulations. The deemed provisions of the Regulations cannot be altered. Under the Regulations, the WAPC becomes the sole determining body for all levels of structure plans.

It is therefore recommended that the WAPC be advised that, due to the introduction of the *Planning and Development (Local Planning Schemes) Regulations 2015*, Council does not support the continuation of proposed Scheme Amendment No. 81.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council, pursuant to Part 5 of the *Planning and Development Act 2005* and Regulation 50 of the *Planning and Development (Local Planning Schemes) Regulations 2015*, ADVISES the Western Australian Planning Commission that, due to the introduction of the *Planning and Development (Local Planning Schemes) Regulations 2015*, it DOES NOT SUPPORT the continuation of Amendment No. 81 to the City's *District Planning Scheme No. 2*.

ITEM 6 DRAFT LOCAL PLANNING SCHEME NO. 3

WARD All

RESPONSIBLE Ms Dale Page

DIRECTOR Planning and Community Development

FILE NUMBER 83628, 101515

ATTACHMENT Attachment 1 Scheme Area Map

AUTHORITY / DISCRETION Legislative - includes the adoption of local laws, planning

schemes and policies.

PURPOSE

For Council to consider resolving to prepare a new local planning scheme.

EXECUTIVE SUMMARY

At its meeting held on 15 July 2014 (CJ111-07/14 refers) Council adopted the City of Joondalup's *Local Planning Strategy* to guide the development of the City's new local planning scheme, which will replace the current City of Joondalup's *District Planning Scheme No. 2* (DPS2).

Concurrently, the City had been preparing a new local planning scheme and, following adoption of the *Local Planning Strategy*, the City worked to finalise the preparation of the new local planning scheme, based on the State Government's *Town Planning Regulations* 1967 and associated Model Scheme Text. However, on 25 August 2015, the *Planning and Development (Local Planning Schemes) Regulations* 2015 (LPS Regulations) were gazetted which replaced the *Town Planning Regulations* 1967.

Draft Local Planning Scheme No. 3 (LPS3) has now been reviewed and modified in accordance with the LPS Regulations. Prior to seeking consent to advertise the new scheme, Council is required under the LPS Regulations to resolve to prepare a new scheme and publish a notice of this resolution. Adjoining local governments and public authorities are to be provided with a copy of this notice and given 21 days to provide any recommendations in respect of the resolution.

Should Council resolve to prepare a new scheme, it is anticipated that draft LPS3 will be presented to Council in early 2016 after the completion of the steps previously prescribed.

It is recommended that Council resolve to prepare a new local planning scheme.

BACKGROUND

Local planning schemes are made under Part 5 of the *Planning and Development Act 2005*, which sets out the general objectives of schemes, the matters which may be addressed in schemes and the requirements for the review of schemes.

The Planning and Development (Local Planning Schemes) Regulations 2015 (the LPS Regulations) govern the way in which local planning schemes are prepared, consolidated and amended. The LPS Regulations are comprised of the Regulations, model provisions, deemed provisions and legends used in the scheme.

Prior to the development of a new scheme, the local government is required under the LPS Regulations to develop a local planning strategy. Following a number of modifications, additions, public consultation, and the inclusion of the recommendations from the *Local Housing Strategy* and *Local Commercial Strategy*, the City of Joondalup's *Local Planning Strategy* was adopted by Council at its meeting held on 15 July 2014 (CJ111-07/14 refers) and was submitted to the Western Australian Planning Commission (WAPC) for its endorsement in September 2014.

The *Planning and Development Act 2005* and the LPS Regulations require local governments to carry out a review of their local planning schemes in the fifth year after the scheme was gazetted and the local government must, no later than six months after this date, prepare a report of the review and provide it to the WAPC. The City of Joondalup's *District Planning Scheme No. 2* was gazetted on 28 November 2000. As the scheme is now 15 years old and the LPS Regulations stipulate a new format for local planning schemes, a new local planning scheme has been prepared. The Department of Planning has advised that the City is therefore not required to prepare the report of review.

DETAILS

Prior to seeking consent to advertise a new draft local planning scheme, the LPS Regulations require a resolution of the local government to prepare a new scheme, and designate the area to which the scheme will apply. In this instance, LPS 3 will apply to all land within the City of Joondalup boundary (Attachment 1 refers).

This resolution must be published in a local newspaper and a copy provided to adjoining local governments, licensees under the *Water Services Act 2012*, the Chief Executive Officer of the Department of Public Service and any other public authorities likely to be affected by the scheme. The public authorities are required to make any recommendations in respect of the resolution to the local government within 21 days of the provision of the published notice.

Issues and options considered

Council has the option to:

- resolve to prepare a new scheme or
- resolve to not prepare a new scheme.

Legislation / Strategic Community Plan / policy implications

Legislation Planning and Development Act 2005

Planning and Development (Local Planning Schemes)

Regulations 2015

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality built outcomes.

Key theme Economic Prosperity, Vibrancy and Growth.

Objectives Activity Centre development.

Destination City.

Policy Not applicable.

Strategy City of Joondalup's Local Planning Strategy.

<u>Planning and Development Act 2005 and Planning and Development (Local Planning Schemes)</u> Regulations 2015

Part 5 of the *Planning and Development Act 2005*, along with the *Planning and Development (Local Planning Schemes) Regulations 2015* enables a local government to prepare or amend a local planning scheme and sets out the process to be followed.

The LPS Regulations require a resolution of the local government to prepare a new scheme. Should the local government resolve to prepare a new scheme, the local government must publish a notice advising of the resolution in a local newspaper. The local government must also provide a copy of the notice to adjoining local governments and various public authorities and request any recommendations they may have in respect of the resolution within 21 days.

On completion of the preparation of a local planning scheme, the local government must resolve to proceed to advertise the draft local planning scheme, with or without modification, or not proceed to advertise the draft local planning scheme. Should the local government resolve to proceed to advertise the draft local planning scheme, the WAPC is required to consider the scheme within 90 days of receiving the documents and advise if any modifications are required prior to advertising. If the WAPC is satisfied that the scheme is suitable to be advertised, the local government must prepare a notice advising the purpose of the draft scheme and where and when the draft scheme may be inspected.

The local government must advertise the scheme for a minimum of 90 days. Upon closure of the advertising period, the local government is required to consider all submissions received and resolve to either support the scheme, with or without modification, or not support the scheme. The decision is then forwarded to the WAPC, which makes a recommendation to the Minister for Planning. The Minister can direct the local government to readvertise the scheme if any modifications are considered significant. The Minister can either grant final approval to the scheme, with or without modifications, or refuse the scheme.

Local Planning Strategy

The LPS Regulations require a local government to prepare a local planning strategy for each local planning scheme within its district. A local planning strategy is a key component of the preparation of a new local planning scheme.

The local planning strategy must:

- set out the long-term planning directions for the local government;
- apply any relevant State or regional planning policy; and
- provide the rationale for the zoning of land under the local planning scheme.

The City's *Local Planning Strategy* was adopted by Council at its meeting held on 15 July 2014 (CJ111-07/14 refers) and was submitted to the WAPC for its endorsement on 2 September 2014. No formal feedback has been received to date from the WAPC on *the Local Planning Strategy*.

Risk management considerations

The *Planning and Development Act 2005* states that the scheme should be consolidated to incorporate all amendments to that date in the fifth year after the scheme was gazetted. However, the scheme is not required to be consolidated if the local government instead resolves to prepare a new scheme. Council has not yet passed a resolution to prepare a new scheme. If Council resolves not to prepare a new scheme, the Minister may direct the local government to prepare a consolidation of the scheme or to prepare a new scheme.

The LPS Regulations also require that a local government review its local planning scheme in the fifth year after approval or approval must be sought from the WAPC to initiate any scheme amendment. As DPS2 was gazetted in 2000, if Council resolves not to prepare a new scheme, there is the risk that the City could be prevented from amending its current scheme.

Financial / budget implications

The preparation of the LPS3 is being undertaken in-house. The preparation and public advertising of draft LPS3 will be funded within the 2015-16 operational budget.

Regional significance

Although the scheme only applies to the City of Joondalup itself, the City forms part of the broader metropolitan region, in particular the north-west sub-region. Facilitating the provision of additional housing for a growing population, facilitating the provision of additional jobs and promoting the Joondalup City Centre as a future Primary Centre has regional significance, particularly for the north-west sub-region.

Sustainability implications

Draft LPS3 will include sustainability provisions to the extent possible within the constraints of the LPS Regulations.

Specific sustainability provisions are now located in the deemed provisions of the LPS Regulations, which came into effect on 19 October 2015. The deemed provisions require that in determining a development application the local government must consider a number of matters including:

- the compatibility of the development with its setting
- the amenity of the locality including the:
 - o environmental impacts of the development
 - character of the locality
 - o social impacts of the development
- the likely effect of the development on the natural environment
- the suitability of the land for development
- the potential loss of any community service or benefit other than economic competition
- the impact of the development on the community as a whole.

Consultation

Should Council resolve to prepare a new scheme, a notice is required to be published in the local newspaper, and a copy of the notice is required to be provided to the following persons/bodies allowing a 21 day comment period:

- adjoining local governments
- each licensee under the Water Services Act 2012
- the CEO of the Department of the Public Service
- each public authority likely to be affected by the scheme.

COMMENT

Advice received from the Department of Planning stated that the resolution to prepare a new scheme and a resolution to proceed to advertise a new scheme cannot occur at the same time as these are two separate processes under the LPS Regulations.

Initially, the local government must resolve to prepare a new scheme, publish the notice and seek recommendations in respect of the resolution from the persons/bodies required by the LPS Regulations. If any relevant recommendations are received in respect to the resolution, these can be considered for inclusion in draft LPS3. Once this step has been completed, the local government can complete the preparation of the draft local planning scheme and proceed to the second resolution which is to resolve to advertise the draft scheme.

This protects the local government so that it can stop the draft scheme from progressing before it is advertised if the local government considers this is necessary. It also allows any relevant recommendations received from publishing the notice to be included, if appropriate, in draft LPS3.

Should Council resolve to prepare a new scheme, it is anticipated that draft LPS3 will be presented to Council in early 2016 after publishing the notice and the completion of the steps previously prescribed.

It is recommended that Council resolve to prepare a new local planning scheme.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council, pursuant to section 72 of the *Planning and Development Act 2005* and Regulation 19(1) of the *Planning and Development (Local Planning Schemes) Regulations 2015*, RESOLVES to prepare Local Planning Scheme No. 3 for the entire area within the City of Joondalup as shown on the Scheme Area Map depicted in Attachment 1 and NOTES that the resolution will be advertised in accordance with Regulation 20 of the *Planning and Development (Local Planning Schemes) Regulations 2015*.

Appendix 5 refers

To access this attachment on electronic document, click here: Attach5brf091115.pdf

ITEM 7 SETTING OF MEETING DATES FOR 2016

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 08122, 101515

ATTACHMENTS Nil.

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to set its meeting dates for the 2016 calendar year.

EXECUTIVE SUMMARY

In accordance with the *Local Government Act 1995*, it is necessary for a local government to give local public notice of its ordinary meeting dates for the next 12 months.

It is recommended that the current monthly timeframe for meetings be maintained, and that deputation sessions continue to be held at the commencement of Briefing Sessions.

BACKGROUND

At its meeting held on 12 December 2006 (CJ236-12/06 refers), Council introduced a rolling four-weekly cycle, which enabled the fourth week to be used to hold additional information sessions, or for scheduling various committee meetings.

At its meeting held on 30 September 2008 (CJ196-09/08 refers), Council adopted a revised cycle based on a monthly timeframe; that is each Tuesday was set aside for either a Strategy Session (first Tuesday), Briefing Session (second Tuesday) or Council meeting (third Tuesday). This allowed the fourth and fifth Tuesdays (when they occur) of the month to be available for various other non-standard meetings to be scheduled where required.

DETAILS

Issues and options considered

The proposed meeting schedule is based on the monthly timeframe that commenced in 2009. Maintaining the monthly meeting cycle will provide a level of continuity for members of the public.

The meeting scheduled for August 2016 has a proposed commencement time of 12.00noon, to enable attendance and participation by high school students.

In order to accommodate the Christmas holiday period, the December meetings have been scheduled one week earlier, as is current practice.

In respect of other changes to the regular monthly meeting cycle, the Australian Local Government Association (ALGA) will be holding its Annual National General Assembly in Canberra between 19 and 22 June 2016. Therefore it is recommended the Council meeting in June (scheduled to occur in that week of June) be moved to the fourth week in June to enable Elected Members to attend the conference, should they wish to do so.

In addition, the ALGA is proposing to hold its February Board meeting in Joondalup between 16 and 18 February 2016. It is therefore recommended the February Council meeting commence earlier to accommodate a civic dinner that evening with ALGA Board Members.

Legislation / Strategic Community Plan / Policy Implications

Legislation

Section 5.3 of the Local Government Act 1995.

Ordinary and Special Council meetings:

- (1) A Council is to hold ordinary meetings and may hold special meetings;
- (2) Ordinary meetings are to be held not more than three months apart; and
- (3) If a Council fails to meet as required by subsection (2) the Chief Executive Officer is to notify the Minister of that failure.

Regulation 12 of the *Local Government (Administration)*Regulations 1996 states:

Public Notice of Council or Committee meetings:

- 12(1) At least once each year a local government is to give local public notice of the dates on which and the time and place at which:
 - (a) the ordinary Council meetings; and
 - (b) the Committee meetings that are required under the Act to be open to members of the public or that are proposed to be open to members of the public;

are to be held in the next 12 months;

(2) A local government is to give local public notice of any change to the date, time or place of a meeting referred to in subregulation (1).

Strategic Community Plan

Key Theme Governance and Leadership.

Objective Corporate capacity.

Policy Not applicable.

Risk management considerations

Failure to set and advertise Council's meeting dates will contravene the requirements of the *Local Government Act 1995.*

Financial / Budget Implications

Account No 1-522-A5202-3277-0000. **Budget Item** Advertising – Public Statutory.

 Budget Amount
 \$ 6,000

 Amount Spent To Date
 \$ 0

 Proposed Cost
 \$ 500

 Balance
 \$ 5,500

All figures quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

COMMENT

It is recommended that the current monthly timeframe for meetings be maintained for 2016, subject to the following:

- February Council meeting commencing at 5.00pm to enable the City to host a civic dinner for members of the ALGA Board on 16 February.
- June Council meeting being scheduled later during the fourth week of June to enable Elected Members to attend the ALGA Annual National General Assembly in Canberra between 19 and 22 June 2016 should they wish to do so.
- August Council meeting commencing at 12.00noon, to enable attendance and participation by high school students.
- December meetings being scheduled one week earlier in order to accommodate the Christmas holiday period.

It is also recommended that deputation sessions continue to be held at the commencement of Briefing Sessions; that where possible, no meetings are to be scheduled in the fourth week of every month; and that designated Council committee meetings be scheduled to occur on Mondays, Tuesdays or Wednesdays of weeks one, two or three of any month in order to minimise potential conflicts with other Council activities.

A schedule of committee meeting dates is currently being developed, cognisant of the desire to streamline the scheduling of committee meetings so they are held on the same day as other scheduled meetings, thereby making more effective use of Elected Members' attendance and time.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

1 SETS the following meeting dates and times for the Council of the City of Joondalup to be held at the Joondalup Civic Centre, Boas Avenue, Joondalup:

Briefing Sessions To be held at 6.30pm in Conference Room 1	Council meetings To be held in the Council Chamber		
Tuesday, 9 February 2016	5.00pm on Tuesday, 16 February 2016		
Tuesday, 8 March 2016	7.00pm on Tuesday, 15 March 2016		
Tuesday, 12 April 2016	7.00pm on Tuesday, 19 April 2016		
Tuesday, 10 May 2016	7.00pm on Tuesday, 17 May 2016		
Tuesday, 14 June 2016	7.00pm on Tuesday, 28 June 2016		
Tuesday, 12 July 2016	7.00pm on Tuesday, 19 July 2016		
Tuesday, 9 August 2016	12 noon on Tuesday, 16 August 2016		
Tuesday, 13 September 2016	7.00pm on Tuesday, 20 September 2016		
Tuesday, 11 October 2016	7.00pm on Tuesday, 18 October 2016		
Tuesday, 8 November 2016	7.00pm on Tuesday, 15 November 2016		
Tuesday, 6 December 2016	7.00pm on Tuesday, 13 December 2016		
January 2017 - Recess			

- 2 AGREES to hold deputation sessions in conjunction with the Briefing Sessions;
- in accordance with Regulation 12 of the *Local Government (Administration)*Regulations 1996, GIVES local public notice of the meeting dates detailed in Part 1 above;
- 4 INVITES a number of students from each of the high schools within the district of the City of Joondalup to attend the Council meeting to commence at 12.00 noon on Tuesday, 16 August 2016;
- NOTES that the Mindarie Regional Council, Tamala Park Regional Council and the Western Australian Local Government Association North Zone meetings are generally scheduled to be held on Thursdays;
- 6 AGREES that, where possible, no meetings are to be scheduled in the fourth week of every month;
- 7 NOTES that, where possible, meetings for designated Council committees be scheduled to occur on Mondays, Tuesdays or Wednesdays of weeks one, two or three of any month to minimise potential conflicts with other Council activities.

ITEM 8 CUSTOMER SATISFACTION MONITOR 2014-15

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 69609, 101515

ATTACHMENTS Attachment 1 Customer Satisfaction Monitor 2014-15

Improvement Actions

Attachment 2 2014-15 Benchmarking Data

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to receive the detailed results of the 2014-15 Customer Satisfaction Monitor.

EXECUTIVE SUMMARY

The Customer Satisfaction Monitor is conducted annually to measure the level of overall satisfaction with the City, and its performance in delivering specific services and facilities.

Overall results for the 2014-15 Customer Satisfaction Monitor continue to reflect high levels of community satisfaction with the City and services delivered to the community.

The 2014-15 Monitor shows an overall satisfaction rating of 89%. This compares with 87.8% recorded for the 2013-14 Survey.

Customer Satisfaction with services provided by the City in 2014-15 was 92.4% compared to 92.7% in 2013-14, reflecting continuing high levels of satisfaction with services delivered to the community.

At an individual service level the majority of satisfaction levels have increased compared to the 2013-14 Monitor with significant increases recorded for satisfaction levels for graffiti removal services, management and control of traffic on local roads, consultation, informing the community about local issues, and parking in the city centre and parking adjacent to railway stations.

The 2014-15 satisfaction levels related to planning and building services have decreased from the 2013-14 ratings.

A number of service areas have maintained high levels of community satisfaction including:

- Libraries.
- Festivals, Events and Cultural Activities.
- Sport and Recreation.
- Graffiti Removal.
- Weekly Rubbish Collection.

- Fortnightly Recycling.
- Parks and Public Open Spaces.
- Street Appearance.

81% percent of respondents to the 2014-15 Monitor agreed that the City has a good understanding of community needs compared to 78.2% in 2013-14 and 72% of respondents were satisfied with value for money from rates compared to 70.7% in 2013-14.

The separate survey conducted in relation to planning and building services indicates a decrease in overall satisfaction levels from 2013-14. The 2014-15 overall satisfaction rating for building applications was 85.7% compared to 90.5% in 2013-14. The 2014-15 satisfaction rating for planning applications was 70.1% compared to 91.3% in 2013-14.

The City introduced a new question in the 2013-14 Monitor related to confidence in the community that the City is planning for the future. In 2014-15, 81.3% percent of respondents had confidence that the City has plans in place for the future compared to 76.3% in 2013-14.

This year, the City introduced some new questions to the 2014-15 Monitor, namely:

- Satisfaction with Joondalup as a place to live.
- Satisfaction with the Joondalup CBD.

Both questions attracted very high satisfaction ratings with residents rating satisfaction with Joondalup as a place to live at 97.3% and satisfaction with the Joondalup CBD at 87.7%.

The City also introduced a new question related to awareness and attendance of specific festivals and events in 2015, namely:

- The Valentine concert A Night on Broadway at Joondalup Resort on 12 February.
- Little Feet Festival.
- The Joondalup Festival 28 and 29 March.
- Music in the Park three concerts in the summer 2014/15.
- Sunday Serenades Concert Series.

BACKGROUND

Customer Satisfaction Monitors have been conducted on an annual basis since 2000. The most recent survey was conducted by an independent market research company, Research Solutions.

The broad objective of the study is to determine resident perceptions of the facilities and services provided by the City of Joondalup. Specifically, the study measures:

- Overall satisfaction with the City of Joondalup.
- Satisfaction with:
 - Services provided by the City of Joondalup.
 - Value for money provided by rates.
 - City facilities (libraries, sports and recreation centres, parks and public open spaces).
 - City services (festivals and events, security patrols, graffiti removal, ranger services, rubbish collections, streetscape, management and control of traffic, city centre parking, residential parking, parking adjacent to schools and railway stations).
 - o Community consultation and information.
 - Key issues of concern and suggestions for improvement.

This latest community research was undertaken from 6 to 27 June 2015 and involved random sampling and telephone interviewing of 600 respondents from within the City. The sample was cross-checked to ensure that it significantly matched the demographic profile and population spread of Joondalup in terms of age, gender and location to obtain a representative sample.

The sampling size for the overall Customer Satisfaction Monitor produces a sampling precision of +/- 4% at the 95% confidence interval – that is, there is a 95% certainty that the results obtained will be within +/- 4% if a census was conducted of all households within the City of Joondalup. This percentage is in accordance with the level specified by the Auditor General.

A separate survey was also conducted of residents who had used the City's building and planning services over the last 12 months. This separate survey of specific applicants was first introduced in 2008-09. Previously this area was included as part of the annual Customer Satisfaction Monitor however the methodology was altered due to minimal numbers of people surveyed having contact with planning or building services. The smaller sampling size for the separate survey of planning and building applicants produces a sampling precision of +/- 10% at the 95% confidence interval.

DETAILS

Satisfaction levels were recorded from those respondents who felt familiar enough with the service or facility to be able to comment. Respondents expressing dissatisfaction were asked to provide suggestions for improvement.

The overall satisfaction rating in 2014-15 was 89% compared to the 2013-14 rating of 87.8%.

Respondents were prompted with a list of 17 services provided by the City, and asked how satisfied they were with the City's performance. To maintain comparability across monitors, the questionnaire used was based on the version used in previous years. Changes were made to the monitor in 2012-13, and retained in the 2013-14 and 2014-15 Monitor, to provide greater clarity with regard to parking issues – namely the separation of satisfaction with parking into the following areas:

- parking in the City Centre
- parking adjacent to schools
- parking adjacent to railway stations
- parking in residential areas.

A separate survey of planning and building applicants was conducted to measure specific levels of satisfaction with planning and building services. This survey was aimed at determining the satisfaction of those residents that had directly used the planning and building services over the previous 12 months.

The 2014-15 Monitor results indicate that general satisfaction with all services provided by the City in 2014-15 was 92.4% compared to 92.7% in 2013-14.

At an individual service level the majority of satisfaction levels have increased compared to the 2013-14 Monitor with significant increases recorded for satisfaction levels with graffiti removal services, management and control of traffic on local roads, consultation, informing the community about local issues, and parking in the city centre and parking adjacent to railway stations.

The 2014-15 satisfaction levels related to planning and building services have decreased from the 2013-14 ratings.

Those service areas maintaining high levels of community satisfaction include:

- libraries
- festivals, events and cultural activities
- sport and recreation
- graffiti removal
- weekly rubbish collection
- fortnightly recycling
- parks and public open spaces
- street appearance.

81% percent of respondents to the 2014-15 Monitor agreed that the City has a good understanding of community needs compared to 78.2% in 2013-14 and 72% of respondents were satisfied with value for money from rates compared to 70.7% in 2013-14.

The changes in the 2012-13, 2013-14 and 2014-15 Monitor to differentiate satisfaction with parking into four separate areas of city centre parking, parking adjacent to schools, parking adjacent to railway stations, and residential parking indicates that satisfaction levels for residential parking remained high in 2014-15 (82.2%) whereas satisfaction levels with City Centre Parking, although still low in 2014-15 (62.5%), have increased significantly from the 2013-14 rating (54.3%). The satisfaction rating for parking adjacent to railway stations in 2014-15 was also low (49.7%) but also indicated a significant increase from the 2013-14 rating (38.7%). Satisfaction levels for parking adjacent to schools, although still low, have increased in 2014-15 (58.1%) from the 2013-14 rating (55.4%).

The following table provides comparisons of satisfaction ratings with Customer Satisfaction Monitors undertaken in the previous four years

Service	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015
Overall Satisfaction	84.1%	87.5%	89.1%	87.8%	89%
Satisfaction with Services Provided	92%	92.7%	94.1%	92.7%	92.4%
Value for Money from Rates	66%	66.8%	72.7%	70.7%	72%
Libraries	95.1%	97.2%	95.6%	95.6%	93.9%
Festivals, Events and Cultural Activities	93.1%	89.8%	90.5%	88.9%	89.3%
Sport and Recreation	95.6%	94.2%	94.5%	92.2%	95%
Mobile Security Patrols	66.7%	71.1%	71.0%	69.3%	69.2%
Graffiti Removal	92.1%	89.8%	92.5%	90.0%	94.4%
Ranger Services	78.3%	85.0%	82.0%	82.0%	83%
Weekly Rubbish Collection	98.5%	97.4%	97.4%	97.0%	95.2%
Fortnightly Recycling	89.9%	91.4%	91.8%	89.8%	90.6%
Parks and Public Open Space	90.8%	93.0%	93.2%	92.4%	94.9%
Street Appearance	83.4%	88.0%	91.1%	88.3%	91.2%
Planning	95.2%	84.1%	72.0%	91.3%	70.1%
Building	94.7%	84.1%	79.0%	90.5%	85.7%
Management and Control of Traffic on Local Roads	73.5%	81.8%	83.0%	78.5%	82%

Service	2010-2011	2011-2012	2012-2013	2013-2014	2014-2015
Parking City Centre	45.5%	55.0%	55.0%	54.3%	62.5%
Parking Residential Areas	76.8%	83.9%	86.1%	81.1%	82.2%
Parking Adjacent to Schools	Not measured separately	42.7%	61.6%	55.4%	58.1%
Parking Adjacent to Railway Stations	Not measured separately	Not measured separately	44.9%	38.7%	49.7%
The City Consults with the Community about Local Issues	67.4%	71.3%	73.9%	63.4%	70.4%
The City Informs the Community about Local Issues	72.9%	76.0%	77.5%	70.7%	74.9%
Understand Community Needs	68.8	74.5%	82.2%	78.2%	81%

The City introduced a new question in the 2013-14 monitor related to confidence in the community that the City is planning for the future. In 2014-15, 81.3% percent of respondents had confidence that the City has plans in place for the future compared to 76.3% in 2013-14.

This year, the City introduced a number of new questions to the 2014-15 Monitor, namely:

- Satisfaction with Joondalup as a place to live.
- Satisfaction with the Joondalup CBD.

Both questions attracted very high satisfaction ratings with residents rating satisfaction with Joondalup as a place to live at 97.3% and satisfaction with the Joondalup CBD at 87.7%.

The City also introduced a new question related to awareness and attendance of specific festivals and events in 2015, namely:

- The Valentine concert A Night on Broadway at Joondalup Resort on 12 February.
- Little Feet Festival.
- The Joondalup Festival 28 and 29 March.
- Music in the Park three concerts in the summer 2014/15.
- Sunday Serenades Concert Series.

Awareness and attendance (of those aware of the event) ratings are shown below:

Event	Awareness	Attendance (of those aware)
Valentine Concert	41.2%	21.5%
Little Feet Festival	45.8%	19.3%
Joondalup Festival	88.2%	31.9%
Music in the Park	72.7%	24.8%
Sunday Serenades Concert Series	26.5%	10.1%

Issues and options considered

Although overall satisfaction levels remain high, and satisfaction with City services is high, the City will continue to improve service delivery in all areas, with particular focus on those service areas that have recorded decreases in satisfaction ratings.

The top line results, shown in Attachment 1, include details of actions taken in 2014-15 to improve service delivery as a result of the 2013-14 results, and planned actions and priorities for 2015-16 for all service areas to address the 2014-15 ratings.

Benchmarking information across three key areas: satisfaction with the city as a place to live, city governance, and value for money for rates is shown in Attachment 2.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Governance and Leadership.

Objective Active democracy.

Strategic initiative Fully integrate community consultation practices into City

activities.

Policy Community Consultation and Engagement.

Risk management considerations

Monitoring levels of customer satisfaction with services provided by the City is essential to assist in the delivery of effective and efficient services to the community.

Financial/budget implications

Account no. 531 A5301 3265 0000.

Budget Item Customer Satisfaction Monitor.

Budget amount\$ 35,000Amount spent to date\$ 35,000Balance\$ 0

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

Customer satisfaction is a measure of an organisation's sensitivity to customer needs and from an organisational perspective, is essential for long-term success and sustainability.

Consultation

The 2014-15 Customer Satisfaction Monitor was conducted by surveying 600 residents of the City of Joondalup, and the Planning and Building survey was conducted by surveying 80 residents who had made contact with the City regarding a planning matter and 80 residents who had made contact with the City regarding a building matter in 2014-15.

COMMENT

The 2014-15 Customer Satisfaction Monitor results show that overall satisfaction ratings remain high and, in the main, residents are satisfied with the services provided by the City of Joondalup. A number of service areas continue to attract extremely high satisfaction ratings indicating that residents are very satisfied with service levels and service activities.

The majority of respondents (81%) to the 2014-15 survey agreed that the City has a good understanding of community needs and the high ratings for the new questions related to satisfaction with the City as a place to live and satisfaction with the CBD are encouraging in terms of the City's focus and direction.

The City will put significant emphasis on implementing improvement strategies, where possible, to address those areas that have recorded decreases in satisfaction levels from 2013-14 as well as continuing to look for improvements in all service areas.

A number of improvements to services are planned for 2015-16 with some improvements already underway. These are detailed in Attachment 1.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council RECEIVES the 2014-15 Customer Satisfaction Monitor results and proposed improvement actions forming Attachment 1 to this Report.

Appendix 6 refers

To access this attachment on electronic document, click here: Attach6brf091115.pdf

ITEM 9 EXECUTION OF DOCUMENTS

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 15876, 101515

ATTACHMENT Attachment 1 Documents executed by affixing the

Common Seal for the period 29 September 2015 to 20 October 2015.

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to note the documents executed by means of affixing the Common Seal for the period 29 September 2015 to 20 October 2015 (Attachment 1 refers).

EXECUTIVE SUMMARY

The City enters into various agreements by affixing its Common Seal. The *Local Government Act 1995* states that the City is a body corporate with perpetual succession and a Common Seal. Those documents that are to be executed by affixing the Common Seal or signed by the Mayor and the Chief Executive Officer are reported to Council for information on a regular basis.

It is therefore recommended that Council NOTES the Schedule of Documents for the period 29 September 2015 to 20 October 2015 executed by means of affixing the Common Seal, as detailed in Attachment 1 to this Report.

BACKGROUND

During the period 29 September 2015 to 20 October 2015, seven documents were executed by affixing the Common Seal. A summary is provided below:

Туре	Number
Section 70A Notification.	1
Withdrawal of Caveat.	3
Lease Agreement.	1
Deed of Easement	2

Issues and options considered

Not applicable.

Legislation / Strategic Community Plan / policy implications

Legislation Local Government Act 1995.

Strategic Community Plan

Key theme Governance and Leadership.

Objective Corporate capacity.

Strategic initiative Demonstrate accountability through robust reporting that is

relevant and easily accessible by the community.

Policy Not applicable.

Risk management considerations

Not applicable.

Financial / budget implications

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

COMMENT

The documents that have been executed by affixing the Common Seal of the City of Joondalup are submitted to Council for information (Attachment 1 refers).

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the Schedule of Documents for the period 29 September 2015 to 20 October 2015, executed by means of affixing the Common Seal, as detailed in Attachment 1 to this Report.

Appendix 7 refers

To access this attachment on electronic document, click here: Attach7brf091115.pdf

ITEM 10 MINUTES OF EXTERNAL COMMITTEES

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 41196, 03149, 101515

ATTACHMENTS Attachment 1 Minutes of Tamala Park Regional Council

held on 13 August 2015

Attachment 2 Minutes of the ordinary meeting of the

Mindarie Regional Council held on

8 October 2015

Attachment 3 Minutes of Tamala Park Regional Council

held on 15 October 2015

(Please Note: These minutes are only available electronically).

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to note the minutes of various bodies on which the City has current representation.

EXECUTIVE SUMMARY

The following minutes are provided:

- Minutes of Tamala Park Regional Council meeting held on 13 August 2015.
- Minutes of the ordinary meeting of the Mindarie Regional Council (MRC) held on 20 August 2015.
- Minutes of Tamala Park Regional Council (TPRC) meeting held on 15 October 2015.

DETAILS

The following information details those matters that were discussed at these external meetings and may be of interest to the City of Joondalup.

Tamala Park Regional Council

Two meetings of the Tamala Park Regional Council were held on 13 August 2015 and 15 October 2015 respectively.

At the time of both meetings Cr Tom McLean, JP and Cr John Chester were Council's representatives on the Tamala Park Regional Council.

For the information of Council, the following matters of interest to the City of Joondalup were resolved at both meetings of the Tamala Park Regional Council:

Meeting held 13 August 2015

9.11 TPRC Draft Budget for the financial year 2015-16

It was resolved by the TPRC as follows:

"That the Council:

- ADOPT the Budget for the Tamala Park Regional Council for the year ending 30 June 2015-16, incorporating the following statements:
 - Statement of Comprehensive Income, indicating an operating deficit of а \$427,823.
 - Statement of Financial Activity, showing a surplus at end of year b position of \$22,141,778.
 - С Rate Setting Statement, indicating no rates levied.
 - d Notes 1 to 27 forming part of the Budget.
- 2 ADOPT the Significant Accounting Policies as detailed in pages 14-23.
- 3 ADOPT a percentage of 10% or \$5,000 whichever is the greater for the purposes of the reporting of material variances by Nature and Type monthly for the 2015-16 financial year, in accordance with Regulation 34(5) of the Local Government (Financial Management) Regulations 1996."

Meeting held 15 October 2015

9.13 Council Meeting Schedule 2016

It was resolved by the TPRC as follows:

"1 That the schedule of Council meeting dates be APPROVED for 2016 as follows:

18 February 2016 (City of Stirling). 21 April 2016 (Town of Victoria Park). 16 June 2016 (City of Vincent). (Town of Cambridge). 11 August 2016 13 October 2016 (City of Perth).

8 December 2016 (City of Wanneroo).

- 2 That the commencement time for Council meetings BE 6.00pm.
- 3 That Council meetings be HELD on a rotational basis at participant Council premises.
- 4 That the schedule of Management Committee meeting dates be APPROVED for 2016 as follows:
 - 17 March 2016.
 - 19 May 2016.
 - 23 July 2016.
 - 15 September 2016.
 - 17 November 2016.

- That the Management Committee meetings be held at the City of Stirling and the commencement time BE 5.00pm.
- That the schedule of meeting dates be ADVERTISED as required by the Local Government Act 1995."

Mindarie Regional Council ordinary meeting – 8 October 2015.

An ordinary meeting of the Mindarie Regional Council (MRC) was held on 8 October 2015.

At the time of this meeting Cr Russ Fishwick (Chair) and Cr Kerry Hollywood were Council's representatives on the Mindarie Regional Council.

For the information of Council, the following matters of interest to the City of Joondalup were resolved at the Mindarie Regional Council meeting:

14.2 Resource Recovery Facility Maintenance – Financial Support

It was resolved by the MRC as follows:

"That Council:

- Set aside for the period of seven years commencing from the 2016-17 financial year an amount of \$250,000 to assist BioVision in funding an identified shortfall in maintenance costs at the Resource Recovery Facility;
- Advise BioVision that the funds set aside in (1) above will only be provided when:
 - (a) the MRC is provided with an amended schedule of maintenance that includes details of the additional costs that has been signed off by an independent Auditor;
 - (b) the additional funds committed by Suez being:
 - the funds from the reverse auction of the Emissions Reduction
 Fund as detailed in the background section of this Report;
 - an additional contribution of \$250,000,

are expended;

- Will allow any surplus funds held at the end of the seven year period to continue to be used for maintenance of the Resource Recovery Facility subject to Suez agreeing to making the same commitment;
- 4 Create a reserve account in accordance with Clause 6.11 of the Local Government Act 1995 with a title of "Resource Recovery Facility Maintenance Fund" and a purpose of "to provide maintenance funds for the Resource Recovery Facility";
- 5 Engage Herbert Smith Freehill to prepare/review a Maintenance Deed to formalise the financial arrangements and processes detailed in this Report;
- 6 The costs of the engagement detailed in (5) above be funded by BioVision;
- 7 Issue delegated authority to the Chairperson and the Chief Executive Officer to execute the Maintenance Deed under the Common Seal.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Governance and Leadership.

Objective Strong leadership.

Strategic initiative Seek out City representation on key external and strategic

bodies.

Policy Not applicable.

Risk management considerations

Not applicable.

Financial / budget implications

Not applicable.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the minutes of the:

- 1 Tamala Park Regional Council meeting held on 13 August 2015 forming Attachment 1 to this Report;
- 2 Mindarie Regional Council ordinary meeting held on 8 October 2015 forming Attachment 2 to this Report;
- Tamala Park Regional Council meeting held on 15 October 2015 forming Attachment 3 to this Report.

To access this attachment on electronic document, click here: ExternalMinutes091115.pdf

ITEM 11 ANNUAL REPORT 2014-15

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 104030, 101515

ATTACHMENT Attachment 1 Annual Report 2014-15

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to adopt the 2014-15 Annual Report.

EXECUTIVE SUMMARY

In accordance with Section 5.53 of the *Local Government Act 1995* the *2014-15 Annual Report* has been prepared, summarising the year's highlights and achievements, as well as including specific statutory requirements.

The City's external auditor has completed the audit of Council's financial statements for the 2014-15 financial year and these statements are the subject of a separate report to Council. A concise version of the Financial Statements forms part of the 2014-15 Annual Report.

The 2014-15 Annual Report forms the main item of business discussed at the Annual General Meeting of Electors. Section 5.27 of the Local Government Act 1995 requires that the Annual General Meeting of Electors is to be held on a day selected by the local government, but not more than 56 days after the annual report is accepted. At its meeting held on 15 September 2015 (CJ154-09/15 refers), Council resolved to hold the Annual General Meeting on Tuesday 15 December 2015 at 5.30pm.

It is therefore recommended that Council BY AN ABSOLUTE MAJORITY ACCEPTS the Annual Report of the City of Joondalup for the financial year 2014-15, forming Attachment 1 to this Report.

BACKGROUND

The Local Government Act 1995 requires every local government to prepare an Annual Report. The Annual Report provides progress on the performance, highlights and achievements of the previous financial year to the community. The Annual Report also contains a concise summary of audited financial statements from the previous financial year. It is a statutory requirement that Council accepts an Annual Report and for the report to be presented to the Annual General Meeting of Electors.

DETAILS

The 2014-15 Annual report has been prepared addressing the highlights and achievements against the six key themes of *Joondalup 2022*.

- Governance and Leadership.
- Financial Sustainability.
- Quality Urban Environment.
- Economic Prosperity, Vibrancy and Growth.
- The Natural Environment.
- Community Wellbeing.

As in previous years, the 2014-15 Annual Report includes a range of sustainability indicators to report against the City's environmental, economic and social performance. The sustainability indicators are in line with the revised 2011 Global Reporting Initiative Sustainability Guidelines.

The Annual Report also includes measurements against the Strategic Performance Indicators developed within each key theme of *Joondalup 2022*. Measurements are provided against targets which can be reported.

Reports against statutory requirements are also included in the Annual Report.

Legislation / Strategic Community Plan / policy implications

Legislation Local Government Act 1995.

Local Government (Administration) Regulations 1996.

Strategic Community Plan

Key theme Governance and Leadership.

Objective Corporate capacity.

Strategic initiative Demonstrate accountability through robust reporting that is

relevant and easily accessible to the community.

Policy Not applicable.

Section 5.53 of the *Local Government Act 1995* states the following in relation to the contents of the annual report:

5.53 Annual reports

- (1) The local government is to prepare an annual report for each financial year.
- (2) The annual report is to contain:
 - a. a report from the mayor or president;
 - b. a report from the Chief Executive Officer;
 - c. deleted:
 - d. deleted:
 - e. an overview of the plan for the future of the district made in accordance with Section 5.56 including major initiatives that are proposed to commence or to continue in the next financial year;

- f. the financial report for the financial year;
- g. such information as may be prescribed in relation to the payments made to employees;
- h. the auditor's report for the financial year;
 - ha. a matter on which a report must be made under section 29(2) of the Disability Services Act 1993;
 - hb. details of entries made under section 5.121 during the financial year in the register of complaints, including
 - (i) the number of complaints recorded in the register of complaints;
 - (ii) how the recorded complaints were dealt with; and
 - (iii) any other details that the regulations may require; and
- i. such other information as may be prescribed.

Section 5.54 of the *Local Government Act 1995* states the following in relation to the acceptance of the Annual Report:

"5.54 Acceptance of annual reports

- (1) Subject to subsection (2) the annual report for a financial year is to be accepted* by the local government no later than 31 December after that financial year.
 - *absolute majority required
- (2) If the auditor's report is not available in time for the annual report for a financial year to be accepted by 31 December after that financial year, the annual report is to be accepted by the local government no later than two months after the auditor's report becomes available."

Section 5.55 of the *Local Government Act 1995* states the following in regard to the notice regarding the availability of the Annual Report:

"5.55 Notice of annual reports

The Chief Executive Officer is to give local public notice of the availability of the annual report as soon as practicable after the report has been accepted by the local government."

Regulation 15 of the *Local Government (Administration) Regulations 1996* details the matters for discussion at the Annual General Meeting of Electors. They include the contents of the annual report for the previous financial year and then any other general business.

Risk management considerations

Not adopting the 2014-2015 Annual Report will result in non-compliance with the requirements of the Local Government Act 1995.

Financial / budget implications

Not applicable.

Regional significance

The 2014-15 Annual Report sets out the achievements of the City which have significance for the development and growth for the region.

Sustainability implications

The programs and projects in the 2014-15 Annual Report are aligned to the key themes in Joondalup 2022 which have been developed to ensure the sustainability of the City.

The City has included Global Reporting Initiative Indicators in the Annual Report. This is a best practice sustainability reporting framework that establishes guidelines, principles and indicators for organisations to report against their economic, environmental and social performance.

Consultation

There is no legislative requirement to consult the community on the preparation of the annual report; however the *Local Government Act 1995* requires an Annual General Meeting of Electors to be held once every year and the annual report to be made publicly available.

COMMENT

The Department of Local Government and Communities Integrated Planning and Reporting Framework sets out the requirements for local governments to undertake planning and reporting on their activities. This includes annual reporting to the community on achievements and a concise version of the financial statements.

The Annual Report is also seen as an essential tool to inform the community and key stakeholders about its performance and future plans.

VOTING REQUIREMENTS

Absolute Majority.

RECOMMENDATION

That Council BY AN ABSOLUTE MAJORITY ACCEPTS the Annual Report of the City of Joondalup for the 2014-15 financial year, forming Attachment 1 to this Report.

Appendix 8 refers

To access this attachment on electronic document, click here: Attach8brf091115.pdf

ITEM 12 ANNUAL PLAN QUARTERLY PROGRESS REPORT FOR THE PERIOD 1 JULY TO 30 SEPTEMBER 2015

WARD All

RESPONSIBLE Mr Jamie Parry

DIRECTOR Governance and Strategy

FILE NUMBER 20560, 101515

ATTACHMENT Attachment 1 Annual Plan Quarterly Progress

Report for the period 1 July -

30 September 2015

Attachment 2 Capital Works Program Quarterly

Report for the period 1 July -

30 September 2015

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to receive the *Annual Plan Quarterly Progress Report* for the period 1 July to 30 September 2015 and the *Capital Works Quarterly Report* for the period 1 July to 30 September 2015.

EXECUTIVE SUMMARY

The Annual Plan contains the major projects and priorities which the City proposes to deliver in the 2015-2016 financial year.

The Annual Plan Quarterly Progress Report provides information on the progress of projects and programs documented in the Annual Plan 2015-2016. The Annual Plan Quarterly Progress Report for the period 1 July to 30 September 2015 is shown as Attachment 1 to this Report.

A Capital Works Quarterly Report, which details all projects within the Capital Works Program, is provided as Attachment 2 to this Report.

It is therefore recommended that Council RECEIVES the:

- 1 Annual Plan Quarterly Progress Report for the period 1 July 30 September 2015 which is shown as Attachment 1 to this Report;
- 2 Capital Works Quarterly Report for the period 1 July 30 September 2015 which is shown as Attachment 2 to this Report.

BACKGROUND

The City's *Corporate Reporting Framework* requires the development of an Annual Plan to achieve the objectives of the *Strategic Community Plan*, and progress reports against the Annual Plan to be presented to Council on a quarterly basis.

The City's Annual Plan and quarterly reports are in line with the *Department of Local Government and Communities Integrated Planning Framework* which requires planning and reporting on local government activities.

DETAILS

Issues and options considered

The Annual Plan contains a brief description of the key projects and programs that the City proposes to deliver in the 2015-2016 financial year. Milestones are set for the key projects and programs to be delivered in each quarter.

The Quarterly Progress Report provides information on progress against the milestones and a commentary is provided against each milestone.

The milestones being reported this quarter are the shaded sections of Attachment 1.

Legislation / Strategic Community Plan / policy implications

Legislation

The *Local Government Act 1995* provides a framework for the operations of Local Governments in Western Australia. Section 1.3 (2) states:

"This Act is intended to result in:

- a) Better decision making by local governments;
- b) Greater community participation in the decisions and affairs of local governments;
- c) Greater accountability of local governments to their communities; and
- d) More efficient and effective government".

Strategic Community Plan

Key theme Governance and Leadership.

Objective Corporate capacity.

Strategic initiative Demonstrate accountability through robust reporting that is

relevant and easily accessible by the community.

Policy The City's Governance Framework recognises the

importance of effective communication, policies and practices in Section 7.2.4. Section 10.2 further acknowledges the need for accountability to the community through its reporting framework which enables an assessment of performance against the Strategic Community Plan, Strategic Financial

Plan, Annual Plan and Annual Budget.

Risk management considerations

The Quarterly Progress Reports against the Annual Plan provide a mechanism for tracking progress against milestones for major projects and programs.

Financial / budget implications

All projects and programs in the *Annual Plan 2015-2016* were included in the *2015-2016 Annual Budget*.

Regional significance

Not applicable.

Sustainability implications

The projects and programs in the Annual Plan are aligned to the key themes in *Joondalup* 2022 which have been developed to ensure the sustainability of the City.

The key themes are:

- Governance and Leadership.
- Financial Sustainability.
- Quality Urban Environment.
- Economic Prosperity, Vibrancy and Growth.
- The Natural Environment.
- Community Wellbeing.

Consultation

Not applicable.

COMMENT

The *Annual Plan 2015-2016* was received by Council at its meeting held on 17 August 2015 (CJ136-08/15 refers).

A detailed report on progress of the *Capital Works Program* has been included with the *Annual Plan Quarterly Progress Report*. This Report provides an overview of progress against all of the projects and programs in the *2015-2016 Capital Works Program*.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council RECEIVES the:

- 1 Annual Plan Quarterly Progress Report for the period 1 July 30 September 2015, which is shown as Attachment 1 to this Report;
- 2 Capital Works Quarterly Report for the period 1 July 30 September 2015, which is shown as Attachment 2 to this Report.

Appendix 9 refers

To access this attachment on electronic document, click here: Attach9brf091115.pdf

ITEM 13 LIST OF PAYMENTS MADE DURING THE MONTH OF SEPTEMBER 2015

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 09882, 101515

ATTACHMENT Attachment 1 Chief Executive Officer's Delegated

Municipal Payment List for the month of

September 2015

Attachment 2 Chief Executive Officer's Delegated Trust

Payment List for the month of September

2015

Attachment 3 Municipal and Trust Fund Vouchers for

the month of September 2015

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to note the list of accounts paid under the Chief Executive Officer's delegated authority during the month of September 2015.

EXECUTIVE SUMMARY

This report presents the list of payments made under delegated authority during the month of September 2015 totalling \$22,844,132.46.

It is therefore recommended that Council NOTES the Chief Executive Officer's list of accounts for September 2015 paid under delegated authority in accordance with regulation 13(1) of the Local Government (Financial Management) Regulations 1996 in Attachments 1, 2 and 3 to this Report, totalling \$22,844,132.46.

BACKGROUND

Council has delegated to the Chief Executive Officer the exercise of its power to make payments from the City's Municipal and Trust funds. In accordance with Regulation 13 of the *Local Government (Financial Management) Regulations 1996* a list of accounts paid by the Chief Executive Officer is to be provided to Council, where such delegation is made.

DETAILS

The table below summarises the payments drawn on the funds during the month of September 2015. Lists detailing the payments made are appended as Attachments 1 and 2. The vouchers for the month are appended as Attachment 3.

FUNDS	DETAILS	AMOUNT
Municipal Account	Municipal Cheques & EFT Payments 101992 -102135 & EF050354 – EF050938 Net of cancelled payments.	\$15,851,452.22
	Vouchers 1500A-1501A & 1503A - 1507A & 1511A -1514A	\$6,967,262.24
Trust Account	Trust Cheques & EFT Payments	
	206845-206858 & TEF000377 - TEF000407.	
	Net of cancelled payments.	\$25,418.00
	Total	\$22,844,132.46

Issues and options considered

There are two options in relation to the list of payments.

Option 1

That Council declines to note the list of payments paid under delegated authority. The list is required to be reported to Council in accordance with Regulation 13(1) of the *Local Government (Financial Management) Regulations 1996*, and the payments listed have already been paid under the delegated authority. This option is not recommended.

Option 2

That Council notes the list of payments paid under delegated authority. This option is recommended.

Legislation / Strategic Community Plan / policy implications

Legislation The Council has delegated to the Chief Executive Officer the

exercise of its authority to make payments from the Municipal and Trust Funds, therefore in accordance with Regulation 13(1) of the *Local Government (Financial Management)* Regulations 1996, a list of accounts paid by the Chief Executive Officer is prepared each month showing each

account paid since the last list was prepared.

Strategic Community Plan

Key theme Financial Sustainability.

Objective Effective management.

Strategic initiative Not applicable.

Policy Not applicable.

Risk management considerations

In accordance with section 6.8 of the *Local Government Act 1995*, a local government is not to incur expenditure from its municipal fund for an additional purpose except where the expenditure is authorised in advance by an absolute majority of Council.

Financial / budget implications

All expenditure from the Municipal Fund was included in the Annual Budget as adopted or revised by Council.

Regional significance

Not applicable.

Sustainability implications

Expenditure has been incurred in accordance with budget parameters, which have been structured on financial viability and sustainability principles.

Consultation

Not applicable.

COMMENT

All Municipal Fund expenditure included in the list of payments is incurred in accordance with the 2015-16 Annual Budget as adopted by Council at its meeting held on 23 June 2015 (CJ085-06/15 refers) and subsequently revised or has been authorised in advance by the Mayor or by resolution of Council as applicable.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the Chief Executive Officer's list of accounts for September 2015 paid under Delegated Authority in accordance with Regulation 13(1) of the *Local Government (Financial Management) Regulations 1996* forming Attachments 1, 2 and 3 to this Report, totalling \$22,844,132.46.

Appendix 10 refers

To access this attachment on electronic document, click here: Attach10brf091115.pdf

ITEM 14 FINANCIAL ACTIVITY STATEMENT FOR THE PERIOD ENDED 30 SEPTEMBER 2015

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 07882, 101515

ATTACHMENT Attachment 1 Financial Activity Statement for the period

ended 30 September 2015

AUTHORITY / DISCRETION Information - includes items provided to Council for

information purposes only that do not require a decision of

Council (that is for 'noting').

PURPOSE

For Council to note the Financial Activity Statement for the period ended 30 September 2015.

EXECUTIVE SUMMARY

At its meeting held on 23 June 2015 (CJ085-06/15 refers), Council adopted the Annual Budget for the 2015-16 financial year. The figures in this report are compared to the Adopted Budget.

The September 2015 Financial Activity Statement Report shows an overall favourable variance from operations and capital, after adjusting for non-cash items, of \$1,103,006 for the period when compared to the adopted Budget. This variance does not represent the end of year position. It represents the year to date position to 30 September 2015. There are a number of factors influencing the favourable variance but it is predominantly due to the timing of revenue and expenditure compared to the adopted budget estimate. The notes in Appendix 3 to Attachment 1 identify and provide commentary on the individual key material revenue and expenditure variances to date.

The variance can be summarised as follows:

The operating surplus is \$1,641,581 higher than budget, made up of higher operating revenue \$1,102,000 and lower operating expenditure of \$539,580.

Operating revenue is higher than budget on Contributions, Reimbursements and Donations \$809,413, Profit on Asset Disposals \$534,005, Rates \$4,507, Interest Earnings \$103,011 and Fees and Charges \$5,738 partly offset by lower than budget revenue from Grants and Subsidies \$351,547 and Other Revenue \$3,126.

Operating Expenditure is lower than budget on Materials and Contracts \$1,507,406, Utilities \$87,135 and Interest expenses \$27,227. These are partly offset by higher than budget expenditure on Depreciation and Amortisation \$601,540, Employee Costs \$405,327, Insurance \$53,245 and Loss on Asset Disposals \$22,075.

The Capital Deficit is \$402,009 higher than budget primarily owing to lower than budgeted capital revenue for Capital Grants and Subsidies \$209,726 and higher expenditure on Capital Works \$2,127,165. These are partly offset by lower than budgeted expenditure on Capital Projects \$1,617,506, Loan Principal Repayments \$82,512 and Vehicle and Plant Replacements \$864 as well as higher than budgeted revenue from Capital Contributions \$234,000.

It is therefore recommended that Council NOTES the Financial Activity Statement for the period ended 30 September 2015 forming Attachment 1 to this Report.

BACKGROUND

The Local Government (Financial Management) Regulations 1996 requires a monthly Financial Activity Statement. At its meeting held on 11 October 2005 (CJ211-10/05 refers), Council approved to accept the monthly Financial Activity Statement according to nature and type classification.

DETAILS

Issues and options considered

The Financial Activity Statement for the period ended 30 September 2015 is appended as Attachment.

Legislation / Strategic Community Plan / policy implications

Legislation

Section 6.4 of the *Local Government Act 1995* requires a local government to prepare an annual financial report for the preceding year and such other financial reports as are prescribed.

Regulation 34(1) of the *Local Government* (Financial Management) Regulations 1996 requires the local government to prepare each month a statement of financial activity reporting on the source and application of funds as set out in the annual budget.

Strategic Community Plan

Key theme Financial Sustainability.

Objective Effective management.

Strategic initiative Not applicable.

Policy Not applicable.

Risk management considerations

In accordance with section 6.8 of the *Local Government Act 1995*, a local government is not to incur expenditure from its municipal funds for an additional purpose except where the expenditure is authorised in advance by an absolute majority of Council.

Financial / budget implications

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

Expenditure has been incurred in accordance with adopted budget parameters, which have been structured on financial viability and sustainability principles.

Consultation

In accordance with section 6.2 of the *Local Government Act 1995*, the annual budget was prepared having regard to the Strategic Financial Plan, prepared under Section 5.56 of the *Local Government Act 1995*, which was made available for public comment.

COMMENT

All expenditure included in the Financial Activity Statement are incurred in accordance with the provisions of the 2015-16 Adopted Budget or have been authorised in advance by Council where applicable.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the Financial Activity Statement for the period ended 30 September 2015 forming Attachment 1 to this Report.

Appendix 11 refers

To access this attachment on electronic document, click here: Attach11brf091115.pdf

ITEM 15 REQUEST FOR ANNUAL LEAVE - CHIEF EXECUTIVE OFFICER

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 98394, 101515

ATTACHMENT Nil

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to give consideration to the request for annual leave submitted by the Chief Executive Officer (CEO).

EXECUTIVE SUMMARY

The CEO has requested annual leave for the period 21 December 2015 to 29 January 2016 inclusive.

BACKGROUND

The CEO commenced his employment with the City of Joondalup on 31 January 2005.

DETAILS

The CEO has requested leave from duties for the period 21 December 2015 to 29 January 2016 for annual leave. The CEO has delegated authority to appoint an Acting CEO for periods where he is absent from work while on leave, where such periods are for less than 35 days.

As this period of leave is 43 days (including public holidays and weekends), Council will need to appoint an acting Chief Executive Officer for the duration of leave, in which it is recommended that the Director Governance and Strategy be appointed to act from 20 December to 31 December 2015, inclusive and the Director Corporate Services be appointed to act from 1 January to 31 January 2016, inclusive.

Issues and options considered

During the employment of the CEO there will be periods of time where he will be absent from the City of Joondalup on annual leave.

The CEO, in accordance with his employment contract, is entitled to 25 days leave per annum.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Governance and Leadership.

Objective Corporate capacity.

Strategic initiative Maintain a highly skilled and effective workforce.

Policy Not applicable.

Risk management considerations

Not applicable.

Financial / budget implications

Provision included in Budget for 2015-16.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

COMMENT

The CEO has an entitlement in accordance with his employment contract for periods of annual leave. The dates requested are conducive to the operations of the City.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- 1 APPROVES the request from the Chief Executive Officer for annual leave for the period 21 December 2015 to 29 January 2016 inclusive;
- 2 APPOINTS the Director Governance and Strategy, Mr Jamie Parry, as the Acting Chief Executive Officer for the period 20 December to 31 December 2015, inclusive;
- 3 APPOINTS the Director Corporate Services, Mr Mike Tidy, as the Acting Chief Executive Officer for the period 1 January to 31 January 2016, inclusive.

ITEM 16 TENDER 029/15 CIVIL WORKS FOR OCEAN REEF ROAD CARRIAGEWAY DUPLICATION

WARD North Central

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 105318, 101515

ATTACHMENT Attachment 1 Summary of Tender Submissions

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to accept the alternative tender submitted by Ertech Pty Ltd for the civil works for Ocean Reef Road carriageway duplication.

EXECUTIVE SUMMARY

Tenders were advertised on 12 August 2015 through statewide public notice for the civil works for Ocean Reef Road carriageway duplication. Tenders closed on 2 September 2015. A submission was received from each of the following:

- Ertech Pty Ltd (Conforming Offer).
- Ertech Pty Ltd (Alternative Offer).
- Georgiou Group Pty Ltd.
- Densford Civil Pty Ltd.
- Tracc Civil Pty Ltd.
- Ralmana Pty Ltd trading as R J Vincent & Co.
- WBHO Infrastructure Pty Ltd.
- Jaxon Civil Pty Ltd.
- Wormall Civil Pty Ltd.
- BCL Group Pty Ltd.
- Curnow Group (Hire) Pty Ltd.
- The Trustee for the Croker Unit Trust (Croker Construction).
- Scott Construction & Development Pty Ltd.
- Viento Contracting Services Pty Ltd.
- The Trustee for the GMF Trust trading as GMF Contractors Pty Limited.

The alternative submission from Ertech Pty Ltd represents best value to the City. The company demonstrated a thorough understanding and appreciation of the City's It has in the past successfully completed similar projects for local requirements. governments including Catalina Marmion Avenue intersection civil works for the Tamala Park Council. Connolly Drive duplication from Regional Burns Beach Road MacNaughton Crescent and Whitfords Avenue carriageway duplication for the City. Ertech Pty Ltd is a well established company with significant industry experience and proven capacity to undertake the works for the City.

It is recommended that Council ACCEPTS the alternative tender submitted by Ertech Pty Ltd for the civil works for Ocean Reef Road carriageway duplication as specified in Tender 029/15 for the fixed lump sum of \$2,683,805 (GST Exclusive) with practical completion of works within five months from possession of site.

BACKGROUND

The City has a requirement to engage an experienced and suitably resourced contractor to undertake civil works for the carriageway duplication on Ocean Reef Road, from Oceanside Promenade to Marmion Avenue, Ocean Reef.

Tender assessment is based on the best value for money concept. Best value is determined after considering whole of life costs, fitness for purpose, tenderers' experience and performance history, productive use of City resources and other environmental or local economic factors.

DETAILS

The tender for the civil works for Ocean Reef Road carriageway duplication was advertised through statewide public notice on 12 August 2015. The tender period was for three weeks and tenders closed on 2 September 2015.

Tender Submissions

A submission was received from each of the following:

- Ertech Pty Ltd (Conforming Offer)
- Ertech Pty Ltd (Alternative Offer)
- Georgiou Group Pty Ltd
- Densford Civil Pty Ltd
- Tracc Civil Pty Ltd
- Ralmana Pty Ltd trading as R J Vincent & Co
- WBHO Infrastructure Pty Ltd
- Jaxon Civil Pty Ltd
- Wormall Civil Pty Ltd
- BCL Group Ptv Ltd
- Curnow Group (Hire) Pty Ltd
- The Trustee for the Croker Unit Trust (Croker Construction)
- Scott Construction & Development Pty Ltd
- Viento Contracting Services Pty Ltd
- The Trustee for the GMF Trust trading as GMF Contractors Pty Limited.

A summary of the tender submissions including the location of each tenderer is provided in Attachment 1.

Evaluation Panel

The evaluation panel comprised four members:

- one with tender and contract preparation skills
- three with the appropriate technical expertise and involvement in supervising the contract.

The panel carried out the assessment of submissions in accordance with the City's evaluation process in a fair and equitable manner.

Evaluation Method and Weighting

The qualitative weighting method of tender evaluation was selected to evaluate the offers for this requirement. Prior to assessment of individual submissions a determination was made, based on the selection criteria, of what would be an acceptable qualitative score that would indicate the ability of the tenderer to satisfactorily deliver the services. The predetermined minimum acceptable qualitative score was set at 65%.

The qualitative criteria and weighting used in evaluating the submissions received were as follows:

	Qualitative Criteria	Weighting
1	Capacity	35%
2	Demonstrated Experience in Completing Similar Projects	30%
3	Demonstrated understanding of the required tasks	30%
4	Social and economic effects on the local community	5%

Compliance Assessment

The following submissions were assessed as compliant:

- Ertech Pty Ltd (Conforming Offer)
- Ertech Pty Ltd (Alternative Offer)
- Georgiou Group Pty Ltd
- Densford Civil Pty Ltd
- Tracc Civil Pty Ltd
- Ralmana Pty Ltd trading as R J Vincent & Co
- WBHO Infrastructure Pty Ltd
- Jaxon Civil Pty Ltd
- Wormall Civil Pty Ltd
- BCL Group Pty Ltd
- Curnow Group (Hire) Pty Ltd
- The Trustee for the Croker Unit Trust (Croker Construction)
- Scott Construction & Development Pty Ltd
- Viento Contracting Services Pty Ltd.

The submission from The Trustee for the GMF Trust trading as GMF Contractors Pty Limited was assessed as partially compliant. GMF Contractors Pty Limited did not address some of the selection criteria. The submission was included for further assessment on the basis that clarifications could be sought from GMF Contractors Pty Limited, if shortlisted for consideration.

Qualitative Assessment

GMF Contractors Pty Limited scored 14.6% in the qualitative assessment. The company demonstrated limited experience and capacity to carry out the works. Examples of works did not include dates of when the projects were completed, scope of works, outcomes and similarity to the City's requirements. Also, the company did not address the ability to provide additional personnel, if required, after-hours contacts for emergency requirements, safety procedures and statistics. In addition, it did not submit a response to demonstrate its understanding of the required tasks.

Viento Contracting Services Pty Ltd scored 46.7% in the qualitative assessment. The company demonstrated an understanding of the City's requirements. It has experience in completing roads maintenance and upgrades in regional areas for various mining companies. Examples of works were provided but included only three projects and these were Nammuldi below Water Table Project for Rio Tinto, Hillside Rail Crossing and Solomon Ammonium Nitrate Bulk Storage Facility for Fortescue Metals Group. Though some of these works were on a large scale and involved clearing, drainage and asphalt, the projects were carried out in regional areas with less traffic volumes and management. It did not fully demonstrate the capacity required to undertake the works. It did not address the number of full-time employees, specialised equipment that will be used, after-hours contacts for emergency requirements and the ability to provide additional personnel, if required.

Scott Construction & Development Pty Ltd scored 51.6% in the qualitative assessment. The company has in the past completed Joondalup Drive widening for the City of Wanneroo. Other examples of works were provided but these were mainly subdivision projects and transport yards and included Belgravia Estate for Satterley Property Group/Department of Housing and Transport Yard North Fremantle for Toll Group, respectively. It demonstrated some understanding of the City's requirements. It has sufficient industry experience and the capacity required to undertake the works. However, it did not address the number of full-time employees, after hours contacts for emergency requirements and the ability to provide additional personnel if required.

Croker Construction scored 52.8% in the qualitative assessment. The company demonstrated the experience and capacity required to carry out the works. Examples of works provided were predominantly sub-division works and these included The Glades at Byford residential subdivision for LWP Property Group and Lakeside Estate Hammond Park for J.H. Properties. The works carried out were of a similar nature to the City's requirements as one is on a major thoroughfare and the other has high traffic and on top of major existing services. Only a brief overview of its proposed construction methodology was provided. It did not fully demonstrate its understanding of the City's requirements.

Curnow Group (Hire) Pty Ltd scored 53.4% in the qualitative assessment. The company has been delivering roadwork projects for various organisations including local governments. Examples of works were provided and these included Northbridge Plaza Redevelopment for the City of Perth, Tomah Road project for Landcorp and Neerabup project for the City of Wanneroo. While these are small value contracts, the projects involved earthworks, pavement, road construction and drainage works. It has sufficient industry experience and the capacity required to provide the services. However, it submitted a brief response with limited information on its proposed construction methodology and did not fully demonstrate its understanding of the required tasks.

BCL Group Pty Ltd scored 54.3% in the qualitative assessment. The company demonstrated an understanding of the required tasks. It has experience in completing roads upgrade for local governments including the Shire of Laverton and the Shire of Morawa. Other examples of works were provided and these included construction of playing fields and associated infrastructure for the Cities of Kalgoorlie-Boulder and Swan. These projects involved streetscapes, ovals, bulk earthworks, road pavement and asphalt works with minimal traffic volumes and traffic management. It has the capacity required to carry out the works though the number of full-time employees, after-hours contacts for emergency requirements and safety statistics were not addressed.

Wormall Civil Pty Ltd scored 54.6% in the qualitative assessment. The company has the capacity to provide the services. However, after hours contacts for emergency requirements and the ability to provide additional personnel were not addressed. It demonstrated experience in completing civil construction projects. Examples of works included Shenton Road Underpass at Swanbourne for Scotch College and Kwinana Freeway extension (loaded sand and maintained limestone access roads) for The Southern Gateway Alliance. It demonstrated an understanding of the required tasks.

Jaxon Civil Pty Ltd scored 60.6% in the qualitative assessment. The company demonstrated experience in completing similar projects for state governments including Public Transport Authority (Guildford Railway Station carpark upgrade) and MRWA (Thomas Road widening at Oakford and Northwest Coastal Highway realignment at Northhampton). Some of these works were carried out in regional areas which involved managing high speed and not high volume traffic. It demonstrated an understanding of the required tasks and has the capacity to undertake the works.

WBHO Infrastructure Pty Ltd scored 68.1% in the qualitative assessment. The company is well resourced and has the capacity to carry out the works. It demonstrated a sound understanding of the City's requirements. It has experience in completing projects of a similar nature for state and local governments. Examples of works included Toodyay Road widening, road improvement works on Melville – Mandurah Highway, Ennis Avenue/ Port Kennedy Drive for MRWA, Flores and Place Roads intersection upgrade for the City of Greater Geraldton.

R J Vincent & Co scored 68.1% in the qualitative assessment. The company demonstrated experience in completing similar projects for various organisations including local governments. Examples of works included Lenore Road realignment and upgrade for the City of Wanneroo and Bertram Road Duplication for the City of Kwinana. Other examples of works were provided and these included civil subdivision works for Satterley Property Group (Marmion Avenue intersection) and Capricorn Village Joint Venture (Marmion Avenue extension from Jindalee to Yanchep). It demonstrated a sound understanding of the required tasks. It is a well established company and has the capacity to complete the works.

Tracc Civil Pty Ltd scored 68.6% in the qualitative assessment. The company has experience in completing similar projects for various organisations including local governments. Examples of works included Mundijong Road extension for the City of Rockingham, Gilmore Avenue duplication for the City of Kwinana and Goddard Street in Rockingham for Landcorp. It is well resourced and has the capacity to complete the works. It demonstrated a sound understanding of the City's requirements.

Densford Civil Pty Ltd scored 72.3% in the qualitative assessment. The company demonstrated a thorough understanding of the City's requirements. It has completed several road reconstruction projects over the past three years for state and local governments. These included Dampier Highway duplication for MRWA, Mirrabooka Avenue extension for the City of Wanneroo and Hodges Drive Duplication for the City of Joondalup. These projects involved traffic and pedestrian management with staging of works. It has industry experience and the capacity required to undertake the works.

Georgiou Group Pty Ltd scored 75.2% in the qualitative assessment. The company has in the past completed similar projects including Lenore Road dual carriageway upgrade, Hepburn Avenue duplication and Hartman Drive extension from Gnangara Road to Hepburn Avenue for the City of Wanneroo. These projects involved existing main road works, traffic management and existing services. It demonstrated a sound understanding of the City's requirements. It is well established and has significant industry experience and the capacity to carry out the works.

Ertech Pty Ltd scored 80% in the qualitative assessment. It demonstrated a thorough understanding and appreciation of the City's requirements. It has extensive experience in carrying out similar projects including Catalina Marmion Avenue intersection civil works for the Tamala Park Regional Council, Beeliar Drive improvement works from four to six lanes for Perron Investments, Connolly Drive duplication from Burns Beach Road to MacNaughton Crescent and Whitfords Avenue carriageway duplication for the City. The works undertaken for the Tamala Park Regional Council and the City involved earthworks, road works and stormwater drainage while working on main arterial roads with high traffic volumes. Ertech Pty Ltd is a well established company with significant industry experience and proven capacity to undertake the works for the City.

Given the minimum acceptable qualitative score of 65%, Ertech Pty Ltd (both conforming and alternative Offers), Georgiou Group Pty Ltd, Densford Civil Pty Ltd, Tracc Civil Pty Ltd, R J Vincent & Co and WBHO Infrastructure Pty Ltd qualified for stage two of the assessment.

Price Assessment

Tenderer	Lump Sum Price (ex GST)
Ertech Pty Ltd (conforming Offer)	\$2,818,595
Ertech Pty Ltd (alternative Offer)	\$2,683,805
Georgiou Group Pty Ltd	\$2,998,544
Densford Civil Pty Ltd	\$2,691,413
Tracc Civil Pty Ltd	\$2,757,977
R J Vincent & Co	\$3,131,347
WBHO Infrastructure Pty Ltd	\$2,926,698

Evaluation Summary

Tenderer	Price Ranking	Fixed Lump Sum	Qualitative Ranking	Weighted Percentage Score
Ertech Pty Ltd (conforming Offer)	4	\$2,818,595	1	80.0%
Ertech Pty Ltd (alternative Offer)	1	\$2,683,805	1	80.0%
Georgiou Group Pty Ltd	6	\$2,998,544	2	75.2%
Densford Civil Pty Ltd	2	\$2,691,413	3	72.3%
Tracc Civil Pty Ltd	3	\$2,757,977	4	68.6%
R J Vincent & Co	7	\$3,131,347	5	68.1%
WBHO Infrastructure Pty Ltd	5	\$2,926,698	5	68.1%
Jaxon Civil Pty Ltd	* \$2	,807,329	6	60.6%
Wormall Civil Pty Ltd	* \$2	,705,000	7	54.6%
BCL Group Pty Ltd	* \$3	,542,743	8	54.3%
Curnow Group (Hire) Pty Ltd	* \$2	,921,788	9	53.4%
Croker Construction	* \$2	,736,934	10	52.8%
Scott Construction & Development Pty Ltd	* \$2	,887,852	11	51.6%
Viento Contracting Services Pty Ltd	* \$3	,279,662	12	46.7%
GMF Contractors Pty Limited	* \$3	,828,913	13	14.6%

^{*} Failed to meet the acceptable score.

Based on the evaluation result the panel concluded that the alternative tender from Ertech Pty Ltd provides best value to the City and is therefore recommended.

Ertech Pty Ltd's alternative Offer provides a construction method eliminating the requirement for horizontal drilling. In summary, it will open cut across existing road for stormwater lines, backfill with stabilised sand as underneath the existing roadway and to maintain appearance of asphalt (avoiding patched up crossing points), the company will profile the existing carriageway to resurface with additional asphalt. The alternative method was assessed and deemed no less suitable with the added benefits that the open cut method is quicker and more cost effective.

Issues and options considered

The City has a requirement for civil works for the carriageway duplication on Ocean Reef Road, from Oceanside Promenade to Marmion Avenue, Ocean Reef. The City does not have the internal resources to provide the required services and requires the appropriate external contractor to undertake the works.

Legislation / Strategic Community Plan / policy implications

Legislation A statewide public tender was advertised, opened and

evaluated in accordance with clauses 11(1) and 18(4) of Part 4 of the *Local Government (Functions and General)* Regulations 1996, where tenders are required to be publicly invited if the consideration under a contract is, or is estimated

to be, more, or worth more, than \$100,000.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Integrated spaces.

Strategic initiative Provide for diverse transport options that promote enhanced

connectivity.

Policy Not applicable.

Risk management considerations

Should the contract not proceed, the risk to the City will be high as the City will not be able to commence construction works on time and risk losing state funding.

It is considered that the contract will represent a low risk to the City as the recommended tenderer is a well-established company with significant industry experience and proven capacity to undertake the works for the City.

Financial / budget implications

Account no. CW001559.

Budget Item Ocean Reef Road carriageway duplication.

 Budget amount
 \$ 4,350,000

 Amount spent to date
 \$ 65,762

 Commitments
 \$ 202,895

 Proposed cost
 \$ 2,683,805

 Balance
 \$ 1,397,538

The funding is 2/3 Metropolitan Regional Road Group Improvement Grant (\$2.9m) and 1/3 City Contribution (\$1.45m). The City is currently in discussions with Main Roads WA seeking approval to extend the project to include the roundabout at Ocean Reef Road/Oceanside Promenade and to extend the dualling of Ocean Reef Road towards the Swanson Way roundabout.

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

The carriageway duplication project will improve road safety and provides ease of vehicular access with dedicated cycle lanes and car parking at reserve. The new roundabouts and intersection upgrade will ease traffic movements through intersections. Safer traffic movements through intersections and the dual carriageway will separate longitudinal traffic movements avoiding head on collision.

The increased expected life of the asphalt being used in this project will reduce the need for asphalt resurfacing as per conventional asphalts, therefore reduced road maintenance cost.

Consultation

Not applicable.

COMMENT

The evaluation panel carried out the evaluation of the submissions in accordance with the City's evaluation process and concluded that the alternative offer submitted by Ertech Pty Ltd represents best value to the City.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council ACCEPTS the alternative tender submitted by Ertech Pty Ltd for the civil works for Ocean Reef Road carriageway duplication as specified in Tender 029/15 for the fixed lump sum of \$2,683,805 (GST Exclusive) with practical completion of works within five months from possession of site.

Appendix 12 refers

To access this attachment on electronic document, click here: Attach12brf091115.pdf

ITEM 17 TENDER 030/15 PROVISION OF PRELIMINARY WORKS PRIOR TO ROAD RESURFACING

WARD All

RESPONSIBLE Mr Mike Tidy
DIRECTOR Corporate Services

FILE NUMBER 105338, 101515

ATTACHMENT Attachment 1 Schedule of Items

Attachment 2 Summary of Tender Submissions

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to accept the tender submitted by CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group for the provision of preliminary works prior to road resurfacing.

EXECUTIVE SUMMARY

Tenders were advertised on 22 August 2015 through statewide public notice for the provision of preliminary works prior to road resurfacing for a period of three years. Tenders closed on 8 September 2015. A submission was received from each of the following:

- All Civils WA Pty Ltd
- Sparta Enterprises Pty Ltd trading as Stirling Paving Pty Ltd;
- JEK Pty Ltd ATF Shipard Family Trust T/As HAS Earthmoving
- Curnow Group (Hire) Pty Ltd
- CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust T/As Dowsing Group.

The submission from CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group represents best value to the City. The company demonstrated extensive experience providing services for 12 local governments including the Cities of South Perth, Belmont, Melville, Swan, Gosnells, Stirling, Kwinana, Cockburn, Rockingham and Wanneroo. Dowsing Group demonstrated an understanding of the required tasks and has adequate capacity to carry out the works for the City.

It is recommended that Council ACCEPTS the tender submitted by CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group for the provision of preliminary works prior to road resurfacing as specified in Tender 030/15 for a period of three years at the submitted schedule of rates with annual price variations subject to the percentage change in the Perth Consumer Price Index (All Groups).

BACKGROUND

The City has a requirement for the provision of preliminary works prior to road resurfacing which may include but not be limited to the removal and disposal of kerbing, kerb backfilling (sand and gravel), removal and disposal of pram ramps and cutting, removal and disposal of brick paved or asphalt crossover sections.

The City currently has a single contract for the provision of preliminary works prior to road resurfacing with Sparta Enterprises Pty Ltd trading as Stirling Paving Pty Ltd, which will expire on 2 December 2015.

DETAILS

The tender for the preliminary works prior to road resurfacing was advertised through statewide public notice on 22 August 2015. The tender period was for two weeks and tenders closed on 8 September 2015.

Tender Submissions

A submission was received from each of the following:

- All Civils WA Pty Ltd
- Sparta Enterprises Pty Ltd trading as Stirling Paving Pty Ltd
- JEK Pty Ltd ATF Shipard Family Trust T/As HAS Earthmoving
- Curnow Group (Hire) Pty Ltd
- CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust T/As Dowsing Group.

The schedule of items listed in the tender is provided in Attachment 1.

A summary of the tender submissions including the location of each tenderer is provided in Attachment 2.

Evaluation Panel

The evaluation panel comprised three members:

- one with tender and contract preparation skills
- two with the appropriate technical expertise and involvement in supervising the contract.

The panel carried out the assessment of submissions in accordance with the City's evaluation process in a fair and equitable manner.

Compliance Assessment

The following offers received were fully compliant and were considered for further evaluation.

- CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group
- Sparta Enterprises Pty Ltd trading as Stirling Paving Pty Ltd.

The following offers were assessed as non-compliant:

- All Civils WA Pty Ltd: The submission proposed to include minimum quantities of work which does not meet the City requirements.
- Curnow Group (Hire) Pty Ltd: The submission proposed to include minimum quantities of work which does not meet the City requirements.
- JEK Pty Ltd ATF Shipard Family Trust T/As HAS Earthmoving: The submission stated that full road works are required when works are requested and small sections would not be undertaken. This does not meet the City requirements.

These submissions were deemed to be non-conforming and were not considered further.

Qualitative Assessment

The qualitative weighting method of tender evaluation was selected to evaluate the offers for this requirement. The minimum acceptable score was set at 60%.

The qualitative criteria and weighting used in evaluating the submissions received were as follows:

	Qualitative Criteria	
1	Capacity	50%
2	Demonstrated experience in providing similar services	25%
3	Demonstrated understanding of the required tasks	20%
4	Social and economic effects on the local community	5%

Stirling Paving Pty Ltd scored 79.1% and was ranked second in the qualitative assessment. The company demonstrated a thorough understanding and appreciation of the requirements. It has been providing similar services to a number of long term clients including Garas Holdings Pty Ltd, Majestic Plumbing and is the current contractor for the City since 2001. Stirling Paving has sufficient capacity to undertake the works for the City.

Dowsing Group scored 81% and was ranked first in the qualitative assessment. The company demonstrated extensive experience providing services currently services for 12 local governments including the Cities of South Perth, Belmont, Melville, Swan, Gosnells, Stirling, Kwinana, Cockburn, Rockingham and Wanneroo. The company demonstrated an understanding of the required tasks and has adequate capacity to carry out the works for the City.

Based on the minimum acceptable score (60%), both Respondents qualified for stage 2 (price) assessment.

Price Assessment

Following the qualitative assessment, the panel carried out a comparison of the rates offered by each tenderer qualified for stage 2 in order to assess value for money to the City.

The estimated expenditure over a 12 month period will vary based on demand and is subject to change in accordance with operational requirements. For the purposes of comparison of the financial value of the tenders, the tendered rates offered by each tenderer have been applied to actual historical usage data of all six scheduled items. This provides a value of each tender for comparative evaluation purposes based on the assumption that the historical pattern of usage is maintained.

The rates are fixed for the first year of the contract, but are subject to a price variation in years two and three of the contract to a maximum of the percentage change in the Perth CPI (All Groups) Index for the preceding year. For estimation purposes, a 3% CPI increase was applied to the rates in years two and three.

Tenderer	Year 1	Year 2	Year 3	Total
Dowsing Group	\$783,750	\$807,263	\$831,480	\$2,422,493
Stirling Paving Pty Ltd	\$1,020,576	\$1,051,193	\$1,082,729	\$3,154,498

During the last financial year 2014-15, the City incurred \$1,062,469 for the provision of preliminary works prior to road resurfacing and is expected to incur in the order of \$2,500,000 over the three year contract period.

Evaluation Summary

The following table summarises the result of the qualitative and price evaluation as assessed by the evaluation panel.

Tenderer	Total Contract Price	Price Rank	Evaluation Score	Qualitative Rank
Dowsing Group	\$2,422,493	1	81%	1
Stirling Paving Pty Ltd	\$3,154,498	2	79.1%	2

Based on the evaluation result the panel concluded that the tender from Dowsing Group provides best value to the City and is therefore recommended.

Issues and options considered

The City has a requirement for the provision of preliminary works prior to road resurfacing at various locations within the City. The City does not have the internal resources to provide the required services and requires an appropriate external contractor to undertake the services.

Legislation/Strategic Plan/Policy Implications

Legislation A statewide public tender was advertised, opened and evaluated in

accordance with clauses 11(1) and 18(4) of Part 4 of the Local Government (Functions and General) Regulations 1996, where tenders are required to be publicly invited if the consideration under a contract is, or is estimated to be, more, or worth more, than \$100,000.

Strategic Community Plan

Key Theme: Quality Urban Environment.

Objective: Integrated spaces.

Policy Not applicable.

Risk Management Considerations

Should the contract not proceed, the risk to the City will be high as a contract for this service is essential for the City to complete its capital works road preservation and resurfacing program.

It is considered that the contract will represent a low risk to the City as the recommended tenderer is a well established company with significant industry experience and proven capacity to provide the services to the City.

Financial/Budget Implications

Account No: Various Capital Works accounts.

Budget Item: Preliminary works prior to road resurfacing.

Estimated Budget Amount \$1,000,000
Amount spent to date \$405,510
Proposed Cost: \$558,566
Balance: \$35,924

All figures quoted in this report are exclusive of GST.

Regional Significance

Not applicable.

Sustainability Implications

This Contract will ensure the City is able to upgrade and maintain the road network in a safe and usable state for the community.

Consultation

Not applicable.

COMMENT

The evaluation panel carried out the evaluation of the submission in accordance with the City's evaluation process and concluded that the Offer submitted by CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group represents best value to the City.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council ACCEPTS the tender submitted by CQ & JM Dowsing Pty Ltd as Trustee for the Dowsing Family Trust trading as Dowsing Group for the provision of preliminary works prior to road resurfacing as specified in Tender 030/15 for a period of three years at the submitted schedule of rates with annual price variations subject to the percentage change in the Perth Consumer Price Index (All Groups).

Appendix 13 refers

To access this attachment on electronic document, click here: Attach13brf091115.pdf

ITEM 18 TENDER 036/15 SUPPLY AND DELIVERY OF

CERTIFIED PATHOGEN FREE PINE BARK MULCH

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 105381, 101515

ATTACHMENT Attachment 1 Summary of Tender Submission

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to accept the tender submitted by The Trustee for Silverspring Trust trading as T J Depiazzi & Sons for the supply and delivery of certified pathogen free pine bark mulch.

EXECUTIVE SUMMARY

Tenders were advertised on 12 September 2015 through statewide public notice for the supply and delivery of certified pathogen free pine bark mulch. Tenders closed on 1 October 2015. A submission was received from The Trustee for Silverspring Trust trading as T J Depiazzi & Sons.

The submission from The Trustee for Silverspring Trust trading as T J Depiazzi & Sons represents value to the City. T J Depiazzi & Sons has been producing/supplying mulch and soil for over 36 years and has been providing similar services to local governments including the Cities of Stirling, Perth, Gosnells and Busselton. It is the City's current supplier for pine bark mulch. It is well established with significant industry experience and proven capacity to provide the goods and services to the City. It demonstrated a thorough understanding and appreciation of the City's requirements.

It is recommended that Council ACCEPTS the tender submitted by The Trustee for Silverspring Trust trading as T J Depiazzi & Sons for the supply and delivery of certified pathogen free pine bark mulch as specified in Tender 036/15 for a period of three years at the submitted rate, with any price variations subject to the percentage change in the Perth CPI (All Groups).

BACKGROUND

The City has a requirement for the supply and delivery of certified pathogen free pine bark mulch to meet the City's *Pathogen Management Plan* for quality landscaping to public open spaces and streetscapes. The objective of the *Pathogen Management Plan* is to protect biodiversity values within the City of Joondalup by minimising the risk of introducing and spreading pathogens within landscaped and natural areas of the City.

The supply of plant stock, soil and mulch that contains pathogens is one of the most common ways that pathogens such as *Phytophthora* and *Armillaria luteobubalin*a establish within an area and it is therefore essential that the mulch used by the City is pathogen free.

Particle size and type of mulch makes pine bark mulch an ideal product for the use in streetscapes as it will not burn if an errant cigarette butt or match is thrown from a window. The worst case scenario is that it will only smoulder. This is unlike fine particle unprocessed mulch which will ignite causing a road traffic hazard and plant deaths.

Due to the consistent particle size and type, the mulch breaks down slower allowing the City to program replacement every 4-5 years compared to every 2-3 years.

As it is certified it is also guaranteed weed seed free, unlike cheap mulches which tend to have a flourish of weed germination once applied. Based on last year's usage of 7,702m² the City has theoretically saved \$44,000 in chemical control of weeds where the mulch has been applied.

Consistency of product also means no rubbish is mixed through the mulch which was prevalent in previous products used by the City. There has been numerous news articles in the Wanneroo local paper showing newly mulched medians covered in recyclable waste which had been incorporated into the free mulch product.

Tender assessment is based on the best value for money concept. Best value is determined after considering whole of life costs, fitness for purpose, tenderers' experience and performance history, productive use of City resources and other environmental or local economic factors.

DETAILS

The tender for the supply and delivery of certified pathogen free pine bark mulch was advertised through statewide public notice on 12 September 2015. The tender period was for three weeks and tenders closed on 1 October 2015.

Tender Submissions

A submission was received from The Trustee for Silverspring Trust trading as T J Depiazzi & Sons.

A summary of the tender submission including the location of the tenderer is provided in Attachment 1.

Evaluation Panel

The evaluation panel was composed of three members being:

- one with tender and contract preparation skills
- two with the appropriate operational expertise and involvement in supervising the contract.

The panel carried out the assessment of submission in accordance with the City's evaluation process in a fair and equitable manner.

Evaluation Method and Weighting

The comprehensive weighting method of tender evaluation (includes weighting to each selection criterion and price) was selected to evaluate the offers for this requirement.

The qualitative and price criteria and weighting used in evaluating the submissions received were as follows:

	Qualitative and Price Criteria		
1	Price	70%	
2	Capacity	14%	
3	Demonstrated Experience in Providing Similar Services	10%	
4	Demonstrated understanding of the required tasks	5%	
5	Social and economic effects on the local community	1%	

Compliance Assessment

The Submission received was assessed as compliant and remained for further consideration.

Qualitative Assessment

T J Depiazzi & Sons scored 90.9% in the overall assessment. It demonstrated a thorough understanding and appreciation of the City's requirements. It has been producing/supplying mulch and soil for over 36 years and has been providing similar services to local governments including the Cities of Stirling, Perth, Gosnells and Busselton. It is the City's current supplier for pine bark mulch. It is well established with significant industry experience and proven capacity to provide the goods and services to the City.

Price Assessment

Following the qualitative assessment, the panel carried out a comparison of the submitted rates offered by the tenderer and the existing rates (currently paid by the City) to assess value for money to the City.

The estimated expenditure over a 12 month period will vary based on demand and is subject to change in accordance with operational requirements. For the purposes of comparison of the financial value of the tender, the tendered rate offered by the tenderer has been applied to actual historical usage data of the item. This provides a value of the tender for comparative evaluation purposes based on the assumption that the historical pattern of usage is maintained.

The rates are fixed for the first year of the contract, but are subject to a price variation in years two and three of the contract to a maximum of the CPI for the preceding year. For estimation purposes, a 2% CPI increase was applied to the rates in years two and three.

Tenderer	Year 1	Year 2	Year 3	Total
T J Depiazzi & Sons	\$461,365	\$470,592	\$480,004	\$1,411,961
Existing rates (currently paid by the City)	\$443,627	\$452,499	\$461,549	\$1,357,675

During the past 12 months, the City incurred \$443,390 for pine bark mulch.

Evaluation Summary

The following table summarises the result of the qualitative and price evaluation as assessed by the evaluation panel.

Tenderer	Qualitative Weighted Score	Price Weighted Score	Total Weighted Percentage Score	Estimated Contract Price
T J Depiazzi & Sons	20.9%	70%	90.9%	\$1,411,961

Based on the evaluation result the panel concluded that the tender from T J Depiazzi & Sons provides value to the City and is therefore recommended.

Issues and options considered

The City has a requirement for the supply and delivery of certified pathogen free pine bark mulch. The City does not have the internal resources to provide the required services and requires the appropriate external contractor to undertake the works.

Legislation / Strategic Community Plan / policy implications

Legislation A statewide public tender was advertised, opened and

evaluated in accordance with clauses 11(1) and 18(4) of Part 4 of the *Local Government (Functions and General)* Regulations 1996, where tenders are required to be publicly invited if the consideration under a contract is, or is estimated

to be, more, or worth more, than \$100,000.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality open spaces.

Strategic initiative Established landscapes that are unique to the City and

provide statements within prominent network areas.

Policy Not applicable.

Risk management considerations

Should the contract not proceed, the risk to the City will be moderate as it will impact the City in providing quality landscaping to public open spaces and streetscapes.

It is considered that the contract will represent a low risk to the City as the recommended tenderer is a well-established company with significant industry experience and proven capacity to provide the goods and services to the City.

Financial / budget implications

Account no. Various accounts. Budget Item Pine bark mulch.

Estimated Budget amount \$ 307,099 Amount spent to date \$ 37,969 Proposed cost \$ 269,130 Balance \$ 0

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

The contract will ensure the City is able to reduce water consumption, minimise ongoing maintenance and enhance landscaping of public open spaces and streetscapes. The benefits of mulch would be moisture/water retention and suppression of weeds.

Consultation

Not applicable.

COMMENT

The evaluation panel carried out the evaluation of the submission in accordance with the City's evaluation process and concluded that the offer submitted by The Trustee for Silverspring Trust trading as T J Depiazzi & Sons represent best value to the City.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council ACCEPTS the tender submitted by The Trustee for Silverspring Trust trading as T J Depiazzi & Sons for the supply and delivery of certified pathogen free pine bark mulch as specified in Tender 036/15 for a period of three years at the submitted rate, with any price variations subject to the percentage change in the Perth CPI (All Groups).

Appendix 14 refers

To access this attachment on electronic document, click here: Attach14brf091115.pdf

ITEM 19 SPORTS DEVELOPMENT PROGRAM - ROUND 1

2015-16

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 58536, 101515

ATTACHMENT Attachment 1 Community Funding Policy

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider funding applications for the City's 2015-16 Sports Development Program – Round One.

EXECUTIVE SUMMARY

The Sports Development Program aims to assist local not for profit, district level sporting clubs with programs, projects and events that facilitate the development of sport and enhance its delivery to City of Joondalup residents.

The City received two applications in round one of the 2015-16 Sports Development Program from the Whitford Hockey Club and the Wanneroo Lacrosse Club.

A panel convened to assess the application has recommended that both the Whitford Hockey Club and the Wanneroo Lacrosse Club projects be supported.

It is therefore recommended that Council APPROVES:

- a grant of \$19,059.80 to the Whitford Hockey Club for their Junior Development Program, subject to the club entering into a formal funding agreement with the City of Joondalup;
- a grant of \$20,000 to the Wanneroo Lacrosse Club for their schools Modcrosse Program, subject to the club entering into a formal funding agreement with the City of Joondalup.

BACKGROUND

At its meeting held on 11 June 2002 (CJ136-06/02 refers), Council resolved to establish a sporting club support scheme whereby assistance can, upon application, be made available to district level clubs in lieu of individual sponsorship support. The City's *Community Funding Policy* (Attachment 1 refers) was amended by Council at its meeting held on 21 August 2012 (CJ170-08/12 refers).

The agreed aim of the Sports Development Program is to assist local not for profit, district level sporting clubs that play at, or are aspiring towards, the highest level of competition in their chosen sport. Eligible clubs must be located within the City of Joondalup and be represented at both junior and senior levels. Clubs can apply for support every second year following a successful application.

DETAILS

The City received two applications for round one of the *2015-16 Sports Development Program*. The applications were from the Whitford Hockey Club and the Wanneroo Lacrosse Club.

Whitford Hockey Club

The Whitford Hockey Club submitted an application that sought support for a Junior Development program which the club intends to run from January 2016 to December 2016. The proposed project aims to provide opportunities for talented juniors at a higher level and attract and retain talented players.

Whitford Hockey Club has 600 members (347 junior members) and whose teams play in junior and senior competitions through Hockey WA. The club operates from MacDonald Reserve Padbury, HBF Arena Joondalup and ECU.

The key outcomes of the Junior Development program include:

- an in schools clinic program
- an Early Development Program for school years 3-6
- a Junior Development Squad where players are selected to participate in a specialised elite training program
- coaching Development Program to attract and develop new coaches.

A panel of City officers met on 11 September 2015 to assess this application and determined that while the Junior Development program met the criteria of the funding program, further information was required to fully assess the application.

Further clarity regarding the quotes, a support letter from Hockey WA and authorised financial statements were sought. The club was provided additional time beyond the closing date to provide this information. The further information was submitted by the club and met the requirements of the funding program.

The costs of the program are itemised in the following table:

	Amount Requested from the City	Amount Recommended by the City
In schools program Early Development Program Junior Development Squad Coaching Development	\$ 2,250.00 \$ 2,121.75 \$13,488.05 \$ 1,200.00	\$ 2,250.00 \$ 2,121.75 \$13,488.05 \$ 1,200.00
Coaching Development	\$ 1,200.00 \$19,059.80	\$ 1,200.00 \$19,059.80

The Whitford Hockey Club has previously received two Sports Development Program grants from the City in 2007-08 and 2011-12. These grants have been acquitted.

Wanneroo Lacrosse Club

The Wanneroo Lacrosse Club submitted an application that sought support for their Schools Modcrosse Program which the club intends to run from December 2015 to August 2016. The proposed project aims to deliver 1,296 hours of school clinics across 36 schools and up-skill coaches, ultimately enhancing the sport's profile in the community.

Wanneroo Lacrosse Club has over 256 members (168 junior members) competing in the Lacrosse WA competitions. The club operates from Penistone Reserve, Greenwood.

The key outcomes of the Schools Modcrosse program include:

- purchase equipment to run clinics
- engage with 36 local schools to run clinics
- up-skill coaches to run clinics and coach at the club (club funded)
- undertake 1,296 hours of clinics.

A panel of City officers met on 11 September 2015 to assess this application and determined that whilst the Schools Modcrosse Program met the criteria of the funding program, further information was required to fully assess the application.

Further clarity regarding the other amount of \$9,380 in the budget, authorised financial statements, and a current list of committee members and organisation structure was sought. The club was provided additional time beyond the closing date to provide this information. The further information was submitted by the club and the panel determined the application met the criteria of the funding program.

The costs of the program are itemised in the following table:

		Amount Requested from the City	Amount Recommended by the City
Equipment Promotional flyers Clinic coach payments	Total	\$ 9,244 \$ 1,000 \$ 9,756 \$ 20,000	\$ 9,244 \$ 1,000 \$ 9,756 \$20,000

The Wanneroo Lacrosse Club has not previously received a Sports Development Program grant from the City.

Issues and options considered

Council may:

- approve each application for the Sports Development Program separately or
- not approve each application for the Sports Development Program separately.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable. **Strategic Community Plan**

Vay thoma

Key theme Community Wellbeing.

Objective

Community spirit.

Strategic initiative

- Support and encourage opportunities for local volunteering.
- Promote the sustainable management of local organisations and community groups.
- Support and facilitate the development of community leaders.

Policy

The Sports Development Program is conducted in line with the *Community Funding Policy*.

Risk management considerations

Due to the transient nature of sporting club committees it is possible that a club would find it difficult to maintain and provide reasonable information to complete an acquittal to the standard required in the funding agreement.

This risk is managed by the City being proactive in maintaining contact with sporting clubs who have outstanding grant acquittals to ensure they are completed on time and with the relevant evidence and information.

Financial / budget implications

Current financial year impact

Account no. 1.443.A4409.3293.4023.

Budget ItemSponsorship.Budget amount\$ 90,000.00Amount spent to date\$ 0Proposed cost\$ 39,059.80Balance\$ 50,940.20

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

The Sports Development Program provides for a positive effect on the development of a healthy, equitable, active and involved community. The program also provides the opportunity for a positive effect on community access to sport, leisure and recreational services.

Consultation

Not applicable.

COMMENT

Not applicable.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- APPROVES a grant of \$19,059.80 to the Whitford Hockey Club for their Junior Development Program, subject to the club entering into a formal funding agreement with the City of Joondalup;
- 2 APPROVES a grant of \$20,000 to the Wanneroo Lacrosse Club for their Schools Modcrosse Program, subject to the club entering into a formal funding agreement with the City of Joondalup.

Appendix 15 refers

To access this attachment on electronic document, click here: <u>Attach15brf091115.pdf</u>

ITEM 20 REQUEST FOR ADDITIONAL SUBSIDIES - FACILITY

HIRE SUBSIDY POLICY

WARD All

RESPONSIBLE Mr Mike Tidy

DIRECTOR Corporate Services

FILE NUMBER 101271, 101515

ATTACHMENT Attachment 1 Property Management Framework

Attachment 2 Facility Hire Subsidy Policy

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to give consideration to apply additional subsidies for the hire of City facilities by winter sporting groups in 2015.

EXECUTIVE SUMMARY

At its meeting held on 20 November 2012 (CJ234-11/12 refers), Council adopted a *Property Management Framework* (Attachment 1 refers) which is intended to provide the City with a guide to managing all property under the City's ownership, care and control. It contains specific requirements for the classifying of property and its usage.

As part of the framework, Council also reviewed various supporting policies to assist it in managing property and users of City facilities. The revised *Facility Hire Subsidy Policy* (Attachment 2 refers) allows for various levels of subsidisation of the hire fees for certain community groups. The policy states that where a community group wishes for further subsidisation, application must be made to the City with a report presented to Council for its consideration.

The Facility Hire Subsidy Policy was reviewed after its initial period in operation and Council adopted a revised version at its meeting held on 9 December 2014 (CJ243-12/14 refers). The revised policy stipulates that groups must have their primary base of operation within the City of Joondalup to be eligible for a subsidy. It also provides authority for the Chief Executive Officer to waive facility hire booking fees up to the value of \$5,000.

The City has completed the seasonal bookings for use of its facilities in winter 2015. Consequently, some groups have sought further subsidisation in accordance with the policy.

- Joondalup Lakers Hockey Club (juniors)
- Joondalup Lakers Hockey Club (seniors)
- Perth Outlaws Softball Club (juniors)
- Perth Outlaws Softball Club (seniors).

A request from the WA Sky Pirate Paramotor Club has also been received for consideration of a subsidisation in accordance with the policy of the hire charges levied on their use of Pinnaroo Point. This has been included for consideration.

It is recommended that Council consider each request on a case by case basis.

BACKGROUND

The City of Joondalup manages 148 facilities utilised by approximately 300 community groups over 19,000m² of land either as freehold or managed property which is reserved or dedicated under the *Land Administration Act 1997*. This property has been set aside for a diversity of purposes, such as recreation, public open space, drainage and administrative or infrastructure purposes.

In previous years, property management arrangements for City owned and managed property were approached on an ad-hoc basis. This resulted in varying management methods and inconsistent leasing, licensing and facility hire conditions (including the application of subsidised use).

In an effort to apply greater consistency to property management, at its meeting held on 20 November 2012 (CJ234-11/12 refers), Council adopted a framework that takes a broad approach and addresses the myriad of issues involved in property management. It is intended to provide a consistent and concise methodology for the future.

DETAILS

At its meeting held on 9 December 2014 (CJ243-12/14 refers), Council adopted a revised policy relating to subsidised use of City facilities that is to:

- provide guidance on determining the extent of subsidy to be offered to groups hiring City-managed facilities
- ensure facility hire subsidies are applied in a consistent, transparent and equitable manner.

The policy applies to all local not-for-profit community groups and groups from educational institutions hiring City-managed facilities on a regular or casual basis, excluding facilities contained within the City of Joondalup Leisure Centre - Craigie. The policy applies to organised groups only (does not apply to individuals) and they must have their primary base of operation within the City of Joondalup to be eligible for a subsidy.

The policy allocates a level of subsidy to user groups. The City will subsidise the cost of facility hire charges for City-managed facilities for local not-for-profit community groups and groups from educational institutions if the group is able to demonstrate that at least 50% of its active members/participants reside within the City of Joondalup. These groups are categorised within the policy based on the nature of the group, that is, groups that provide recreational, sporting activities and/or targeted services exclusively for people aged 55 years of age and over.

Notwithstanding the above, the City reserves the right that if a group is booking a facility at a subsidised rate and it is not being utilised it may charge that group for the unutilised booking of that facility at the full community rate.

The process the City follows when booking facilities for regular hire groups is via two ways, being:

- annual users
- seasonal users.

Annual users are those groups who hire a City facility for a calendar year, where a seasonal user is a group that books either for a winter or summer season, which are regarded traditional sports seasons.

In regard to dealing with requests for additional subsidies over and above what is permitted within the policy, the policy states:

"A group may apply for an additional subsidy under special circumstances. Applications must be made in a written submission to the Chief Executive Officer. The Chief Executive Officer will determine such requests where the value of the additional subsidy is below \$5,000. Requests for additional subsidies above \$5,000 will be addressed by the Chief Executive Officer and referred to Council for determination.

Additional subsidies will be provided for the following:

- Any group who has provided recent, significant cash or in-kind contribution(s) towards the total value of the construction of a hired facility.
- Any group who is experiencing significant financial difficulties.
- Any other group who can provide reasonable justification for receiving an additional subsidy.

Submissions for additional subsidies will be assessed on a case-by-case basis and will apply for one year/season. A new application must be made in each following year/season."

The City has completed the seasonal bookings for use of its facilities in the 2015 winter sporting season. Consequently, some groups have sought further subsidisation in accordance with the policy. While some requests are for amounts less than \$5,000, all requests are being presented to Council to enable a consistent decision process for all groups.

- Joondalup Lakers Hockey Club (juniors)
- Joondalup Lakers Hockey Club (seniors)
- Perth Outlaws Softball Club (juniors)
- Perth Outlaws Softball Club (seniors)
- WA Sky Pirate Paramotor Club

Joondalup Lakers Hockey Club (juniors)

Facility Hired	Classification within Policy	Extent of subsidy	Average Number of hours booked per week	Number of hours exceeding subsidy per week	Potential additional cost
Iluka Open Space – West Park	Junior Recreational or Sporting Group	100% up to 35 hours per week	16	N/A	\$7,896.00 (0% subsidy) \$5,922.00 (25% subsidy) \$3948.00
					(50% subsidy)

Facility Hired	Classification within Policy	Extent of subsidy		Number of hours exceeding subsidy per	Potential additional cost
			week	week	\$1,974.00
					(75% subsidy)
					\$0
					(100% subsidy)

Joondalup Lakers Hockey Club (juniors) has 166 members and is based at Iluka Open Space in Iluka.

The City's *Facility Hire Subsidy Policy* provides different subsidy levels for junior and senior sporting groups so for the purposes of assessing the club's eligibility for a subsidy, the junior and senior sections of the club are considered separately.

The Joondalup Lakers Hockey Club (juniors) books Iluka Open Space West Park for 16 hours per week, averaged over the winter sporting season. A 100% subsidy would normally apply to junior sporting club bookings however the group does not meet the criteria in the *Facility Hire Subsidy Policy* regarding membership resident status. Of the 166 junior members, only 43.9% are City of Joondalup residents, less than the minimum 50% required under the policy. In 2014 the Joondalup Lakers Hockey Club (juniors) did qualify for 100% subsidy as they had over 50% of its members residing within the City of Joondalup.

It is noted that this group is one of the two hockey clubs in the northern districts and is based in the north-western corner of the City. Joondalup Lakers Hockey Club has been based at Iluka Open Space for over 20 years.

The group has requested it receive a 100% subsidy or fee waiver in 2015. It is recommended that rather than classify the group as eligible for a subsidy, that Council considers waiving 75% of the fees that would apply, with the group to be advised that the waiver will reduce by 25% each year - 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver) - unless the group's status changes and they become eligible for a subsidy.

This approach is consistent with recent decisions Council has made in relation to other groups whose eligibility for a subsidy has changed and are now required to pay fees.

Joondalup Lakers Hockey Club (seniors)

Facility Hired	Classification within Policy	Extent of subsidy	Average Number of hours booked per week	Number of hours exceeding subsidy per week	
Iluka Open Space – West Park	Adult Recreational or Sporting Group	50% continually	8	N/A	\$906.36 (0% subsidy) \$679.77 (25% subsidy) \$453.18 (50% subsidy)

Joondalup Lakers Hockey Club (seniors) has 243 members (men and women) and is based at Iluka Open Space in Iluka.

The City's *Facility Hire Subsidy Policy* provides different subsidy levels for junior and senior sporting groups so for the purposes of assessing the club's eligibility for a subsidy, the junior and senior sections of the club are considered separately.

The Joondalup Lakers Hockey Club (seniors) book Iluka Open Space West Park for eight hours per week. A 50% subsidy would normally apply to adult sporting club bookings however the group does not meet the criteria in the *Facility Hire Subsidy Policy* regarding membership resident status. Of the 243 adult members, only 48.5% are City of Joondalup residents, less than the minimum 50% required under the policy.

It is noted that this group is one of the two hockey clubs in the northern districts and is based in the north-western corner of the City. Joondalup Lakers Hockey Club has been based at Iluka Open Space for over 20 years.

In 2014 the Joondalup Lakers Hockey Club (seniors) did not have 50% of members residing within the City of Joondalup and therefore were not eligible for a subsidy. They did not submit a request for a subsidy and therefore were charged and paid the full community rate.

The group has requested it receive a 50% subsidy or fee waiver in 2015. It is recommended that rather than classify the group as eligible for a subsidy, that Council considers waiving 25% of the fees that would apply, with the group to be advised that no waiver will be applied in 2016, unless the group's status changes and they become eligible for a subsidy.

This approach is consistent with recent decisions Council has made in relation to other groups whose eligibility for a subsidy has changed and are now required to pay fees.

Perth Outlaws Softball Club (juniors)

Facility Hired	Classification within Policy	Extent of subsidy	Average Number of hours booked per week	Number of hours exceeding subsidy per week	Potential additional cost
Warwick Open Space	Junior Recreational or Sporting Group	100% up to 10 hours per week	5	N/A	\$2,100.00 (0% subsidy) \$1,575.00 (25% subsidy) \$1,050.00 (50% subsidy) \$525.00 (75% subsidy) \$0 (100% subsidy)

Perth Outlaws Softball Club (juniors) has 22 members and is based at Warwick Open Space in Warwick.

The City's *Facility Hire Subsidy Policy* provides different subsidy levels for junior and senior sporting groups so for the purposes of assessing the club's eligibility for a subsidy, the junior and senior sections of the club are considered separately.

The Perth Outlaws Softball Club (juniors) books Warwick Open Space for 5 hours per week, averaged over the winter sporting season. A 100% subsidy would normally apply to junior sporting club bookings however the group does not meet the criteria in the *Facility Hire Subsidy Policy* regarding membership resident status. Of the 22 junior members, only 45.4% are City of Joondalup residents, less than the minimum 50% required under the policy.

It is noted that this group is one of two clubs in the City of Joondalup area and is situated close to the City's southern border and consequently the group does attract members from outside the City of Joondalup area.

In 2014 the club did not submit a separate booking for the junior club and included them in the senior club application. Therefore, the club was charged and subsequently paid the full community rate.

The group has requested it receive a 100% subsidy or fee waiver in 2015. It is recommended that rather than classify the group as eligible for a subsidy, that Council considers waiving 75% of the fees that would apply, with the group to be advised that the waiver will reduce by 25% each year - 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver) unless the group's status changes and they become eligible for a subsidy.

This approach is consistent with recent decisions Council has made in relation to other groups whose eligibility for a subsidy has changed and are now required to pay fees.

Perth Outlaw Softball Club (seniors)

Facility Hired	Classification within Policy	Extent of subsidy	Average Number of hours booked per week	Number of hours exceeding subsidy per week	Potential additional cost
Warwick Open Space	Adult Recreational or Sporting Group	50% continually	5	N/A	\$1,812.72 (0% subsidy) \$1,359.54 (25% subsidy) \$906.36 (50% subsidy)

Perth Outlaws Softball Club (seniors) has 40 members and is based at Warwick Open Space in Warwick.

The City's *Facility Hire Subsidy Policy* provides different subsidy levels for junior and senior sporting groups so for the purposes of assessing the club's eligibility for a subsidy, the junior and senior sections of the club are considered separately.

The Perth Outlaws Softball Club (seniors) books Warwick Open Space for five hours per week. A 50% subsidy would normally apply to adult sporting club bookings however the group does not meet the criteria in the *Facility Hire Subsidy Policy* regarding membership resident status. Of the 40 senior members, only 25% are City of Joondalup residents, less than the minimum 50% required under the policy.

It is noted that this group is one of two softball clubs in the City of Joondalup area and is situated close to the City's southern border and consequently the group does attract members from outside the City of Joondalup area.

In 2014, the club did not qualify for a subsidy nor did they submit a request and therefore was invoiced and paid the community rate.

The group has requested it receive a 50% subsidy or fee waiver in 2015. It is recommended that rather than classify the group as eligible for a subsidy, that Council considers waiving 25% of the fees that would apply, with the group to be advised that no waiver will be applied in 2016, unless the group's status changes and they become eligible for a subsidy.

This approach is consistent with recent decisions Council has made in relation to other groups whose eligibility for a subsidy has changed and are now required to pay fees.

WA Sky Pirate Paramotor Club

Facility Hired	Classification within Policy	Extent of subsidy	Average Number of hours booked per week	Number of hours exceeding subsidy per week	Potential additional cost (2016 rate
Pinnaroo Point, Hillarys	Adult Recreational or Sporting Group	Not eligible for subsidy (do not meet 50% resident requirement)	N/A	N/A	\$511.30 (0% subsidy) \$383.48 (25% subsidy) \$255.65 (50% subsidy) \$127.83 (75% subsidy) \$51.13 (90% subsidy)

The WA Sky Pirate Paramotor Club has 14 members and operates from Pinnaroo Point, Hillarys. The club doesn't have a home base as other sporting clubs do and operates from a number of sites dependant on the prevailing weather conditions.

At its meeting held on 28 July 2015, Council endorsed the activity and resolved that the club be charged the "Annual Hire Group - Non Sporting" rate within the City's *Fees and Charges* (CJ118-07/15 refers).

The WA Sky Pirate Paramotor Club books Pinnaroo Point, Hillarys as an Annual Hire Group (Non-Sporting), this provides up to four hours per week. A 50% subsidy would normally apply to adult sporting club bookings however the group does not meet the criteria in the *Facility Hire Subsidy Policy* regarding membership resident status as less than 50% of their members are City of Joondalup residents.

It is noted that this club can be transient in nature and can only operate from specific sites at a certain number of times each year.

The club has requested it receive a 90% subsidy in 2015 and that subsidy to be applied each year thereafter. This is based on the club's proposal that it pay for 35 days based on the current fee structure (10% of the year). The club has stated that it would fly on average 10 days a year from Pinnaroo Point and that the maximum number of days foreseeable would be 20. The 35 day figure was provided by the club to provide the City a significant factor of 3.5 in the City's favour.

It is recommended that rather than classify the group as eligible for a subsidy, that Council considers waiving 75% of the fees that would apply, with the group to be advised that the waiver will reduce by 25% each year - 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver) unless the group's status changes and they become eligible for a subsidy.

This approach is consistent with recent decisions Council has made in relation to other groups whose eligibility for a subsidy has changed and are now required to pay fees.

As the club won't be operating from the site for the entire 12 month period the final 2015 rate for the club will be assessed pro-rata against their final booking period.

Issues and options considered

The Council may:

- approve each of the requests for additional subsidies on a case by case basis
- approve in part each of the requests on a case by case or
- decline the request for additional subsidies on a case by case basis.

Legislation / Strategic Community Plan / policy implications

Legislation Section 6.12 of the *Local Government Act 1995*.

Strategic Community Plan

Key theme Financial Sustainability.

Objective Financial diversity.

Strategic initiative Identify opportunities for new income streams that are

financially sound and equitable.

Policy Facility Hire Subsidy Policy.

Risk management considerations

The following risks may happen pending the consideration of the additional requests for subsidised use of City facilities:

- the user groups may not have the financial capacity to meet the costs proposed by the City for the additional use above the group's allocated subsidy
- the City compromises its strategic initiative in examining alternative revenue streams
- incorrectly classifying the groups may set a precedent and cause complications in classifying other groups when determining subsidies.

Financial / budget implications

The cost to the City across all levels of subsidised use of City facilities is approximately \$1.3m. If the City was to extend the subsidies and waive the fees proposed for additional usage of City facilities for these groups, the City will lose approximately \$13,066.25 in income for 2014-15 and 2015-16.

Regional significance

Requests for subsidised use only apply to users of City facilities that have a minimum of 50% members being resident to the City of Joondalup, and groups who have their primary base of operation within the City of Joondalup.

Sustainability implications

The *Property Management Framework* aims to support the equitable, efficient and effective management of City-owned and managed properties. The framework recognises the value and community benefit of activities organised and provided for by community groups, by subsidising such groups where appropriate. The framework also aims to protect and enhance the City's property assets for the benefit of the community and for future generations.

Consultation

Not applicable.

COMMENT

The intent of the adopted *Facility Hire Subsidy Policy* was not about generating additional income but to achieve more equitable and greater use of City facilities.

This is the second season the adopted policy has been in place, previous decisions to phase in fees was to assist clubs with the transition and allow them to adjust their fee structure for future seasons. However, once the assistance is provided to the clubs to position themselves financially going forward, the general principle would be that the full community rate is met by the clubs unless they become eligible for the subsidy. It is important that the classification of groups within the policy for levels of subsidisation remains consistent, however, if a group requires further consideration relating to fees, it is open to Council to waive these fees.

One of the objectives of the *Property Management Framework* was to stop groups booking facilities on a just-in-case situation. Such bookings then prevent other groups/individuals from gaining access to those facilities.

RECOMMENDATION

That Council:

- NOTES that the Joondalup Lakers Hockey Club (juniors and seniors) does not meet the criteria in the *Facility Hire Subsidy Policy*;
- 2 DOES NOT AGREE to the request for subsidy as per the *Facility Hire Subsidy Policy* for the Joondalup Lakers Hockey Club (juniors and seniors);
- AGREES to waive 75% of the fees that would apply to the Joondalup Lakers Hockey Club (juniors) up to \$5,922.00 for 2015 bookings, with the group to be advised that the waiver will reduce by 25% each year 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver), unless the group's status changes and they become eligible for a subsidy;
- 4 AGREES to waive 25% of the fees that would apply to the Joondalup Lakers Hockey Club (seniors) up to \$679.77 for 2015 bookings, with the group to be advised that no waiver will be applied in 2016, unless the group's status changes and they become eligible for a subsidy;
- NOTES that the Perth Outlaws Softball Club (juniors and seniors) does not meet the criteria in the *Facility Hire Subsidy Policy*;
- DOES NOT AGREE to the request for subsidy as per the *Facility Hire Subsidy Policy* for the Perth Outlaws Softball Club (juniors and seniors);
- AGREES to waive 75% of the fees that would apply to the Perth Outlaws Softball Club (juniors) up to \$1,575.00 for 2015 bookings, with the group to be advised that the waiver will reduce by 25% each year 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver), unless the group's status changes and they become eligible for a subsidy;

- AGREES to waive 25% of the fees that would apply to the Perth Outlaws Softball Club (seniors) up to \$1,359.54 for 2015 bookings, with the group to be advised that no waiver will be applied in 2016, unless the group's status changes and they become eligible for a subsidy;
- 9 NOTES that the WA Sky Pirate Paramotor Club does not meet the criteria in the *Facility Hire Subsidy Policy*;
- 10 DOES NOT AGREE to the request for subsidy as per the *Facility Hire Subsidy Policy* for the WA Sky Pirate Paramotor Club;
- AGREES to waive 75% of the fees that would apply to the WA Sky Pirate Paramotor Club up to \$383.48 for 2015 bookings, with the group to be advised that the waiver will reduce by 25% each year 2016 (50% waiver), 2017 (25% waiver) and 2018 (0% waiver), unless the group's status changes and they become eligible for a subsidy;
- NOTES that the *Facility Hire Subsidy Policy* states that requests for additional subsidies apply for one year/season and a new application must be made in each following year/season.

ITEM 21 COMMUNITY CONSULTATION FOR PROPOSED UPGRADES TO ELLERSDALE PARK, WARWICK

WARD South

RESPONSIBLE Mr Nico Claassen
DIRECTOR Infrastructure Services

FILE NUMBER 18014, 101515

ATTACHMENT Attachment 1 Ellersdale Park Location Plan

Attachment 2 Analysis Report

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider the results of the community consultation undertaken for the proposed upgrades at Ellersdale Park, Warwick.

EXECUTIVE SUMMARY

A Petition of Electors was received by Council at its meeting held on 18 March 2014 (C08-03/14). The petition requested that Council consider the installation of a basketball court and tennis hit-up wall at Ellersdale Park, Warwick or Aberdare Park, Warwick.

At its meeting held on 21 October 2014 (CJ189-10/14 refers), Council supported the installation of a 3-on-3 basketball pad and tennis hit-up wall at Ellersdale Park, Warwick and requested the works to be listed for consideration within the 2015-16 Capital Works Program. Council also noted that community consultation with local residents and regular user groups of the park would be undertaken, if the installation of 3-on-3 basketball pad and tennis hit-up wall at Ellersdale Park, Warwick was endorsed as part of the 2015-16 Capital Works Program budget process. Subsequently Council approved the inclusion of this project in the City's 2015-16 Capital Works Program.

Community consultation was undertaken during the period 26 August 2015 to 16 September 2015 to gain community feedback on the proposed upgrades at Ellersdale Park, Warwick. The survey asked respondents to indicate their support for the installation of a new 3-on-3 basketball pad and new tennis hit-up wall.

There were 79 responses (25.6%) received as part of the community consultation for the proposed upgrades. From this, 78 responses were deemed valid.

Overall the outcomes from the community consultation supported the installation of the proposed infrastructure. There were 73 respondents (93.6%) that either strongly supported or supported the installation of a 3-on-3 basketball court and 76 respondents (97.4%) either strongly supported or supported the installation of a tennis hit-up wall.

It is therefore recommended that Council NOTES the outcomes of the community consultation in relation to the proposed upgrades to Ellersdale Park, Warwick and as a result the project will now proceed.

BACKGROUND

Ellersdale Park is located on Ellersdale Avenue, Warwick and is 3.58 hectares (Attachment 1 refers). The current *Parks and Public Open Spaces Classification Framework* (PPOSCF) and the revised PPOSCF, adopted as a management guideline to assist in the planning and provision of park and public open space assets, classifies Ellersdale Park as a local park and local sports park respectively. Local sports parks are designed to cater for the needs of the community within the suburb. Seasonal organised sporting activities, both senior and junior are able to be undertaken at these locations as well as other passive recreational activities. The following assets are supported on this classification of park:

- irrigation
- parking
- seating (benches)
- signage (park name)
- sports infrastructure (temporary)
- toilets (free-standing)
- waste bins.

Recreational sporting infrastructure such as tennis hit-up walls and basketball pads are listed as optional assets for this park classification.

At its meeting held on 18 March 2014 (C08-03/14 refers), Council received an 81 signature petition from residents of the City of Joondalup requesting Council give consideration to installing a basketball court and tennis hit-up wall at either Ellersdale Park or Aberdare Park, Warwick. The wording on the petition was as follows:

"We, the undersigned, all being electors of the City of Joondalup do respectfully request that the Council build a basketball court and tennis hit up wall at Ellersdale Oval for the use of the general public, or at the alternate location of Aberdare Park."

At its meeting held on 21 October 2014 (CJ189-10/14 refers), it was resolved that Council:

- 1 SUPPORTS the request for the installation of a 3-on-3 basketball pad and tennis hitup wall at Ellersdale Park, Warwick;
- 2 REQUESTS that \$29,471 be listed for consideration within the 2015-16 Capital Works Program for the installation of a 3-on-3 basketball pad and tennis hit-up wall at Ellersdale Park, Warwick;
- NOTES that if the installation of a 3-on-3 basketball pad and tennis hit-up wall at Ellersdale Park, Warwick is endorsed as part of the 2015-16 Capital Works Program budget process, community consultation would be undertaken with nearby residents and existing regular user groups of the park, in accordance with the City's approved Community Consultation and Engagement Policy and Protocol;
- 4 ADVISES the lead petitioner of Council's decision.

The proposed upgrades to Ellersdale Park, Warwick were approved for the 2015-16 Capital Works Program as part of the Park Equipment Program, PEP 2724, Ellersdale Park Minor Sporting Infrastructure with a budget of \$30,000.

DETAILS

Community consultation with residents living within a 200 metre radius from the site (308 local residents) and existing regular users groups of the park (six groups) was conducted between 26 August 2015 and 16 September 2015. The consultation outlined the two proposed infrastructure upgrades: installation of a new 3-on-3 basketball pad and installation of a new tennis hit-up wall.

The consultation was advised through the following methods:

- direct mail out: package included a covering letter, frequently asked questions, concept plan and comment form
- site signage: one sign was installed at Ellersdale Park for the duration of the consultation outlining the details of the consultation
- website: information and comment form was available on the community consultation page of the City's website during the consultation period
- advertisement: an advertisement was published in the *Joondalup Voice* 27 August 2015 outlining the details of the consultation.

The full results of the community consultation are provided (Attachment 2 refers). The City received 79 responses, a response rate of 25.6%, of which 78 were valid responses. There were 75 responses (96.2%) that were from residents living within a 200 metre radius of the park. Only three responses (3.8%) lived outside of the 200 metre radius from the park.

Demographics

Of the responses received, over half (55.1%) were submitted by people between the ages of 60 to 69 (29.5%) and 70 to 84 (25.6%). The next majority of responses were from people between the ages 35 to 49 (14.1%). This age group represents a large proportion of the population for Warwick (19%), so a large response from this age group would be expected.

Installation of a 3-on-3 basketball pad

Respondents were asked to indicate their level of support for the installation of a 3-on-3 basketball pad on a 5-point scale. All 78 respondents replied to the question with 73 respondents (93.6%) indicating they either supported or strongly supported the installation of a new 3-on-3 basketball pad. The installation of the 3-on-3 basketball pad was strongly opposed by three respondents (3.8%).

Installation of a tennis hit-up wall

Respondents were asked to indicate their level of support for the installation of a tennis hit-up wall on a 5-point scale. All 78 respondents replied to the question with 76 respondents (97.4%) indicating they either supported or strongly supported the installation of a new tennis hit-up wall. The installation of the tennis hit-up wall was strongly opposed by two respondents (2.6%).

Additional comments

Respondents were asked if they had any further comments about Ellersdale Park. A total of 45 respondents provided 50 comments to this question. There were 27 responses (54%) that supported the proposal in general with positive accolades.

The following additional infrastructure was also requested:

- shade sails over playground (six respondents)
- fitness equipment (three respondents)
- play equipment to be upgraded (three respondents)
- upgrades to toilet facilities (two responses)
- community garden (one response).

Five responses also raised concerns about parking around the park during peak periods and three responses requested park lights to remain on for longer in the evenings.

The proposed new infrastructure has been located near the existing playground and barbecue facilities to create a vibrant recreational hub within the park and additional tree planting around the infrastructure has been proposed to provide additional shade.

Issues and options considered

Not applicable.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality open spaces.

Strategic initiative Employ quality and enduring infrastructure designs that

encourage high utilisation and increased outdoor activity.

Policy Not applicable.

Risk management considerations

Not applicable.

Financial / budget implications

Current financial year impact

Account no.	CW001836.
Budget Item	PEP 2724.
Budget amount	\$ 30,000
Amount spent to date	\$ 759
Proposed cost	\$ 30,000
Balance	\$ 29,241

Future financial year impact

Capital replacement Replacement basketball hoop 10 years cost \$70.

20 Year Strategic Financial Plan impact

Impact year 2025-26.

All amounts quoted in this report are exclusive of GST.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

The results of the community consultation have been summarised in the details section of this report and a full results of the community consultation are provided (Attachment 2 refers).

COMMENT

The installation 3-on-3 basketball pad and tennis hit-up wall, which was supported by the majority of respondents, will encourage greater use of Ellersdale Park, increased outdoor activity amongst residents and enhance the amenity of the park.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council NOTES the outcomes of the community consultation in relation to the proposed upgrades to Ellersdale Park, Warwick and as a result the project will now proceed.

Appendix 17 refers

To access this attachment on electronic document, click here: <u>Attach17brf091115.pdf</u>

ITEM 22 PETITION SEEKING APPROVAL TO INSTALL A

MEMORIAL PLAQUE AT ILUKA BEACH

WARD North

RESPONSIBLE Mr Nico Claassen
DIRECTOR Infrastructure Services

FILE NUMBER 100385, 101515

ATTACHMENT Attachment 1 Memorials in Public Reserves Policy

AUTHORITY / DISCRETION Executive – The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider the petition requesting to install a memorial plaque in the beach hut at Iluka Foreshore Reserve.

EXECUTIVE SUMMARY

A Petition of Electors signed by 947 electors of the district was received by Council at its meeting held on 15 September 2015 (C56-09/15 refers). The petition requested that Council grant permission for a memorial plaque to be placed in the beach hut on Iluka Beach.

The application for a memorial plaque and subsequent petition requesting its installation has been assessed in accordance with the *Memorials in Public Reserves Policy* (Attachment 1 refers) which was adopted by Council at its meeting held on 15 December 2009 (CJ284-12/09 refers) under the *Significant Person Memorial* category. In view of this assessment it is determined that the request does not comply with the intent of the policy.

It is therefore recommended that Council:

- 1 DOES NOT support the petition seeking approval for a plaque at Iluka Beach;
- 2 ADVISES the lead petitioner of Council's decision.

BACKGROUND

Council adopted the *Memorials in Public Reserves Policy* at its meeting held on 15 December 2009 (CJ284-12/09 refers). The policy provides guidance on the installation of memorials in public reserves within the City of Joondalup.

The City encourages local residents to install memorials within appropriate memorial facilities such as cemeteries. However, under the City's *Memorials in Public Reserves Policy*, community members and groups may seek the installation of a memorial in a public reserve for a person who has significantly contributed to the local Joondalup community.

On 26 August 2015, the City received an application requesting the installation of a memorial plaque in memory of a late family member to be placed in a beach hut located on the Iluka Foreshore Reserve. Based on the information provided in the application, the City was unable to approve the request for the installation of a memorial plaque at Iluka Beach.

DETAILS

A Petition of Electors was subsequently received by Council at its meeting held on 15 September 2015 (C56-09/15 refers). The petition requested that Council grant permission for a plaque to be placed in the beach hut on Iluka Beach in memory of the same person and was signed by 947 electors of the district.

The petition did not provide significant rationale in support of the request for a permanent memorial, however, the original application received by the City detailed the rationale and the following provides a summary:

- The person performed the type of community service that rarely receives awards, accolades or even recognition. He reached out to people too different to be part of any community organisation and made a difference to those who were often forgotten and lonely.
- They befriended and stayed in touch with a boy in Kallaroo whose behaviour was permanently impaired.
- As a coach at Nick Corrigan's soccer schools they expertly taught the game to the sometimes rather spirited, young boys and girls who happily complied with his instructions.
- In his last years they provided support to a peer-group, consisting mostly of young men from broken homes, uplifting the spirits of those with abusive parents, drug problems or isolated from the community by their lack of education and opportunities in life.
- At the vigil and memorial service held for the person many stories were told of how he
 had been the last thread of hope in otherwise hopeless situations, his seemingly
 endless enthusiasm and optimism were contagious.

Clause 2.3 of the *Memorials in Public Reserves Policy* states the primary condition for installation of a *Significant Person* memorial is "a person who has contributed significantly to the local Joondalup community".

Issues and options considered

Council has the option to either:

- not support the request for a plaque at Iluka Beach.
 or
- support the request for a plaque at Iluka Beach.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Community Wellbeing.

Objective Community spirit.

Strategic initiative Not applicable.

Policy Memorials in Public Reserves Policy.

Risk management considerations

The installation of memorials is always a very sensitive issue to be considered as it may adversely impact on the people requesting the memorial.

Should Council support the petition the *Memorials in Public Reserves Policy* outlines conditions associated with the ongoing maintenance of memorials.

Financial / budget implications

The *Memorials in Public Reserves Policy* requires that all capital and maintenance associated with the memorial are borne by the applicant.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

COMMENT

The application and subsequent petition from the lead petitioner demonstrates that the person was dedicated to the local community, however, does not satisfy the conditions of the *Memorials in Public Reserves Policy* to support approval for a memorial plaque.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- 1 DOES NOT support the petition seeking approval for a plaque at Iluka Beach;
- 2 ADVISES the lead petitioner of Council's decision.

Appendix 18 refers

To access this attachment on electronic document, click here: Attach18brf091115.pdf

ITEM 23 PETITION OF ELECTORS REQUESTING IMPROVEMENT TO FACILITIES AT CAMBERWARRA PARK, CRAIGIE

WARD Central

RESPONSIBLE Mr Nico Claassen
DIRECTOR Infrastructure Services

FILE NUMBER 16294, 101515

ATTACHMENT Attachment 1 Camberwarra Park Location Plan

Attachment 2 Camberwarra Park Infrastructure Location

Plan

AUTHORITY / DISCRETION Executive – The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider the petition requesting infrastructure improvements on Camberwarra Park, Craigie, inclusive of BBQ facilities, picnic structures and additional rubbish bins with dog waste disposal bags.

EXECUTIVE SUMMARY

A Petition of Electors was received by Council at its meeting held on 23 June 2015 (C28-06/15 refers). The petition requested that Council consider the installation of BBQ facilities, picnic structures and additional rubbish bins with dog waste disposal bags on Camberwarra Park, Craigie.

Camberwarra Park, Craigie, is located within the Central Ward and consists of approximately 2.16 hectares of irrigated parkland (Attachment 1 refers).

Existing infrastructure on Camberwarra Park includes:

- car park
- toilet block
- two tennis courts with lighting
- large combination play unit
- double swing
- two rockers
- security lighting
- two waste bins.

The current *Parks and Public Open Spaces Classification* Framework (PPOSCF) and the revised PPOSCF, adopted as a management guideline to assist in the planning and provision of park and public open space assets, classifies Camberwarra Park as a local park and local recreation park respectively. The only asset supported on this classification of park, is a park name signage. Optional assets are listed as:

- irrigation
- path network
- picnic structures
- play equipment
- seating (benches)
- security lighting
- sports infrastructure (recreational).

BBQ facilities are supported for installation on parks that encourage long-stay picnicking activities and attracting patrons living outside the local area. The City supports the provision of this type of infrastructure on regional parks and local mixed-use parks.

It is therefore recommended that Council:

- 1 NOTES the relocation of one existing bin to the south of park (Attachment 2 refers);
- 2 DOES NOT SUPPORT the installation of BBQ facilities on Camberwarra Park, Craigie;
- 3 SUPPORTS the installation of one picnic structure on Camberwarra Park, Craigie;
- 4 APPROVES the listing for consideration in the 2016-17 Capital Works Program, the installation of the above proposed infrastructure and associated works on Camberwarra Park, Craigie estimated at \$20,000;
- 5 ADVISES the lead petitioner of Council's decision.

BACKGROUND

At its meeting held on 23 June 2015 (C28-06/15 refers), Council received a 223 signature petition from residents of the City of Joondalup requesting Council give consideration to installing BBQ facilities, picnic structures and additional rubbish bins with dog waste disposal bags. The wording on the petition was as follows:

"We, the undersigned, all being electors of the City of Joondalup do respectfully request that the Council to improve facilities at Camberwarra Park, Craigie by:

- the erection of two barbeques
- the erection of two solid covered areas with seating
- supply two extra rubbish bins with dog waste disposal bags at the south and north ends of the park."

Camberwarra Park, Craigie is located within the Central Ward with approximately 2.16 hectares of irrigated parkland. The park is triangular in shape comprising two Lots: 11608 and 9031 and bounded by Camberwarra Drive to the south east, two cul-del-sacs to the west Cingalee Place and Mandana Place and one cul-del-sac to the north Mayhill Place (Attachment 1 refers).

The topography of Camberwarra Park gently slopes from the northern end of the park to a low lying area to the southern boundary which serves as a catchment for storm water. There is considerable natural shade provided within the park by well established trees.

Existing infrastructure on Camberwarra Park includes (Attachment 2 refers):

- car park
- toilet block
- two tennis courts with lighting
- large combination play unit
- double swing
- two rockers
- security lighting
- two waste bins.

The tennis courts and a playground, consisting of a large combo unit, swings and two rockers, are located towards the northern end of the park. The playground was replaced in January 2013 and is in good condition. The tennis courts are currently free for the community to use.

The park has two bins with dog waste disposal bags. One is located to the north near the playground and park entrance at Mayhill Place and the other has been re-located to the south near Camberwarra Drive.

All parks are classified under the City's *Parks and Public Open Spaces Classification Framework* (PPOSCF). The current PPOSCF and the revised PPOSCF, adopted as a management guideline to assist in the planning and provision of park and public open space assets, outlines the classification of all parks within the City of Joondalup and determines the type of infrastructure supported within each classification (such as playgrounds and sporting infrastructure).

Camberwarra Park, Craigie, is classified as a local park in the City's current PPOSCF and in the revised PPOSCF it is classified as a local recreation park. Local parks are designed for short stay usage for recreational activities and generally cater to the needs of the community within the suburb.

The existing and revised PPOSCF provide guidelines as to the level and type of infrastructure appropriate for the classification of the park. The only asset supported in this classification is park name signage. Optional assets are listed as:

- irrigation
- path network
- picnic structures
- play equipment
- seating (benches)
- security lighting
- sports infrastructure (recreational).

Camberwarra Park is also located within a designated Housing Opportunity Area and would be prioritised for additional enhancement on the premise of local high density living.

DETAILS

BBQ facilities

There are currently no BBQ facilities located within the suburb of Craigie. There is a BBQ facility proposed to be installed by developers within the Camberwarra Primary School Sub-division site). The expected completion date is by the end of 2016.

Camberwarra Park is classified as a local recreation park and BBQ facilities are not supported in this type of park in both the City's current and revised PPOSCF. It is therefore recommended that Council not support the request for BBQ facilities at Camberwarra Park, Craigie.

However, it should be noted that as housing density and population within the suburb grows BBQ facilities may be reconsidered for this area.

Picnic structures

Picnic structures are supported in local recreation parks as an optional asset in both the City's current and revised PPOSCF. The location of Camberwarra Park within a designated Housing Opportunity Area would further support the inclusion of a picnic structure with a connecting footpath to enhance the amenity and usability of the park.

It is recommended to install one picnic structure within Camberwarra Park located at the northern end of the park near Mayhill Place. The majority of existing park infrastructure, such as the playground and tennis courts, is located here which would encourage high utilisation and increase outdoor activity within the park from local residents.

Rubbish bins

Since receiving the petition, the locations of the two existing bins were assessed and the bin located near the car park on Camberwarra Drive has been relocated to the south to better service the park (Attachment 2 refers).

Issues and options considered

Options

Options available in response to the petition request are:

Option One

Do not support the installation of BBQ facilities and picnic structures.

Option Two

Support the installation of one BBQ facility and one picnic structure with associated footpath on Cambewarra Park, Craigie at an estimated cost of \$40,000.

Option Three

Do not support the installation of BBQ facilities on Cambewarra Park, Craigie.

Support the installation of one picnic structure with associated footpath or Camberwarra Park, Craigie at an estimated cost of \$20,000.

Issues

It is recommended that Council not support the request for BBQ facilities at Camberwarra Park, Craigie for the following reasons:

• Both the current PPOSCF and the revised PPOSCF adopted as a management guideline do not support the installation of BBQ facilities within local recreation parks.

- Over half of the park boundaries consist of rear and side private residential lot boundaries which equates to poor passive surveillance into the park.
- The sloping topography and narrowing of the park to the southern boundary limits the possible locations of proposed BBQ facilities within the park.
- Electrical upgrades would be required within Camberwarra Park.

Legislation / Strategic Community Plan / policy implications

Legislation Not applicable.

Strategic Community Plan

Key theme Quality Urban Environment.

Objective Quality open spaces.

Strategic initiative Employ quality and enduring infrastructure designs that

encourage high utilisation and increased outdoor activity.

Policy Not applicable.

Risk management considerations

Not applicable.

Financial / budget implications

There is no budget allocation in the current *Five Year Capital Works Program* for the installation of a picnic structure proposed for Camberwarra Park, Craigie.

Current financial year impact

Currently there are no funds listed for this project in the City's *Five Year Capital Works Program*.

Capital cost Indicative costs for the installation of a picnic structure and

connecting path are estimated at \$20,000.

Indicative costs for the installation of a double plated electric BBQ and associated landscape works are estimated at

\$20,000.

Annual operating cost No additional maintenance costs will be incurred on

completion of the recommended works.

Future financial year impact

Annual operating cost The annual operating cost is covered as part of the

Parks Operational Budget for the specific park and no

additional ongoing costs will be incurred.

An annual operational and maintenance cost (including cleaning) for a BBQ is anticipated to be \$1,650 per annum.

Estimated annual income There is no income expected from the installation of this

infrastructure.

Capital replacement Picnic settings require replacement after 15 years, current

replacement cost of \$5,405.

Picnic structures require replaced after 40 years, current

replacement cost of \$12,000.

BBQs require replacement after 15 years, current

replacement cost of \$12,000.

20 Year Strategic Financial Plan impact

The capital cost for replacement of park assets is included in

the 20 Year Strategic Financial Plan.

Impact year Recommended to be listed for consideration in the City's

2016-17 Capital Works Program.

Regional significance

Not applicable.

Sustainability implications

Not applicable.

Consultation

Not applicable.

COMMENT

It is recommended to install one picnic structure with a connecting path in line with the City's current and revised PPOSCF.

There are currently no BBQ facilities located within the suburb of Craigie and a large portion of the suburb is located within a Housing Opportunity Area. As the population density of Craigie increases in the future the installation of BBQ facilities within the suburb may be considered to enhance park amenity and serve the needs of a future growing local community. Two parks which should be considered and would be well suited for this type of infrastructure are Warrandyte Park and Otago Park.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council:

- 1 NOTES the relocation of one existing bin to the south of the park forming Attachment 2 to this Report;
- 2 DOES NOT SUPPORT the installation of BBQ facilities on Camberwarra Park, Craigie;
- 3 SUPPORTS the installation of one picnic structure on Camberwarra Park, Craigie;
- 4 APPROVES the listing for consideration in the 2016-17 Capital Works Program, the installation of the above proposed infrastructure and associated works on Camberwarra Park, Craigie estimated at \$20,000;
- 5 ADVISES the lead petitioner of Council's decision.

Appendix 19 refers

To access this attachment on electronic document, click here: Attach19brf091115.pdf

ITEM 24 CITY OF JOONDALUP DRAFT WASTE MANAGEMENT PLAN 2015-2020

WARD All

RESPONSIBLE Mr Nico Claassen
DIRECTOR Infrastructure Services

FILE NUMBER 36958, 101515

ATTACHMENT Attachment 1 Draft Waste Management Plan 2015-

2020

Attachment 2 Community Consultation Plan

AUTHORITY / DISCRETION Executive - The substantial direction setting and oversight

role of Council, such as adopting plans and reports, accepting tenders, directing operations, setting and

amending budgets.

PURPOSE

For Council to consider the draft *City of Joondalup Waste Management Plan 2015-2020* and endorse the plan for community consultation.

EXECUTIVE SUMMARY

The City's *Waste Minimisation Plan 2010-2014* was developed in 2010 to guide waste management within the City of Joondalup. The plan provided direction for the City to progress waste services and initiatives in the future. Following a review of the *Waste Minimisation Plan 2010-2014* a new plan has been developed.

The draft *City of Joondalup Waste Management Plan 2015-2020* guides the City's waste management practices over the next five years and builds upon the key achievements of the *Strategic Waste Minimisation Plan*. The purpose of the plan is to ensure increased diversion from landfill and to inform future long term planning for waste management.

The draft plan identifies a number of overarching objectives that encompass the entire plan and are as follows:

Objective 1 Minimise waste to landfill through application of the waste hierarchy.

Objective 2 Engage with the community to increase participation in sustainable waste

management practices.

Objective 3 Provide a quality and cost-effective waste management service to the

community.

Objective 4 Minimise the environmental impact of waste generation, collection and

disposal.

Objective 5 Maintain effective relationships with key stakeholders to maximise regional

outcomes.

Objective 6 Ensure the City's long term planning is informed by research and best

practice.

Achievement of these overarching objectives will require a range of responses across a variety of areas. The plan identifies four broad key focus areas: waste services, community participation and engagement, research and development and stakeholders and partnerships.

In order to achieve the objectives of the draft plan, projects have been identified within each of the four key focus areas. Some projects may contribute to achieving objectives across multiple key focus areas. Projects will be implemented over the life of the Plan and will be subject to regular monitoring and review.

It is therefore recommended that Council APPROVES the release of the draft Waste Management Plan 2015-2020 as shown in Attachment 1 to this Report, for community consultation in accordance with the Community Consultation Plan included as Attachment 2 to this Report.

BACKGROUND

The Waste Minimisation Plan 2010-2014 was the third in a series of Strategic Waste Plans developed by the City since July 2000 and was developed to provide direction for the City to progress waste services and initiatives in the future.

The plan addressed the following waste management issues:

- community waste education and awareness
- materials Recovery Facility capacity in the northern corridor
- reuse and recycling of bulk waste streams
- construction and demolition waste
- corporate recycling
- special waste streams and E-waste
- product stewardship
- waste collection options
- events recycling
- environmental impact of transporting waste.

Key achievements of the City's Waste Minimisation Plan 2010-2014 are as follows:

- 50% of domestic waste collected in 2013-14 was diverted away from landfill.
- Customer satisfaction ratings in 2014 of 97% for the green lid bin service and 89.8% for the yellow lid bin service.
- Review of the processing arrangements for the recyclables collected by the City in the domestic yellow lidded bin leading to a new contract significantly reducing City expenditure on this service and an increase in the recovery of recyclables.
- Introduction of e-waste recycling days in order to divert electronic waste from landfill.
- Introduction of mattress recycling to divert waste collected off the verge.
- Delivered 160 waste education sessions in primary schools and 50 school bus tours to waste facilities.
- Production of a *Short Guide to Green Events* to encourage waste minimisation and recycling at key City events.
- Production of a Green Office Guide for City staff and the introduction of dual use bins so that staff can recycle at work.
- Annual production of a Guide to Domestic Waste that is distributed to all residents.

The timeframe for the *Waste Minimisation Plan 2010-2014* is now completed; therefore, a new plan to guide the City's waste management practices over the next five years has been developed.

The draft plan will ensure increased diversion from landfill and to inform future long term planning for waste management.

DETAILS

The City of Joondalup provides a broad range of waste services to the community including collecting and processing household waste, providing and emptying street bins, removing litter from public areas, providing waste services at City events and managing the City's corporate waste. The City spends approximately \$20 million per annum on waste services and in 2014-15 collected just over 90,000 tonnes of waste. The City also has a role in waste education and behaviour change, research and advocacy, and regional planning of waste management approaches and infrastructure.

The City's draft plan focuses on improving the City's management of waste, increasing diversion from landfill and providing the groundwork to inform long term planning for waste. This will be done in the context of State and Federal waste management policy and legislation, regional planning and collaboration with Mindarie Regional Council and its member Councils, existing waste management contracts and agreements, and developments in the private sector and in new technologies.

The draft plan recognises that the management of waste is a significant and rising cost for the City and its ratepayers, is subject to high community expectations, and can have a significant impact on the environment. Through the development and implementation of the plan the City has undertaken the necessary strategic planning to guide and continually improve its waste management practices.

The overarching objecting for the draft plan is to guide the City's waste management practices over the next five years to ensure increased diversion from landfill and to inform future long term planning for waste management.

To guide the development of the draft plan a number of overarching objectives have been identified that encompass the entire plan.

- Objective 1 Minimise waste to landfill through application of the waste hierarchy.
- Objective 2 Engage with the community to increase participation in sustainable waste management practices.
- Objective 3 Provide a quality and cost-effective waste management service to the community.
- Objective 4 Minimise the environmental impact of waste generation, collection and disposal.
- Objective 5 Maintain effective relationships with key stakeholders to maximise regional outcomes.
- Objective 6 Ensure the City's long term planning is informed by research and best practice.

Achievement of these overarching objectives will require a range of responses across a variety of areas. The plan identifies four broad key focus areas: waste services, community participation and engagement, research and development and stakeholders and partnerships.

The plan includes a number of specific projects which align with one or more of the key focus areas and contribute to the overarching objectives.

Targets identified for the draft plan align with the State Government waste recovery targets included in the WA Waste Strategy: Creating the Right Environment. The WA Waste Strategy targets for the Perth Metropolitan area are for:

- 50% of municipal solid waste to be diverted from landfill by 2015
- 65% of municipal solid waste to be diverted from landfill by 2020.

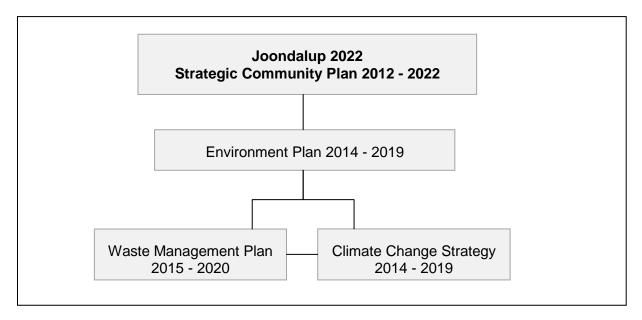
The City has achieved the 50% diversion target early; diverting 50.0% of household waste from landfill in 2013-14 and 2014-15. To achieve the 65% diversion target by 2020 the City will need to make changes to its waste management practices; the City is unlikely to reach this target if it continues with business as usual. The 65% target is considered bold enough to drive change within the City's waste management practices, while still being achievable.

The draft plan also considers longer term planning for waste management beyond 2020 and increasing diversion from landfill above 65%. Achievements made within the five year timeframe of this plan will lay the foundations for the City to increase diversion from landfill above 65% beyond 2020.

Waste management is an integral component of a local government's responsibility and service to the community. For the City's waste management activities to be effective it is important that the draft plan is aligned to the City's broad range of strategic planning documents. Figure 1 outlines the relationship of the plan with the City's other strategic planning documents.

Joondalup 2022: Strategic Community Plan 2012 – 2022 is the City's long-term strategic plan outlining its commitment to achieving the vision and aspirations of the community and regional stakeholders. Joondalup 2022 is the overarching document for all of the City's strategic planning documents.

The *Environment Plan 2014-2019* is one of the strategies that inform Joondalup 2022. It provides strategic direction for broad environmental management across the City and outlines a framework for the development of issue specific plans to address key environmental issues. The draft plan and the *Climate Change Strategy* are both issue specific plans within this framework and both the *Environment Plan* and *Climate Change*



Strategy identify the development of a Waste Management Plan as a project.

Figure 1 Relationship of the draft Waste Management Plan with other City of Joondalup strategic planning documents.

Key performance indicators have also been developed to allow for appropriate reporting and evaluation of the draft plan and will be reported on during the annual review process. An aspirational trend has been set for these key performance indicators rather than targets as they do not have as extensive or as reliable datasets. The potential for setting more specific targets for these key performance indicators will be assessed for future waste management plans. A summary of the indicators included within the draft plan is provided on page 49 of the draft *Waste Management Plan 2015-2020*.

Issues and options considered

Option 1

Council may choose to release the draft *Waste Management Plan 2015-2020* for community consultation without modification.

Option 2

Council may choose to release the draft *Waste Management Plan 2015-2020* for community consultation with amendments.

It is proposed that Council approve the release of the draft *Waste Management Plan 2015-2020* for public consultation for a period of 21 days.

A Community Consultation Plan is included as Attachment 2.

Legislation / Strategic Community Plan / policy implications

Legislation The development and implementation of the draft

Waste Management Plan 2015-2020 is consistent with the Waste Avoidance and Resource Recovery Act 2007

(WARR Act).

Strategic Community Plan

Key theme The Natural Environment.

Objective Environmental resilience.

Strategic initiative Demonstrate current best practice in environmental

management for local water, waste, biodiversity and energy

resources.

Policy The City's Waste Management Policy will be reviewed to

ensure consistency following endorsement of the draft

Waste Management Plan 2015 - 2020.

Risk management considerations

A range of risks exist when considering current and future waste services provided by the City.

The City needs to ensure that it puts in place arrangements for managing its domestic waste over the long term in order to:

- maintain good services to residents
- ensure that services are financially sustainable
- achieve landfill diversion targets
- get the best outcome from working with other member councils of Mindarie Regional Council and across the wider region.

Financial / budget implications

Implementation of the draft plan has financial implications for the City. Funds to implement projects within the plan will be subject to the City's annual budget approval process. Projects identified as existing within the plan are approved within existing service levels and have budgets allocated within existing operating or capital works budgets.

New projects with budget requirements will be subject to detailed costing and the City's budget approval process prior to implementation.

Regional significance

The City has a record of working with partner councils through the Mindarie Regional Council.

Sustainability implications

Reduction, reuse and recycling of materials generally results in reduced landfill, reduced energy and raw materials consumption. If the draft plan is implemented, it is anticipated that there will be improvements in the recovery of recyclables, organics and bulky waste.

Consultation

The draft plan has been developed in consultation with Elected Members and the City's Strategic Community Reference Group (SCRG). An overall framework and approach for developing the *Waste Management Plan 2015-2020 was* presented to Elected Members in September 2014. A revised framework, incorporating Elected Member comments was presented to the City's Strategic Community Reference Group (SCRG) in October 2014 for review. Key feedback from the SCRG included:

- the plan should include corporate waste and public space waste as well as household waste
- the City needs to improve its understanding of community perceptions regarding waste management needs and wants
- there should be significant engagement with the community prior to the introduction of any changes in service to ensure that the need for change is understood and accepted by the community.

At this meeting it was agreed that once completed, the draft plan would be presented to the Strategic Community Reference Group for further comment.

The draft plan was provided to the City's SCRG in September 2015 for their further review and feedback.

The City has taken into consideration the SCRG's feedback in development of the draft plan, particularly in regards to engaging with the community on potential service changes. Comments and feedback obtained through the above consultation has been incorporated into the draft plan.

The City now seeks Council approval to release the draft plan for public feedback from the community and stakeholders, as outlined in the Consultation Plan provided at Attachment 2.

COMMENT

The implementation of the *Waste Minimisation Plan 2010-2014* has been successful. The majority of actions within the plan have now been completed. Many of the initiatives within the plan have resulted in a number of key achievements including:

- 50% of domestic waste collected in 2013/14 was diverted away from landfill.
- Customer satisfaction ratings in 2014 of 97% for the green lid bin service and 89.8% for the yellow lid bin service.
- Review of the processing arrangements for the recyclables collected by the City in the domestic yellow lidded bin leading to a new contract significantly reducing City expenditure on this service and an increase in the recovery of recyclables.
- Introduction of e-waste recycling days in order to divert electronic waste from landfill.
- Introduction of mattress recycling to divert waste collected off the verge.
- Delivered 160 waste education sessions in primary schools and 50 school bus tours to waste facilities.
- Production of a *Short Guide to Green Events* to encourage waste minimisation and recycling at key City events.
- Production of a *Green Office Guide* for City staff and the introduction of dual use bins so that staff can recycle at work.
- Annual production of a *Guide to Domestic Waste* that is distributed to all residents.

The development and implementation of the draft plan will further enhance the City's management of waste management practices to ensure increased diversion from landfill and to inform future long term planning for waste management.

The projects proposed within the draft plan have been developed in close consultation with stakeholders and align to the City's *Strategic Community Plan 2012-2022: Joondalup 2022*, as well as to relevant State and Federal planning documents.

The City is already undertaking a number of high level initiatives to improve waste management practices and the draft plan has been developed to incorporate these existing activities. New projects have been included within the plan where gaps have been identified.

The new plan will provide for consistent monitoring and reporting on waste management practices through the inclusion of key performance indicators. These indicators will be continually monitored and reported to Council and the community on an annual basis via the City's Annual Report.

VOTING REQUIREMENTS

Simple Majority.

RECOMMENDATION

That Council APPROVES the release of the draft *Waste Management Plan 2015-2020* as shown in Attachment 1 to this Report, for community consultation in accordance with the *Community Consultation Plan* included as Attachment 2 to this Report.

Appendix 20 refers

To access this attachment on electronic document, click here: <u>Attach20brf091115.pdf</u>

- 8 REPORT OF THE CHIEF EXECUTIVE OFFICER
- 9 MOTIONS OF WHICH PREVIOUS NOTICE HAS BEEN GIVEN
- 10 REPORTS REQUESTED BY ELECTED MEMBERS
- 11 CLOSURE



DECLARATION OF FINANCIAL INTEREST/INTEREST THAT MAY AFFECT IMPARTIALITY

To: CHIEF EXECUTIVE OFFICER CITY OF JOONDALUP

Name/ Position		
Meeting Date		
Item No/ Subject		
Nature of Interest	Financial Interest * Interest that may affect impartiality*	* Delete where not applicable
Extent of Interest		
Signature		
Date		

Section 5.65(1) of the Local Government Act 1995 states that:

- "A member who has an interest in any matter to be discussed at a Council or Committee meeting that will be attended by that member must disclose the nature of the interest:
- (a) in a written notice given to the CEO before the meeting; or
- (b) at the meeting immediately before the matter is discussed.



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QUESTION TO BE ASKED AT BRIEFING SESSION/COUNCIL MEETING

TITLE	FIRST NAME	SURNAME	ADDRESS
(Mr/Mrs/Ms/Dr)			
OUESTIONS			
QUESTIONS			

Please submit this form at the meeting or:

- post to The Chief Executive Officer, City of Joondalup, P O Box 21, Joondalup WA 6919
- email to council.questions@joondalup.wa.gov.au

Please note that:

- > Questions asked at a **Briefing Session** must relate to matters contained on the draft agenda.
- Questions asked at a Council meeting can relate to matters that affect the operations of the City of Joondalup.
- Questions asked at a Special Meeting of the Council must relate to the purpose for which the meeting has been called



FIDST NAME

TITI E

STATEMENT TO BE MADE AT BRIEFING SESSION/COUNCIL MEETING

SHEWAME

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(1/11/1/11/0/1/10/0/12/1)			
STATEMENT			
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Please submit this form at the meeting or:

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- email to council.questions@joondalup.wa.gov.au

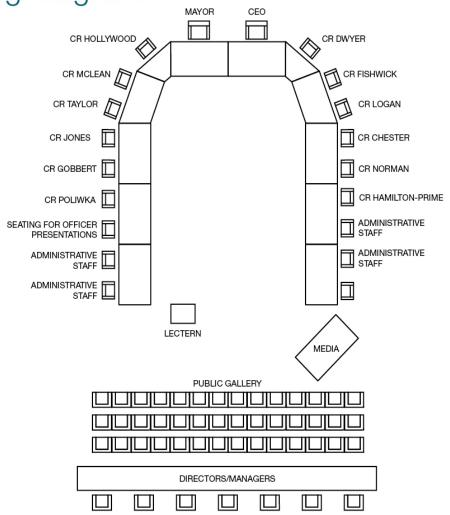
Please note that:

- Statements made at a **Briefing Session** must relate to matters contained on the draft agenda.
- Statements made at a **Council meeting** can relate to matters that affect the operations of the City of Joondalup.
- > Statements made at a **Special Meeting of the Council** must relate to the purpose for which the meeting has been called



Conference Room 1 – Briefing Session

Seating Diagram



Mayor

1 His Worship the Mayor, Troy Pickard (Term expires 10/17)

North Ward

- 2 Cr Kerry Hollywood (Term expires 10/17)
- 3 Cr Tom McLean, JP (Term expires 10/19)

North-Central Ward

- 4 Cr Philippa Taylor (Term expires 10/17)
- 5 Cr Nige Jones (Term expires 10/19)

Central Ward

- 6 Cr Liam Gobbert (Term expires 10/17)
- 7 Cr Russell Poliwka (Term expires10/19)

South-West Ward

- 8 Cr Christine Hamilton-Prime (Term expires 10/17)
- 9 Cr Mike Norman (Term expires 10/19)

South-East Ward

- **10** Cr John Chester (Term expires 10/17)
- 11 Cr John Logan (Term expires 10/19)

South Ward

- 12 Cr Russ Fishwick, JP (Term expires 10/17)
- 13 Cr Sophie Dwyer (Term expires 10/19)

City of Joondalup Boas Avenue Joondalup WA 6027 PO Box 21 Joondalup WA 6919 T: 9400 4000 F: 9300 1383 joondalup.wa.gov.au LAST UPDATED OCTOBER 2015