City of Joondalup

Building Sustainable Neighbourhoods

Phase 1 Community Consultation Plan

This community consultation plan pertains to Phase One: Problem Definition and Scoping of Building Sustainable Neighbourhoods, the review of the housing component (Local Housing Strategy) of the City's Local Planning Strategy.

This plan expands on the principles, strategies and level of engagement established in the endorsed *Building Sustainable Neighbourhoods Stakeholder Strategy* and guides consultation associated with the first phase of the project.

This document identifies the stakeholders required for this consultation, the level of input sought from them, the channels which will be used to undertake the engagement, the risks involved in the consultation and how long it will take.

1.0 Project introduction

Building sustainable neighbourhoods: liveability and diversity for future generations is a significant strategic planning project being delivered by the City of Joondalup, which will review the housing component of the Local Planning Strategy. The project forms part of a broader review of the City's local planning strategy.

Building sustainable neighbourhoods will make recommendations for how the City's strategic planning framework can meet the City's future housing needs, including where different housing densities and types should be located within the City. The project will identify, explore and develop planning recommendations for liveable streets and housing in the City of Joondalup across five project phases.



PHASE 1 PROBLEM DEFINITION

Inis phase will identify the issues affecting liveability and sustainability of housing in the City, and develop the project scope and determine the scope of technical studies required to explore and resolve these issues

PHASE 2 ALIGNED AND INFORMED UNDERSTANDING

This phase will undertake the technical studies identified in the first phase.

Informed by these studies and public participation, decision-makers will agree objectives and assumptions that will underpin the project.

PHASE 3 STRATEGIC OPTIONS

This phase will develop and explore options to resolve the identified issues. This will include potential locations for different types of infill.

Options will be tested with the community and decisionmakers.

PHASE 4 STRATEGY DEVELOPMENT

This phase will refine the preferred options, and develop supporting strategies.

These will be become the recommendations for the housing component of the City's local planning strategy

PHASE 5 STATUTORY APPROVAL

This phase will follow the required statutory process for advertising and approval.

This includes endorsement by Council, and approval by the Western Australian Planning Commission* and Minister for Planning*

*all planning documents must comply with state requirements to be approved

The project is currently in its first phase: problem definition and scoping. As part of this phase, the City is undertaking initial analysis and community consultation to understand the full range of housing issues being experienced across the City to inform preparation of a detailed scope for works, including the range of technical studies that will inform the project.

2.0 What is the consultation purpose?

The purpose of the first stage is wide reaching, representative and exploratory, and designed to provide a sound basis of information to inform the problem definition and scoping of the review of the housing component (Local Housing Strategy) of the City's Local Planning Strategy.

Specifically this first stage will:

- Identify future housing needs in the City of Joondalup, and
- Identify any new issues and confirm existing issues related to housing and infill,

The research will explore and measure community expectations and needs with respect to housing in the City with a view to providing information so that the City can plan for liveable housing.

Community consultation will also be undertaken as part of subsequent project phases; separate community consultation plans will be developed to guide those consultations.

3.0 Consultation outcomes

The required outcomes of stage 1 of the community consultation are to:

- provide robust, independent, and quantifiable data regarding housing intentions to enable a housing supply and demand analysis for the City of Joondalup
- provide stakeholder information from previously unengaged stakeholder groups regarding housing concerns and issues across the City of Joondalup to inform the broader scope of the housing review
- confirm issues of concern provided by previously engaged stakeholders to inform the broader scope of the housing review.

4.0 What is the scope of the engagement?

A representative cross section of residents of the City of Joondalup (quotas based on the 2021 census if it is released on time in June 2022).

The scope of the engagement is:

- All residents of the City; ensuring good representation from those who:
 - Have had a low or no level of engagement previously specifically:
 - Young people
 - Elderly and seniors, including those in retirement or aged accommodation
 - Absentee owners
 - Young families
 - People from culturally and linguistically diverse backgrounds (defined for this consultation as people speaking a language other than English at home- 13% of the City's population – Census 2021)
 - Are in hard to reach groups such as:
 - People with disabilities
 - Aboriginal and Torres Strait Islander peoples
 - Renters

4.1 Non-negotiables:

(i) Community consultation plan non negotiables:

- The design must be consistent with the International Public Participation (IAP2) Principles and incorporates engagement principles specific to this consultation as listed in the endorsed Stakeholder Strategy.
- The project must begin with no assumptions and take a blank sheet of paper approach.
- The consultation approach must be robust, defensible, and clear and give us the best chance of engaging with and hearing from a representative cross-section of the broader Joondalup community.
- All residents (excluding Elected Members and City of Joondalup employees) are provided with the opportunity to comment in this engagement.

(ii) Project non negotiables:

The project must employ consistent messaging informing community members of the constraints placed on LGAs by State Government planning processes and clearly framing the consultation within the parameters of the *Non-negotiables* and *project givens* including:

- The state government has set housing infill targets for all Local Governments in Perth and Peel. The City has to meet state government targets whilst responding to community expectations for built form outcomes in their neighbourhoods.
- Meeting infill targets is not the only purpose of the project or infill development. We need to meet the housing needs of our community. Building sustainable neighbourhoods must take into account the housing needs of a diverse and changing community. This includes considering issues of housing affordability and diversity. Stage 2 of the project is undertaking a comprehensive housing supply and demand analysis to understand the housing our community needs and inform the type of infill and housing needed to meet those needs.
- The City's Local Planning Strategy, including any required amendments to the Local Planning Scheme, will be subject to review and approval by the Western Australian Planning Commission and Minister for Planning.
- Building sustainable neighbourhoods will review the whole of the City of Joondalup, not just the current Housing Opportunity Area boundaries.

4.2 Meeting the engagement purposes

We will take our engagement to City residents, contacting them rather than requiring them to seek out the opportunity and come to the City with their comments. This will happen through both in-depth discussion opportunities and a survey approach.

We will use a combination of:

- In-depth information gathering from under represented and hard to reach groups to explore what people perceive liveability to be and confirm the housing issues generally, not just relating to in-fill
- Undertake a robust and representative survey to measure residents housing needs and
 expectations, the survey will also record the self reported level of engagement of individual
 respondents with the City in relation to housing needs and expectations, to ensure that the
 survey includes the views of the unengaged.

5.0 Roles and responsibilities

| Personnel | Role | Responsibilities |
|-----------------------|--|--|
| Council | Strategic oversight and decision-maker | Approval of consultation plan |
| The City of Joondalup | Project Team | Project sponsorship and internal approval of all documents and deliverables Oversight of the project progression and deliverables Provide project support Provide administrative assistance Provide expert advice on research and community engagement |
| Research Solutions: | | |
| Nicky Munro | CEO Research Solutions | Consultant Project Manager and responsible for communications with the City of Joondalup and the consulting teams' deliverables |

| Linda Bradley | Qualitative researcher | Responsible for undertaking the in-depth consultation including the digital pop ups and delivering the issues report |
|---------------|-------------------------|--|
| John Bourne | Quantitative researcher | Responsible for undertaking the survey consultation and jointly delivering the digital popups |

6.0 Target Stakeholders, engagement methods and recruitment methods

External stakeholders:

| Stakeholder name | Methods | Recruitment methods |
|---|--|---|
| Residents of the City including the not yet engaged / hard to reach as listed in 3.0 above | Maximum of 8 minute telephone survey | Proactive random telephone call from the Thinkfield field team via commuter assisted telephone interviewing. To achieve the quotas of respondents under 35 some of the interviews will be undertaken as intercept interviews |
| Residents – Not yet engaged: - Young people - Young families - Elderly and seniors - CALD | Face to face intercept interviews to find these groups and engage them comprising of 3 open ended questions plus profile questions | 50 intercept interviews around the City with screening questions to target these residents |
| Residents – hard to reach: - Absentee owners - Renters - People with a disability (where they can be identified) + Young people + Young families | Three days of guided discussion via on line board with a total of 30 participants; at least 2 from each ward and a mix of age, lifestage and housing tenure. | Professionally recruited by Thinkfield (Quality Assured research recruitment company) to agreed specifications and participants screened to meet the hard to reach criteria. Recruited from Thinkfield's online focus group panel and intercept and telephone where required for specific specifications. |
| Key Stakeholders - Reference groups & peak bodies - Large and small developers - Not for profit organisations - Local small business associations Including organisations provide housing or health services to or advocating for at-risk populations including where it can be organised aboriginal, CALD, aged care and disability | In-depth interviews face to face, via teams and by telephone | City to contact relevant reference groups and organisations with targeted emails to project stakeholder database, contact lists provided to the recruitment team at Research Solutions to recruit from. |

| Residents - engaged | Open online community consultation via the City's engagement platform | Communication from the City to the community about the consultation to encourage participation from the engaged, including targeted emails to groups and individuals known to be engaged with the subject |
|---|---|---|
| The last task: Validation workshop with engaged Residents | Following an analysis of the consultation outcomes of engaged people (above), feedback to 2 online workshops of engaged people, the actions that the City's project manager intends in take in stage 2. | Engaged residents in the online community consultation (above) will be asked if they wish to opt in to the validation workshop. A random selection of 2 sets of 5 residents will be invited to participate. Only one person from each organisation will be invited. |

Types of External Stakeholders to be included in the consultation

| Group Type | Number of in- |
|---|------------------|
| Unengaged and hard to reach | depth interviews |
| Seniors and the elderly | 1 |
| People at risk of homelessness | |
| Social housing providers | 1 |
| - Homelessness service providers | 1 |
| Culturally and linguistically diverse groups | |
| - Local multi culture groups | 1 |
| - Local culture specific groups | 1 |
| People with a disability | |
| - groups and agencies | 2 |
| Renters | |
| Real estate agents/ property managers | 1 |
| Young people | |
| Youth service organisations excluding the City's youth services | 1 |
| Aboriginal and torres Strait Islanders | |
| - RAP Community Reference Group | 1 |
| Other: | |
| - Family Violence service providers | 1 |
| - Hardship services | 1 |
| Interest Groups – Housing and Density | |
| Joondalup Urban Development Association | 1 |
| Development companies | 1 |
| General Business Advocates | |
| Joondalup Business Association | 1 |
| General Community Advocates | |
| Collected in the survey | 0 |

7.0 Target market and estimated numbers of participants

| Stakeholder targets | Estimated number of participants* |
|--|-----------------------------------|
| Residents unengaged | 750 - 800 |
| Residents engaged | 50+ |
| Young people under 30 | 160 |
| Renters | 130 |
| People with disabilities | 25 |
| Elderly (80 years+) | 25 |
| CALD | 100 |
| Aboriginal and Torres Strait islanders | 6 |

^{*}Information sourced from Community Profile, City of Joondalup website

8.0 Key messages

Specific key messages associated with each engagement phase will be discussed with the City when it develops its communication plan for this phase.

8.1 Project-enduring key messages include:

- The City of Joondalup is undertaking a review of its Local Planning Strategy, which informs the Local Planning Scheme.
- The review is being undertaken in the knowledge of certain constraints imposed by state policy and planning legislation (section .1.2)
- The housing component of the City's Local Planning Strategy provides a strategic planning framework for meeting the City's future housing needs, including where different housing densities and typologies should be located within the City, which will be informed by consultation.
- Building sustainable neighbourhoods is a strategic project that will undertake a comprehensive review of the housing component of the City's Local Planning Strategy.
- Building sustainable neighbourhoods will not be limited to the City's current Housing
 Opportunity Areas. Housing issues and residential density will be reviewed across all residential
 areas and precincts of the City.

8.2 The key features of the communication about the research are that:

- The study employs consistent messaging informing community members of the constraints placed on Local Governments by State Government planning processes and clearly framing the consultation within the parameters of the non-negotiables and project givens.
- The language used will be as simple to understand as is possible and planning jargon minimised. It will be reviewed by a third party at the City who is not familiar with planning terminology.
- The message is relevant to the individual.

8.3 Specific project stage communications required

- (i) At the beginning of the consultation period:
 - a. The message that the City is consulting widely on *Building sustainable neighbourhoods* and if approached we would appreciate residents' co-operation
 - b. Information about the consultation process and how they can have their say
 - c. What impact their input will have i.e. closing the loop
 - d. Timing

- (ii) A few days before the Community Consultation online (designed for the engaged) and the random community survey is launched in late September. That a random telephone survey being conducted by the City and that the City would appreciate residents' participation and for those not approached for the random survey that the Community Consultation is open on the City's website.
- (iii) Emails to stakeholders in advance of the 15 stakeholder interviews to let them know that that the City will contact them and ask them to participate in in-depth interviews, particularly organising reference groups and peak bodies well in advance.
- (iv) This is the first of several stages of community consultation which will inform *Building Sustainable Neighbourhoods*, and focusses on identifying and confirming issues for the review.
- (v) Future stages of consultation will engage the community in setting a vision for the future and exploring how the City can address the identified issues.

8.4 Open communications channels

The purposes of open communications associated with the consultation are to:

- Introduce the project and consultation phase to community and stakeholders
- Provide an accessible source of relevant project information
- Identify "other ways to have your say" for engaged residents wishing to provide feedback additional to that of the research techniques

The research and consultation techniques employ targeted and proactive recruitment methodologies; the role of communications is to complement these research techniques and not to replicate recruitment efforts.

The following channels will be used for open communications:

- Project page on City of Joondalup website
- E-Newsletters, including Community Engagement Network
- Targeted email to Project Stakeholder Database
- Social media posts and infographics
- Staffed "drop in" project information stands at community locations, including libraries and leisure centres
- Visual project promotions through:
 - Display screen advertisements
 - o Posters in City of Joondalup facilities and local businesses
 - Project flyers
 - o Pull up banner in administration building
 - o Joondalup Voice press ad inside Joondalup Times newspaper

9.0 Consultation timing

| | | Project life cycle Stage | Engagement objectives | Audience | Level of Engagement | Engagement method | Communication Method |
|--|--|-----------------------------|-----------------------|----------|------------------------|-------------------|-------------------------|
|--|--|-----------------------------|-----------------------|----------|------------------------|-------------------|-------------------------|

| September and October | Understand housing needs and expectations and issues | Unengaged and hard to reach residents | Currently low so will target be targeted in the intercept and telephone surveys | Random Intercept, directly recruited for the popups and random telephone | To be determined |
|--------------------------|---|---------------------------------------|---|---|---|
| August and September | Understand housing needs and expectations and issues | Stakeholders | Mixed | In-depth interviews | Email introduction Support with open communications |
| September | Understand housing needs and expectations and issues | Engaged residents | High | City's Consultation site | Open communications channels |
| October | Validate the issues | Engaged residents | High | Workshops online | Open communications channels |

10.0 How do we collect input / feedback?

| Information required | How it is collected | Who collects it | How it is used |
|--------------------------------|---|--------------------------------|--|
| Housing issues | Intercept interviews; the online boards and stakeholder interviews | Linda Bradley / John Bourne | To assist with developing questionnaire design |
| | Open online community consultation via the City's engagement platform | City of Joondalup | Confirm with engaged stakeholders that previous consultation feedback has been correctly interpreted to articulate known housing issues. |
| Housing needs and expectations | Random survey of residents 18+ | Nicky Munro/ John Bourne | Provide statistical information for the supply and demand analysis and give some guidance to the magnitude of the "issues" across the community. |
| Validation of the "issues" | Online workshops | Linda Bradley | To workshop the issues identified from the in-depth research and the survey and validate them with the engaged community |

11.0 Reporting

Research Solution's report will be in two parts:

- Part A: Housing intentions survey
- Part B: Issues document

The report will be independent, representative and factual, generalisable to the whole City of Joondalup community whilst identifying segment specific concerns and issues.

It is envisaged that the format of the report will be structured as follows:

Background

Objectives

Method and limitations

Part A: Housing intensions

- o Executive summary
- Sample description
- Narrative with sections for each of the key measurements and analysis by segment

Part B: Issues

- o Executive summary
- Sample description
- o Narrative with a section for each issue or group of issues identified

Conclusions and recommendations

Technical Appendix with details about the sample structure, recruitment methods and analysis techniques.

Questionnaire and discussion guides

In addition to presenting feedback, the report will evaluate:

- Levels of engagement and participation
- Representative nature of participation and results
- Whether the engagement approach has generated feedback from stakeholders not previously engaged, therefore raising overall engagement levels for the project

12.0 Community consultation mapping and issues analysis

The techniques detailed in this consultation plan are not standard approaches have been carefully designed, based on our experience of what we know works to target the unengaged and hard to reach groups in an acceptable and effective manner. Screening questions will be used to screen out those who are already heavily engaged in the topic.

| Stakeholder name | Status of the relationship | Issue / concern | Potential contributors | Level of interest | Level of risk to the project | Level of influence | Type of engagement | Priority |
|---|---|--|---|-------------------|--|---|--|----------|
| Elected Members | Highly influential | To give the Elected Members a balanced view from the whole community | All Elected Members | High | High | Extremely High | Workshop briefing at the beginning and updates | High |
| Key Stakeholders | Some involved in the hard to reach/ unengaged communities | Representation and getting their issues on the table | Reference groups & peak bodies Large and small developers Not for profit organisations Local small business associations | Moderate to high | Low | High | In-depth interviews | High |
| Residents generally (excluding the engaged) | Largely unengaged | Their views are not represented and hence unknown. Also they have no ownership of the issues | All residents | Low/ moderate | Continued unengagement resulting in the project not appropriately understanding or responding to housing issues in the community because those voices are not heard. | Low individually, high as a group due to numbers of people involved | Telephone survey | High |
| Unengaged/ low levels of engagement | Currently their voice is not being heard | The diversity and magnitude of their views are unknown | Young peopleYoung familiesElderlyCommunity generally | Low | Low | Low but need to be considered | Pop ups Survey | High |
| The hard-to-reach unengaged groups | Currently their voice is not being heard | The diversity and magnitude of their views are unknown | CALDRentersPeople with a disability | Low | Low | Low but need to be considered | Intercept interviews Survey | High |
| Engaged | The voice that is widely heard | The views expressed need to be put in the context of the views of the whole community | Residents, particularly in areas perceived to be affected/ targeted | Very high | High | High as currently largely the only voice represented | Online consultation and 2 workshops | Medium |





LIVEABILITY AND DIVERSITY FOR FUTURE GENERATIONS

Stakeholder Strategy

Endorsed by Council: 19 April 2022

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LIVEABILITY AND DIVERSITY FOR FUTURE GENERATIONS



1. Introduction

Building sustainable neighbourhoods: liveability and diversity for future generations is a significant strategic planning project being delivered by the City of Joondalup, which will review the housing component of the Local Planning Strategy. The project forms part of a broader review of the City's local planning strategy.

Stakeholder and community engagement is a critical component of the project scope, and an important input to project deliverables.

1.1. Purpose of Report

This report establishes the framework for engaging with stakeholders for *building* sustainable neighbourhoods.

This strategy outlines the project approach to communicate with stakeholders who hold interest or potential interest in the project. The strategy identifies potential stakeholders, their interest levels and influence, and the key strategies for engaging with each stakeholder.

The principles, strategies, and level of engagement established in this strategy provides the context for individual community consultation plans which will be prepared to guide community consultation associated with particular project phases.





2. Project Background

The *Planning and Development Act 2005* requires all local governments to maintain a local planning scheme, including regular five-yearly review of the scheme.

Commencing a review of the City's Local Planning Strategy was scheduled for the 2022/23 financial year. At its May 2021 meeting, Council agreed to bring forward the review of the housing component of the Local Planning Strategy to 2021/22 in response to ongoing, expressed community concern regarding the impacts of infill housing.

The project follows a number of preceding projects, community consultations, and decisions with respect to housing and infill in the City of Joondalup, as listed in the timeline below.

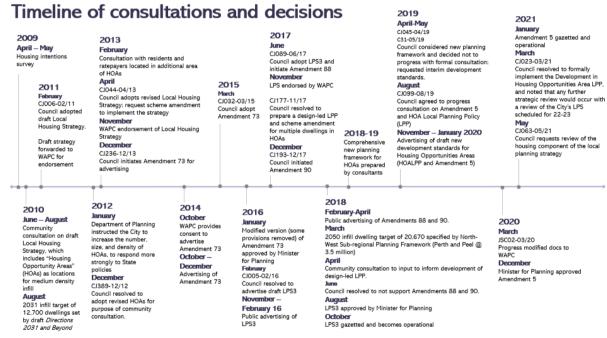


Figure 1 - Timeline of consultations and decisions regarding housing policy in the City of Joondalup

Previous projects and consultation, resulting in the City's most recent design policy for infill development, have not alleviated enduring community concerns that the current planning framework is under-delivering liveability outcomes for the community. Ongoing community advocacy around these issues has led to the need for the project to be undertaken ahead of schedule, and is a key contextual influence for the project.

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2.1. Project scope

All processes associated with preparing, reviewing, and amending local planning schemes and strategies are specified in the *Planning and Development (Local Planning Schemes)* Regulations 2015. To align the requested review of the City's housing component of the local planning strategy with available regulated pathways, the project will undertake a review of the local planning scheme in accordance with Part 6, Division 1 of the Regulations.

The overall project will review the City of Joondalup Local Planning Strategy and Local Planning Scheme No. 3. This will involve two sub-projects: a "housing review" and an "other matters review", as inputs to the key statutory deliverable of a Report of Review as shown in the pathway diagram in Figure 2.

Planning and Development (Local Planning Schemes) Regulations 2015
Part 6, Division 1 – Review of local planning scheme

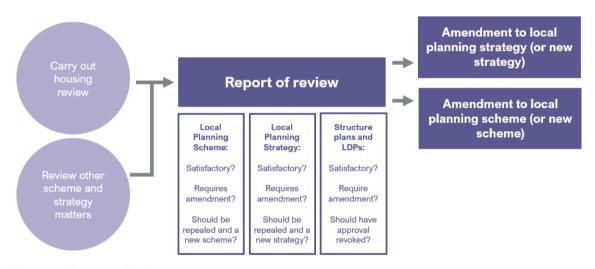


Figure 2: Statutory Pathway

This Stakeholder Strategy relates to the "housing review" sub-project, which is the *building* sustainable neighbourhoods project.

Building sustainable neighbourhoods will be a comprehensive review of housing and density issues across the entire City of Joondalup. The scope of the review will include all housing and accommodation matters for the City, not just infill. The first phase will include community consultation to confirm the issues to be investigated in the review, and will inform the scope of works, including technical studies, carried out in subsequent project phases.

The scope of *building sustainable neighbourhoods* will be confirmed following delivery of the first phase (Problem Definition and Scoping), which will confirm the issues for the remaining project phases to examine and respond to. The anticipated project phases are shown in Figure 3.

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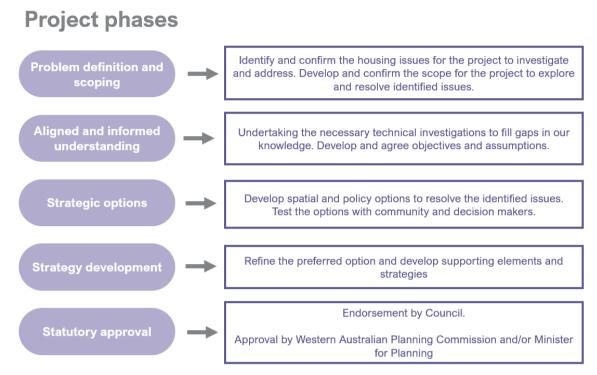


Figure 3 - Anticipated Project Phases

The "other matters review" will be a minor review of non-housing matters within the City's local planning strategy and scheme, identifying where policy change or newly available information would influence planning objectives, strategies, and actions in relation to:

- Joondalup City Centre
- Commercial Centres
- Transport
- Employment
- Heritage
- Public open space
- Environment

The current scheme and strategy are fairly contemporary and, beyond the housing element, are unlikely to be out of date, therefore the "other matters review" will be restricted to changes in state policy. Stakeholder and community consultation associated with the other matters review will be subject to separate community consultation plans targeted to the stakeholders identified for those themes.

2.2. Previous consultation

There have been several major consultation processes over the last 10 years with respect to infill in the City of Joondalup, in addition to statutory consultation associated with the local planning strategy and scheme which were progressed separately. These are shown

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by the timeline in Figure 1. The scale and frequency of previous consultation presents risk of consultation fatigue and frustration which must be considered in the development of successful and authentic consultation as part of *building sustainable neighbourhoods*.

Meta-analysis of previous consultation has analysed levels of engagement in previous consultation phases. The number of stakeholders participating and the recorded response rate of consultation activities are shown in the graphs below. Previous consultation phases have largely utilised self-selection sampling and has observed declining participation and, with the exception of a single consultation associated with a scheme amendment within Duncraig, low response rates. This suggests that previous consultation outcomes have been effective at eliciting the concerns and aspirations of the most engaged stakeholders, however there are likely to be groups within the community and local development industry who have been under-represented in consultation outcomes.

The City has received feedback from community members indicating dissatisfaction with previous consultation processes, in particular where consultation was highly targeted and was not viewed as providing sufficient opportunity for all affected community members to participate.

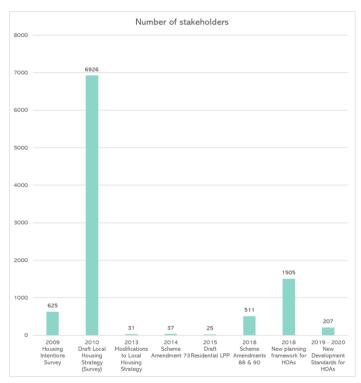


Figure 4 - stakeholder participation in previous housing consultations

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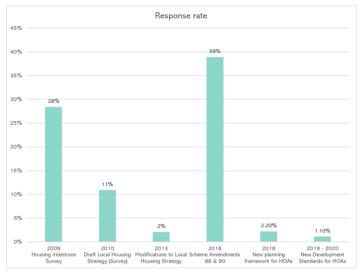


Figure 5 - response rates in previous housing consultations

2.3. Non-negotiables and project givens

The significant influence of state policy and planning legislation, which can limit the extent to which community feedback can be acted upon in decision-making, presents a key challenge for community consultation. Council is not the final decision maker, and State Government, through the Western Australian Planning Commission and the Minister for Planning, has the ability to instruct modifications to local planning schemes and strategies to align with state and regional planning frameworks. This limits the ability of Council to seek feedback of the community on some matters that the community cannot influence. As a result, community engagement associated with *building sustainable neighbourhoods* will be influenced by non-negotiables and project givens.

It is important to identify the "givens" or "non-negotiables" early on as this will assist in managing the future expectations of all stakeholders in the project, understanding the influence that stakeholder groups have, and facilitating an authentic engagement process in line with that level of influence.

Articulation of project givens and non-negotiables are also a critical component of key messages for the project to ensure stakeholders are properly informed.

Project "givens" or "non-negotiables" should be reasonable and should not be unachievable. The reasonable "givens" and "non-negotiables" for the project are:

- The City of Joondalup needs to produce a local planning strategy that shows how the City can enable achievement of the housing targets set for us by the State Government.
- The strategy developed by this project will need to demonstrate how it aligns with State Government policy with respect to allocation and distribution of density.

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- Consultation processes and methods must be robust, defensible, and clear and that
 they give us the best chance of engaging with and hearing from a representative
 cross-section of the broader Joondalup community (including young people).
- The strategy needs to take account of the greater good of the Joondalup community
 now and into the future, meeting the housing needs of a diverse and changing community. It cannot be tailored to respond only to the most engaged residents.
- The review will not be restricted to the current Housing Opportunity Area boundaries, and will review density and housing across the entirety of the City of Joondalup.

Authentic consultation requires acknowledgement and communication on project aspects that participants may not be able to influence. When these influences are known, acknowledged and understood, the engagement approaches and participants are able to focus attention on things that can be influenced, therefore facilitating greater overall contribution to project outcomes. For example, as listed above, there is a State requirement for infill housing within the City of Joondalup and how that infill is achieved must be approved by the State, therefore consistent with State policy. Once that influence is acknowledged, engagement can focus on how infill consistent with State policy might be achieved, and explore the community's preferences of various, compliant infill models.

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3. Engagement Principles

This stakeholder strategy is informed and underpinned by a series of engagement principles, established through policy, industry accepted practice, and particular project needs. These principles provide the context for the objectives, level, and engagement activities included in this strategy.

3.1. City of Joondalup Community Consultation Policy

The City of Joondalup's policy for community consultation outlines the City's commitment to effective, transparent and accessible community consultation to inform decision-making.

The policy principles are:

- a. The City will identify stakeholders by considering any persons, groups or organisations that could be affected by, or are interested in, the matter under consideration.
- b. The City will identify and implement the most appropriate methodology to both meet the needs of stakeholders and to best inform the City's decision-making processes. Methods of engagement could include questionnaires, meetings, focus groups, interviews, forums or workshops, amongst others.
- c. The City will ensure that the timing and duration of consultation activities has due regard for conflicting priorities such as public holidays, school holidays, Council elections and/or other consultation activities.
- d. The City will endeavour to make appropriate background information and contextual material available to consultation participants to support understanding of the relevant legal, statutory, strategic and/or local context.
- e. The City will employ sound social research and data collection methods and will adhere to professional, ethical standards and codes of practice for the analysis and reporting of consultation outcomes.
- f. The City will ensure that consultation outcomes are shared with the community where appropriate.

3.2. City of Joondalup Planning Consultation Local Planning Policy

This local planning policy applies to all community consultation activities in the City of Joondalup related to planning proposals; the outcome of the project will include a scheme amendment(s) which reflect a strategic planning proposal in line with that policy.

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The policy principles to ensure consultation practices are effective, transparent and accessible are:

5.1.1.Stakeholders:

- a. The City will identify stakeholders for consultation activities based on the following:
 - The consultation requirements of the R-Codes.
 - Scale and scope of the planning proposal.
 - Location and proximity to the property in question.
 - Potential impact of the planning proposal on local amenity, such as vehicle movements, streetscapes and landscaping.
- b. Stakeholders will include landowners and occupiers of residential properties.

5.1.2. Methodology:

- a. The City will ensure consultation activities are communicated to stakeholders in accordance with the communication methods listed in Tables 1–3.
- b. Unless stated otherwise, the City will only accept feedback on planning proposals in writing, either electronically or in hard-copy.

5.1.3. Timing and Duration:

- a. While the City will endeavour to avoid consultation over extended holiday periods, the timing of consultation activities may be prescribed under legislation depending on the type of planning proposal. Where the timing is set to occur over the Easter or Christmas public holidays, the City will extend the duration of the consultation by seven days, where legislative timeframes can still be met.
- b. The City will ensure that the duration of consultation activities is planned in accordance with those listed in Tables 1–3.

5.1.4. Supporting and Technical Material:

In addition to any development plans required as part of a planning proposal, the City will ensure appropriate supporting and technical material is made available to consultation participants for the duration of the consultation period to support understanding of the planning proposal. These materials may include transport studies, environmental and acoustic reports, the applicant's planning justification, and similar.

5.1.5. Consultation Outcomes:

- a. The City will make a summary of the consultation outcomes available to the applicant of a planning proposal on request.
- b. The City will ensure consultation participants can register their details and 'optin' to receive information about the progress of a planning proposal. Information may

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be provided on the following, as relevant:

- Dates of Council Meetings and meetings of the Joint Development Assessment Panel.
- Initiation of State Administrative Tribunal applications.
- Any additional community consultation required.
- Final outcome/decision.

Note – consultation activities referred to include in Tables 1-3 include duration of advertising planning proposals and the communication methods associated with advertising.

3.3. International Association for Public Participation (IAP2) Principles

In addition to the City's policies, this strategy has been prepared to align with the International Association for Public Participation (IAP2) engagement principles set out in the IAP2 Code of Conduct.

The IAP2 principles and engagement spectrum (described later) provide a framework for identifying the appropriate level of engagement based on the level of involvement and decision-making abilities of the stakeholders on the project.

These principles are - Public Participation:

- is based on the belief that those who are affected by a decision have a right to be involved in the decision-making process.
- includes the promise that the public's contribution will influence the decision.
- promotes sustainable decisions by recognising and communicating the needs and interests of all participants, including decision makers.
- seeks out and facilitates the involvement of those potentially affected by or interested in a decision.
- seeks input from participants in designing how they participate.
- provides participants with the information they need to participate in a meaningful way.
- communicates to participants how their input affected the decision.

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3.4. Project specific engagement principles

In addition to the broader policy principles from policy and practice, which are largely based on consultation to inform a decision-point, the engagement framework established in this stakeholder strategy includes principles that recognise how *building sustainable neighbourhoods* can benefit from engagement of community and stakeholders. These additional principles are for the project to:

- Inform the community about the project and decisions made
- Be informed by a representative range of stakeholders
- Provide opportunities for authentic and meaningful participation in the project



4. Stakeholders

The following analysis identifies those stakeholders who are potentially affected or interested in *building sustainable neighbourhoods*, considers their current level of interest and influence, and identifies key strategies to facilitate their engagement in the project, in line with the consultation principles.

4.1. Stakeholder identification

Identified stakeholder groups for *building sustainable neighbourhoods* are shown in Figure 5, and described in the following section.

Initial consultation to identify housing issues in Phase 1 of the project will further explore and consider the impact and interest of stakeholder groups, and the stakeholder analysis will be reviewed and updated accordingly.

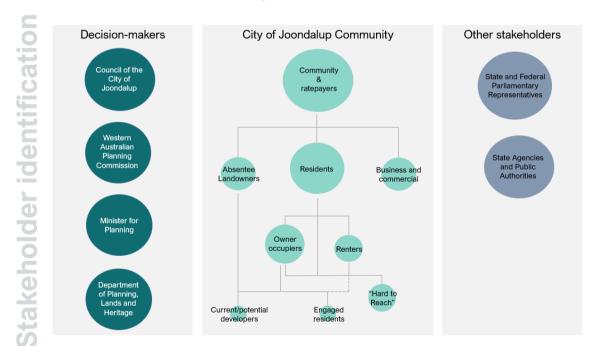


Figure 6 - Stakeholder Identification

Statutory decision-makers

The implementation of *building sustainable neighbourhoods* will be via the City's local planning strategy and scheme. All processes associated with preparing, reviewing, and amending local planning schemes and strategies are specified in the *Planning and Development (Local Planning Schemes) Regulations 2015.* As a statutory process, the decision-makers are prescribed within the Regulations.

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Council of the City of Joondalup

Council is required to endorse statutory documents associated with the review prior to their submission to the Western Australian Planning Commission and/or Minister for Planning for final approval. Whilst a statutory decision-maker, Council is not the final decision maker. In addition, planning documents must comply with state and regional planning policies and strategies, therefore Council's influence and decisions are framed by compliance with state requirements.

Western Australian Planning Commission

The WAPC are a statutory authority for planning in Western Australia. The WAPC has state-wide responsibility for urban, rural, and regional strategic and statutory land use planning and land development.

The WAPC's responsibilities include, but are not limited to:

- · Advising the Minister for Planning on local planning schemes and
- · Approving local planning strategies

The responsibilities above extend to directing changes to documents that are endorsed by Council.

Minister for Planning

The Minister for Planning has portfolio responsibility for the Department of Planning, Lands and Heritage and the Western Australian Planning Commission. The *Planning and Development (Local Planning Schemes) Regulations 2015* require the Minister's approval of local planning schemes and strategies. The Minister also has the power to put in place

The Minister also has the power to direct modifications to a draft local planning scheme or amendment. The Planning and Development Act 2005 gives the Minister the power to order a local government to adopt a scheme or an amendment.

Department of Planning, Lands and Heritage

The Department of Planning, Lands and Heritage provides professional and technical expertise, administrative services and corporate resources to the WAPC. Some WAPC functions such as decisions on subdivision and development applications are also delegated to the Department. Officers of the DPLH are required to assess local planning strategies and schemes against state planning policy and regional strategies, and provide recommendations to the WAPC on their compliance with state requirements.

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Community and ratepayers

Previous consultation outcomes have indicated declining engagement across the community in previous consultations regarding housing. This reflects varied levels of interest in the subject across the community, therefore this stakeholder group has been further broken down to identify the critical stakeholder groups to be engaged in the project to achieve the principle of representative engagement outcomes.

Figure 5 illustrates how identified stakeholder groups within community and ratepayers are subsets of larger community stakeholder groupings; there is likely to be some overlap between the suggested stakeholder groups as individual community members will have multiple interests in the project.

Engaged residents

Engaged residents are those individuals who are currently engaged with the project and the City's consultation process; including those who have registered interest on a project-specific database and/or the City's Community Engagement Network therefore have an existing awareness of the project, and through existing contact can be directly invited to participate. Engaged residents are also represented by community organisations including progress and ratepayer associations.

Engaged residents are directly impacted by the project, in particular with respect to how the City's planning framework delivers their desired amenity, enjoyment and liveability of where they live, and the suitability of housing supply to meet their needs.

Local, engaged residents that may with to develop their property are considered as part of the "current/potential developers" stakeholder group.

Current/potential developers

Current and potential developers can include both absentee owners and residents, reflecting that some ratepayers have purchased property in the City for the purpose of development, and some residents may have aspirations to develop their properties in the short, medium or long term future.

Current and potential developers includes development companies and private individuals.

Current engagement for this stakeholder group is mixed; some local developers are and have been previously engaged, however some local residents with development intentions, in particular those outside existing Housing Opportunity Areas which have been the focus of more recent consultations, may not be aware and would require targeted communications and awareness.

Current and potential developers are directly impacted by the project as changes to the local planning framework may impact on the financial viability and anticipated return on investments made into local property. This includes reduction or increase in yield as a

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result of density change, or where policy change affects the form and cost of development at certain densities.

Renters

Renters are residents that do not own the residential property in which they live.

Renters within the City are directly impacted by the project, in particular with respect to how the City's planning framework delivers their desired amenity, enjoyment and liveability of where they live, and the suitability of housing supply to meet their needs now and in the future. Particular areas of interest and impact for people renting within the City include:

- Affordability of rental options
- Security of rental properties, for example loss of tenancies if a house is redeveloped
- Affordable housing and available housing supply for those looking to purchase property in the local area

Owner occupiers

Owner occupiers are residents that own the residential property in which they live, within the City of Joondalup.

Owner occupiers are directly impacted by the project, in particular with respect to how the City's planning framework delivers their desired amenity, enjoyment and liveability of where they live, and the suitability of housing supply to meet their needs.

Previous consultation results indicate that a low proportion of owner-occupiers in the City of Joondalup have engaged in consultation on matters of housing.

Absentee owners

Absentee owners are ratepayers who reside outside of the City. This stakeholder group includes investors in residential properties in the City. This group may also overlap with local residents who live locally, but also own a local investment property.

Absentee owners that may wish to develop their property are considered as part of the "current/potential developers" stakeholder group.

Absentee owners are directly impacted by the project as changes to the local planning framework may impact on the anticipated return on investments made into local property.

"Hard to reach"

Some demographics experience specific barriers to engaging in the City's projects and consultation processes, and targeted consultation approaches are required to provide confidence that their particular needs and aspirations are captured. Previous consultation

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processes have not elicited feedback from these groups, therefore their perceptions around housing issues are unknown. These groups include:

- Young people
- · Culturally and linguistically diverse
- · People experiencing or at risk of homelessness
- · Aged and elderly residents
- People with disabilities

People within these stakeholder groups are directly impacted by the housing review, in particular regarding the suitability of housing to meet their current and future needs. As members of the community, they are also directly impacted with respect to how the City's planning framework delivers their desired amenity, enjoyment and liveability of where they live.

Other stakeholders

State and Federal Parliamentary Representatives

State and Federal Parliamentary Representatives are advocates for their constituents. Whilst these representatives may not have a direct role in approving aspects of the local planning framework, these stakeholders can advocate to parliamentary colleagues on behalf of the local community, and have interest in the rpoejct where it impacts on their constituents.

Infrastructure agencies and authorities

Infrastructure agencies and authorities have a responsibility to service the community, including the provision of infrastructure for the City's residential areas. Changes in density and infill development influence the infrastructure and servicing programs of these authorities to ensure that infrastructure capacity meets the needs of the community. These agencies and authorities include:

- Main Roads Western Australia
- Public Transport Authority
- Water Corporation
- Western Power
- Telecommunications providers



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4.2. Stakeholder analysis

Figure 6 illustrates an influence-interest matrix which facilitates the mapping and analysis of stakeholders. Stakeholder mapping establishes the key project and engagement strategy for each identified stakeholder group based on their interest and influence in the project. These strategies provide context for the level of engagement for *building sustainable neighbourhoods* and specific consultation techniques recommended by this Stakeholder Strategy and individual phase consultation plans.



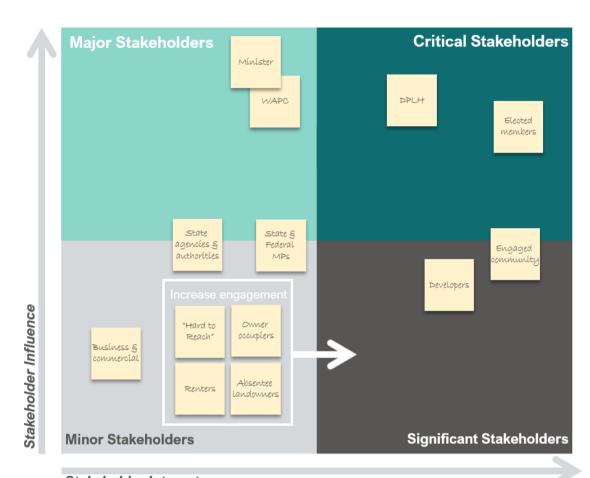
Figure 7 - Stakeholder Influence-Interest Matrix

Each identified stakeholder group has been mapped based on their level of interest and influence to identify the key strategy to facilitate their involvement in *building sustainable neighbourhoods*; this is presented in Figure 7.

The level of "interest" considers to what extent a particular stakeholder group is impacted by the project and to what extent the stakeholder group is currently engaged on housing and development issues. As illustrated in Figure 7, this analysis identifies that the overall interest of several groups of highly impacted community stakeholders is artificially lowered by current lack of engagement. A key strategy is to increase engagement of these groups so that all impacted residents are captured by the project as "significant" stakeholders.

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Stakeholder Interest

Figure 8 - Stakeholder Mapping

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5. Level of Engagement

IAP2 has developed a framework that defines the level of public participation in a spectrum that begins with Inform and Consult and moves to Involve, Collaborate and Empower (see Figure 2). In the IAP2 spectrum, the further to the right of the spectrum, the greater the ability of the public to influence or impact decision-making.

IAP2 Spectrum of Public Participation



IAP2's Spectrum of Public Participation was designed to assist with the selection of the level of participation that defines the public's role in any public participation process. The Spectrum is used internationally, and it is found in public participation plans around the world.

| | INCREASING IMPACT ON THE DECISION | | | | | | |
|---------------------------|--|--|---|---|--|--|--|
| | INFORM | CONSULT | INVOLVE | COLLABORATE | EMPOWER | | |
| PUBLIC PARTICIPATION GOAL | To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions. | To obtain public feedback on analysis, alternatives and/or decisions. | To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered. | To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution. | To place final decision making in the hands of the public. | | |
| PROMISE TO THE PUBLIC | We will keep you informed. | We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision. | We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision. | We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible. | We will implement what you decide. | | |

Figure 9: IAP2 Spectrum of Public Participation

The level of engagement will vary over the course of the project. Some project aspects can be influenced by participants therefore permitting a greater level of engagement. Conversely, the level of engagement will be framed by non-negotiable elements that participants cannot influence, in particular matters of state government planning processes and policy requirements.

The stakeholder strategy attempts to provide opportunities for the engagement process to achieve a minimum level of "Consult" for the project, whilst identifying opportunities to reach the level of "Involve" for those parts of the project where a greater level of engagement can authentically be offered.

An engagement level of "Inform" will be relevant to project aspects influenced by external decision-makers and state directions, and will endure across the entirety of the project, and not be restricted to identified consultation phases.

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In line with the varying levels of engagement relevant to this project the Public Participation Goals for the project are to:

- At all times, provide the community with balanced, objective, and accessible
 information to assist them in understanding housing issues in the City of
 Joondalup, the external and non-negotiable influences on the City's planning
 framework regarding housing, the options being considered by decision-makers,
 and the rationale for decisions made regarding future housing and infill.
- To obtain data from the community to inform analysis and development of options, and to obtain public feedback on options for future housing and infill.
- To identify parts of the project that can be authentically influenced by community participation, where increased participation would not be unreasonably limited by external and non-negotiable influences, and, for those project aspects, to work directly with the community to ensure that public concerns and aspirations are understood and considered.

The associated Promise to the Public are:

- We will keep you informed about the project, including the status of the project, decisions made by local and state decision makers, and the external and nonnegotiable influences on the City's Local Planning Strategy.
- When making decisions on options, we will inform you of the options available, listen to and acknowledge community concerns and aspirations, and provide feedback on how public feedback influenced recommendations and the decision.
 We will listen to your concerns and acknowledge them, even if we cannot act on them as a result of external and non-negotiable influences.
- We will identify parts of the project where we can work with you to ensure that your concerns and aspirations are directly reflected in the alternatives and options developed and provide feedback on how public input influenced the decision.
 Where we cannot provide that opportunity, we will inform you about what external and non-negotiable influences limit the extent of involvement we can offer.

The engagement objectives and techniques included in actions plans for each phase of engagement will align with the defined level of engagement for that phase, therefore providing an authentic commitment to participants regarding the extent to which they can influence a particular part of the project.

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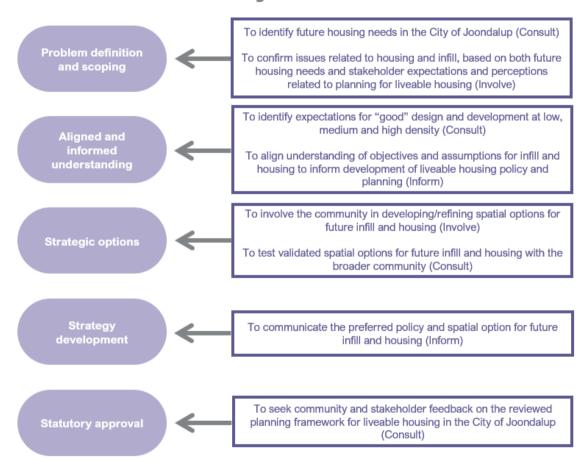


6. Engagement Objectives

A detailed consultation plan will be prepared for engagement associated with each project phase, informed by the principles and level of engagement established in this strategy.

The engagement objectives for each project phase will be confirmed in the development of the action plan for each engagement phase; nominal engagement objectives and anticipated level of engagement for each project phase are:

Consultation objectives



Engagement objectives are subject to confirmation following the first phase of consultation (Project definition and scoping) after which the scope of works for the overall project will be developed and the engagement objectives can be confirmed.

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7. Engagement Methods

Engagement methods for each phase of consultation for *building sustainable neighbourhoods* will be identified in specific community consultation plans, considering the purpose and level of engagement for that phase.

The table below describes and considers the suitability of various engagement methods against the consultation principles set out in this document. This will be considered in selecting the most appropriate tools in community consultation plans. Consultation plans may also consider methods in addition to those described below.

| Method | Description | Suitability |
|---|---|--|
| Briefings/ information sessions | Presentations and discussions with community or stakeholder groups. Can vary widely from informing to gathering feedback, ideas or options. | Suitable for sharing information in a manner that allows participants to question and discuss it to develop a better understanding. Does not elicit validated, quantifiable data therefore is limited to informing stakeholders or seeking qualitative feedback and perspectives. |
| Community reference / Advisory / Liaison groups | A structured group of community or stakeholder representatives that meet regularly to operate under a Terms of Reference. Can vary from members providing their own feedback or ideas, to members acting as a conduit between the broader community and organisation. | Not suitable; participation is limited to a small group and would exclude opportunity for participation by all engaged community members, and limit the ability of the project to also hear from currently unegaged stakeholder groups. |
| Focus group | A small group discussion hosted by a facilitator about a focused topic. Designed to allow for an open discussion that is guided by a series of questions, but which may follow the flow of participant's discussions. | Where recruited through stratified random sampling, this technique provides confidence results are less influenced by self-select bias. Where openly recruited, this technique provides opportunity for involvement by engaged community members. Whilst influenced by self-select bias, results can be considered alongside results from randomised sampling to account for self-select bias. Focus groups allow for participants to review, understand, and utilise information as part of providing feedback, therefore feedback is informed and meaningful. A limitation is comparatively smaller, overall sample size compared to survey techniques. Recommended for project, with recruitment by both randomised and self-select sampling. |
| Interviews | A one-on-one conversation about a specific topic or issue. Usually conducted in | Data is not quantifiable, therefore use should be limited to qualitative feedback. Suitable for hard to reach stakeholder groups |

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| Method | Description | Suitability |
|----------------------------|--|--|
| | person, but may be done over the phone in specific situations | to elicit specific feedback who may not join open consultation activities. |
| Social media – Facebook | Most commonly used social networking site where you can post comments, photos and videos, which can be seen and shared by either friends or the public. Used to reach broader audience, have online discussions, and monitor and respond to community ideas or concerns. | Typically those following the City on Facebook are already engaged. Does not elicit validated, quantifiable data therefore is limited to qualitative feedback and perspectives. Posts are subject to being shared without context, and conversation may happen on other sites where the City cannot access or consider the feedback. Avoid for feedback, but may be appropriate to use as part of communications. |
| Surveys | A series of questions provided to a sample which may be a representative sample or a self-selected sample. | Generally The technique does not provide participants with the information they need to participate in a meaningful way – if the survey seeks feedback on options, participants must self-review information provided which does not facilitate or encourage questioning and clarification on options before responding. This technique should be used with care and is most appropriate for seeking data regarding general perspectives rather than seeking feedback on technical matters and options which requires a greater level of information provided to participants. Online (self-selected sample) Previous engagement levels for this technique have resulted in low engagement numbers (2% response rate in 2018). Avoid as results can be influenced by self-select bias with limited confidence regarding the representative nature of results. Telephone (random sampling) Provides representative, quantitative data, in particular when including quotas to collect data from typically under-represented groups. |
| Voting | Voting on a series of options. Need to be clear about the voting procedures, criteria and whether the voting results will form a decision, recommendation or insight. | Requires participants to have a reasonable understanding of the implications of the options upon which they are voting. As part of other activities, for example focus groups, this method may be valuable to indicate community preferences, although sample size may be too small for results to provide confidence. The delivery/recruitment method is critical to ensure representative results. |
| Workshops | Participants work in small groups through a structured method to explore specific, | Require considerable investment by participants, therefore attendance can be low. The open nature of workshops enables |

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| Method | Description | Suitability |
|------------------------------------|--|---|
| | complex issues or develop potential solutions and alternatives | participants to hear the wide range of views on a subject. Those attending a workshop expect to be contributing to a project, therefore this technique is recommended for aspects stakeholders can be involved in, not for seeking feedback or perceptions. |
| Listening posts | "Pop up" information and engagement stands, where community members can obtain information about a project and supports informal discussions with community or stakeholder groups. Can vary widely from informing to gathering feedback, ideas or options. | Allows for information sharing about the project. Opportunity to use to recruit to representative engagement methods, when located in areas frequented by community. Does not elicit validated, quantifiable data therefore is limited to qualitative feedback and perspectives. |
| Digital engagement platforms | Can include dedicated websites for an engagement project, a central hub for all engagement activities, or a specific page on the website. Include highly interactive digital tools where the community can comment, upload their own content, or jointly create. | Recommended where in-person engagement cannot be undertaken, though should be augmented by other techniques as it is not suitable for stakeholders who lack proficiency in technology and digital communications tools. |
| Public advertising | Release of documents, inviting written feedback by stakeholders. This is a statutory requirement for planning proposals | Recommended where required by legislation. To assist stakeholders, public information regarding how to write an effective submission should be developed, in addition to listening posts to clarify the understanding of participants to assist them in understanding the subject matter to support their provision of written feedback. Based on feedback from previous consultations, questionnaires that include questions as a structure for providing written feedback should be avoided for this project; this is a qualitative feedback method and feedback should be collected and analysed as such. |

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8. Project Key Messages

Key messages will be used throughout the project to help the community to understand project stages, their inputs and the desired outcomes. Specific key messages associated with individual engagement phases will be included within the relevant action plan for that phase.

Project-enduring key messages include:

Project information:

- The City of Joondalup is undertaking a review of its Local Planning Strategy, which informs the Local Planning Scheme.
- The housing component of the City's Local Planning Strategy provides a strategic planning framework for meeting the City's future housing needs, including where different housing densities and typologies should be located within the City.
- Building sustainable neighbourhoods is a strategic project that will undertake a comprehensive review of the housing component of the City's Local Planning Strategy.
- Building sustainable neighbourhoods will not be limited to the City's current
 Housing Opportunity Areas. Housing issues and residential density will be
 reviewed across all residential areas and precincts of the City.

Non-negotiables:

- The state government has set housing infill targets for all Local Governments in Perth and Peel. Central to the current review of City's Local Planning Strategy is the need for the City to meet state government targets whilst responding to community expectations for built form outcomes in their neighbourhoods.
- The reviewed Local Planning Strategy, including any required amendments to the Local Planning Scheme, will be subject to review and approval by the Western Australian Planning Commission and Minister for Planning. The recommendations developed by building sustainable neighbourhoods will need to demonstrate how it aligns with State Government policy with respect to allocation and distribution of density.
- Meeting housing targets and state policy are not the only considerations in reviewing infill and density. The strategy needs to take account of the greater good for the Joondalup community – now and into the future, meeting the housing needs of a diverse and changing community. This includes considering issues of housing affordability and diversity, and a full housing supply and demand analysis will be undertaken to understand the housing our community needs alongside infill targets

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set by the state.

• Building sustainable neighbourhoods will undertake technical studies and investigations to provide all information necessary to fully understand the housing issues and to inform allocation of density and infill in line with state planning policy.

Stakeholder engagement:

- Engaging with the community is a key part of *building sustainable neighbourhoods*. Ongoing engagement with community and stakeholders will be a part of every project stage.
- Consultation processes will focus on engaging with and hearing from a representative cross-section of the broader Joondalup community (including young people) so that all community aspirations can be considered by the project.
- The City will keep the community informed about the project, including the status
 of the project, decisions made by local and state decision makers, and the external
 and non-negotiable influences on the City's Local Planning Strategy. Where the
 state directs the City to modify any aspects of the strategy developed by the
 project, this will be communicated to the community.
- When making recommendations or decisions on options, the City will seek feedback from the community to inform those decisions. The City will inform stakeholders of the options available, listen to and acknowledge community concerns and aspirations, and provide feedback on how public feedback influenced recommendations and the decision. The City will listen to and acknowledge concerns, even if they cannot be act upon as a result of external and non-negotiable influences.
- The City will identify opportunities in the project where the community can directly work with the project team and contribute to developing options or alternatives, to ensure that concerns and aspirations are directly reflected in the options developed and considered. The City will provide feedback on how community involvement influenced the options developed. Where we cannot provide opportunity for full involvement, we will inform you about what external and nonnegotiable influences limit the extent of involvement we can offer, and consult on options before making decisions.

Key messages will be subject to regular review, with additional messages developed as required, reflecting issues identified through overall engagement and project delivery

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9. Project Communications

In accordance with the "Inform" level of engagement to endure throughout the housing review, not limited to engagement phases, the project will include ongoing communications and maintain an open dialogue with community and stakeholders.

Communications associated with individual phases of active engagement are included within the relevant action plan for that phase. The following addresses the communications that will occur outside of active engagement phases.

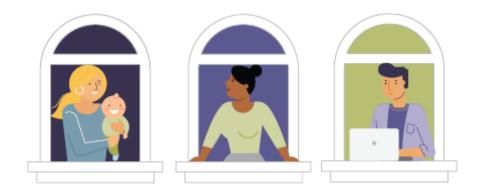
9.1. Communication Objectives

The objectives of ongoing, project communications are to:

- Raise awareness of building sustainable neighbourhoods across the community and stakeholder groups
- Reach unengaged stakeholder groups to promote wider participation in building sustainable neighbourhoods and engagement phases
- Provide the community with balanced, objective, and accessible information regarding building sustainable neighbourhoods
- Mitigate risk of misinterpretation and misinformation amongst stakeholders

9.2. Communications Methods

The communication methods listed in the following table facilitate two-way communication between the City and stakeholders throughout the project, ensuring that stakeholders have ongoing access to City officers to clarify and test information they receive from formal or external sources.



| Communication Method | Timing | Stakeholder Groups |
|--|--|--|
| Project webpage | Initial establishment on project commencement | Engaged Stakeholders |
| | Monthly review and update of project status | |
| City News (sent to all letterboxes quarterly) | As identified in community consultation plans, if required for notification to all residents of individual consultation stages and timing of publications aligns with consultation stages. | All residents and ratepayers |
| Project Flyer Drop | As identified in community consultation plans, if required for notification to all residents of individual consultation stages. | All residents |
| | Recommended for use in first phase consultation to reach unengaged stakeholders. | |
| E-newsletters with targeted content for theme | Initial post on project commencement, encouraging subscription to project stakeholder | Engaged Stakeholders Some opportunity to target other groups. |
| | database As identified in community consultation plans | |
| Email updates to stakeholder | Initial project introduction on project commencement | Engaged Stakeholders |
| database | Bi-monthly | |
| | As identified in community consultation plans | |
| City of Joondalup social media updates with project infographic | Initial post on project commencement, encouraging subscription to project stakeholder database | Engaged Stakeholders |
| image | Bi-monthly | |
| | As identified in community consultation plans | |

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| Communication Method | Timing | Stakeholder Groups |
|---|---|-------------------------|
| Informal project drop-ins - Project Team working from community locations (e.g. libraries) available to residents at their convenience | Fortnightly (as social distancing allows) | Engaged Stakeholders |
| Project hotline | Ongoing | Engaged Stakeholders |

9.3. Raising Project Awareness

The above project communications are predominantly relevant to stakeholders that are already engaged in the project; low engagement in previous consultations indicate that passive communications have not been successful in generally raising awareness about participating in housing consultations.

Awareness raising will be key, and this should be targeted to particular stakeholder needs, particularly those groups identified in analysis where intervention is needed to increase engagement. Community consultation plans should include opportunities to make targeted stakeholders aware of the project and increase their engagement.

10. Safe consultation practices

Authentic stakeholder engagement will require innovation and agility to ensure barriers to engagement are not presented by social distancing requirements of the Covid-19 pandemic. In-person participation may be impacted by:

- Isolation of individual participants or facilitators due to Covid-19 exposure or infection
- Self-quarantine or avoidance of crowd situations by participants, including but not limited to individuals who may be more vulnerable to the SARS-CoV-2 virus
- Localised lockdowns
- Limitations on face-to-face interaction to manage risk associated with outbreak events

Whilst digital engagement tools provide opportunity to engage during times of social distancing, over-reliance on digital engagement creates and/or exacerbates barriers for those with limited access to and/or capacity for digital participation. Simply shifting engagement online as a contingency method will not promote representative engagement in the project.

Community consultation plans prepared for individual project stages will consider complementary delivery of in-person, digital, and other participation opportunities appropriate to the purpose of consultation and target stakeholders.

Planning and design of in-person consultation activities will consider:

- Appropriate venue selection, enabling sufficient venue size and layout to allow for social distancing and to maintain appropriate participant density
- Generation and use of QR codes for contact tracing
- Hygiene protocols at consultation session, including sanitising of materials and mask wearing

Where interested stakeholders are unable to participate in organised in-person or digital consultation activities, they should be offered alternatives to engage in the project. This may include:

- One on one meetings with fully vaccinated project team members, in suitably ventilated surrounds
- Telephone interviews
- Provision of hard copy project information, with follow up conversations via telephone
- Opportunity to provide open written or telephone feedback

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All facilitators of in-person consultation activities should be fully vaccinated. Participant vaccination status will be in accordance with the requirements of the venue for any consultation activities and the state requirements at the time.

Any consultation phases scheduled during outbreaks are to avoid in-person engagement activities.

As at February 2022, Western Australia is being impacted by a growing outbreak of the Covid-19 Omicron variant. Therefore, planning of Phase 1 community consultation should incorporate alternatives to in person consultation activities.



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11. Evaluation and reporting

Evaluating community engagement involves assessing the quality of the engagement process. It seeks to measure how well the engagement process was planned, implemented and managed and informs continuous improvement of the engagement approach.

A consultation outcomes report will be prepared for each consultation phase. This will report on:

- Levels of engagement and participation
- Representative nature of participation and results
- Whether the engagement approach has generated feedback from stakeholders not previously engaged, therefore raising overall engagement levels for the project
- Feedback received, including themes of consensus and themes of divergence
- How feedback has been considered in developing recommendations to decisionmakers, including the acknowledgement of any feedback that has not been acted upon providing a rationale as to why
- Where relevant, levels of satisfaction of participants with engagement activities